



**UNITED STATES DEPARTMENT OF COMMERCE**  
**National Oceanic and Atmospheric Administration**

NATIONAL MARINE FISHERIES SERVICE  
Southwest Region  
501 West Ocean Boulevard, Suite 4200  
Long Beach, California 90802-4213

**March 29, 2012**

In response, refer to:  
2011/01138

Ms. Susan D. Bauer, Chief  
Department of Transportation,  
District 3  
Environmental Management, M-1  
703 B Street, P.O. Box 911  
Marysville, California 95901-0911

Dear Ms. Bauer:

This document transmits the National Marine Fisheries Service's (NMFS) biological opinion (BO) (Enclosure 1) based on our review of the proposed Ord Ferry Bridge Seismic Retrofit Project (Project) located in Butte County, California, and its effects on the federally listed endangered Sacramento River winter-run Chinook salmon evolutionarily significant unit (ESU) (*Oncorhynchus tshawytscha*), threatened Central Valley spring-run Chinook salmon ESU (*O. tshawytscha*), threatened California Central Valley steelhead distinct population segment (DPS) (*O. mykiss*), threatened Southern DPS of North American green sturgeon (*Acipenser medirostris*) and their respective designated critical habitats in accordance with section 7 of the Endangered Species Act (ESA) of 1973, as amended (16 U.S.C. 1531 *et seq.*). Your request for reinitiation of formal section 7 consultation on this Project was received on June 23, 2011.

This BO is based on the biological assessment (BA) provided on May 2, 2002, supplemental information regarding this reinitiation on February 10, 2011, and June 23, 2011, and an updated acoustic analysis provided via email on February 1, 2012. These materials incorporated recommendations and addressed NMFS comments as discussed in correspondence and emails. Based on the best available scientific and commercial information, the BO concludes that the Project, as presented by the California Department of Transportation, is not likely to jeopardize the continued existence of the listed species or destroy or adversely modify designated or proposed critical habitat. NMFS anticipates that the Project will result in the incidental take of Sacramento River winter-run Chinook salmon, Central Valley (CV) spring-run Chinook salmon, California CV steelhead, and green sturgeon Southern DPS. An incidental take statement that includes non-discretionary terms and conditions that are intended to minimize the impacts of the anticipated incidental take of these species is included with the BO.

Also enclosed are NMFS' Essential Fish Habitat (EFH) conservation recommendations for Pacific salmon (*O. tshawytscha*) as required by the Magnuson-Stevens Fishery



Conservation and Management Act as amended (16 U.S.C. 1801 *et seq.*; Enclosure 2). The document concludes that the Project will adversely affect the EFH of Pacific salmon in the action area and adopts certain terms and conditions of the incidental take statement and the ESA conservation recommendations of the BO as the EFH conservation recommendations. Please contact Dylan Van Dyne at (916) 930-3725, or via e-mail at [Dylan.VanDyne@noaa.gov](mailto:Dylan.VanDyne@noaa.gov), if you have any questions regarding this response or require additional information.

Sincerely,

A handwritten signature in blue ink that reads "Kevin Chen".

*for* Rodney R. McInnis  
Regional Administrator

Enclosures (2)

cc: NMFS-PRD, Long Beach, CA  
Copy to Administrative File: 151422SWR2001SA6002

**BIOLOGICAL OPINION**

**ACTION AGENCY:** California Department of Transportation

**ACTIVITY:** Ord Ferry Road Bridge Seismic Retrofit Project

**CONSULTATION  
CONDUCTED BY:** Southwest Region, National Marine Fisheries Service

**FILE NUMBER:** 151422SWR2001SA6002

**DATE ISSUED:** March 29, 2012

**I. CONSULTATION HISTORY**

On June 25, 2001, the Federal Highway Administration (FHWA) requested informal consultation with the National Marine Fisheries Service (NMFS) for the Ord Ferry Road Bridge Seismic Retrofit Project (Project) in Butte County, California.

On July 30, 2001, NMFS requested additional information related to the Project, and notified FHWA of the potential for incidental take of endangered Sacramento River winter-run Chinook salmon (*Oncorhynchus tshawytscha*), threatened Central Valley (CV) spring-run chinook salmon (CV spring-run Chinook salmon; *O. tshawytscha*), and threatened California CV steelhead (*O. mykiss*) due to their presence in the Project area during the proposed in-water work period.

On April 23, 2002, FHWA initiated formal consultation for the Project. The initiation package included a biological assessment (BA) that evaluated potential project related effects on listed anadromous fish and their designated critical habitat as well as Essential Fish Habitat (EFH) for Pacific Salmon.

On August 20, 2002, a meeting was held in Marysville with representatives of the California Department of Transportation (Caltrans), the Butte County Department of Public Works (County), NMFS, and the U.S. Fish and Wildlife Service (USFWS). The primary objective of the meeting was to identify acceptable work windows and other measures necessary to avoid, minimize, and compensate for project related effects to listed species.

On September 5, 2002, Caltrans submitted a letter to NMFS amending the BA with supplemental information that was discussed in the August 20, 2002, meeting. This letter described the construction schedule and access routes, and included a revised work window proposal.

On December 11, 2002, NMFS received the draft November 2002 Initial Study/Mitigated Negative Declaration for the Project. This document provided NMFS with the latest detailed Project description.

On February 10, 2011, NMFS received a request for reinitiation of Butte County's Ord Ferry Bridge Seismic Retrofit Project to amend the existing BO to include green sturgeon in the Section 7 Consultation.

On June 2, 2011, NMFS, Caltrans, and Butte and Glenn County staff met for a site visit of the Project area.

On June 23, 2011, NMFS received supplemental information regarding reinitiation of the Project.

On February 1, 2012, NMFS received an updated acoustic effects analysis for the Project.

On February 29, 2012, NMFS received an addendum to the acoustics effects analysis for the Project.

## **II. DESCRIPTION OF THE PROPOSED ACTION**

### **A. Project Activities**

Caltrans, in cooperation with Butte County, proposes to seismically retrofit the existing reinforced concrete box girder, nine-span Ord Ferry Bridge (Bridge No. 12C-0120) that spans the Sacramento River at Ord Ferry Road in Butte and Glenn counties, California, at river mile (RM) 184 (Figure 1). The purpose of the Project is to improve the safety of commuters along this transportation corridor. The two-lane bridge is 1,308 feet long and 32.5 feet wide and provides a vital east-west transportation link from Butte County to Glenn County. The bridge structure has eight piers founded on concrete piles and hinges located on spans 2, 4, 6, and 8. Piers 2 through 6 are within the active channel limits as of 2010 and all of the piers (Piers 2-9) are located within the ordinary high water mark of the Sacramento River. The abutments are located on existing levees and are founded on driven steel piles.

Of the eight piers, six will require the foundation of the pier to be retrofitted. The method of construction is to drive sheet piles approximately 3.5 feet from the existing pile cap and excavate approximately 15 feet of native material that is between the sheet pile and the existing pile cap. The area between the pile cap and the sheet piling will be dewatered and pumped to the shore for treatment. New 14 inch round steel pipe piles will be driven between the existing pile cap and sheet pile. Each foundation retrofit requires 12 steel pipe piles which results in a total of 72 permanent piles required for the entire retrofit. A concrete seal course will be placed over the steel pipe piles using the sheet pile as the form. The existing concrete pile cap will be enlarged to cover the new pile. The sheet pile will then be removed.

Within the Sacramento River, Butte County is proposing to drive permanent piles (piers 2, 4, 5, 6, 7, and 9), and the trestle piles during the work window of June 1 thru October 15 to minimize effects on threatened species. For the in-water work, it is anticipated that the trestle installation, existing bridge foundation work, pier retrofit, and trestle removal will be conducted over a maximum of three construction seasons.

In addition to the foundation retrofit, each of the eight piers will require the installation of steel column casings. These casings can be installed using the trestle for the piers that are located within the active channel or from the dry riverbed for the piers that are not located within the active channel. Each of the eight piers will require dewatering. The dewatering strategy for the six piers receiving the foundation retrofit will be concurrent with the steel casing retrofit. The two piers that are not receiving the foundation retrofit will require sheet piling and dewatering so that the entire column to the top of the foundation can be exposed. All water that is between the sheet piling and the column will be pumped to the shore for treatment.

The existing piers experience a high quantity of wooden drift and debris that collect on the columns during high flows. A series of debris deflectors are proposed to mitigate this occurrence. The debris deflector is a hydraulic driven turbine that is powered by the natural flow and hydrology of the Sacramento River. The rate of water velocity causes a rotation of a turbine that deflects drift and debris away from the piers and diaphragm walls to open span and down river. The debris deflector is attached to a tracking system which mounts on the bridge pier. The debris deflector's lightweight and controlled ballast capabilities support a positive or negative flotation. It has vertical tracking capabilities in excess of 25 feet during high water seasons.

During the first construction season, it is anticipated the contractor will build a temporary trestle out to the two westerly in-water piers. The western trestle will be in place for three months of the first construction season with installation on or after June 1 and removal from the channel on or before September 1. It is assumed at this time that Ord Bend Park will be closed to all boat traffic with the exception of emergency access for the Glenn County Sheriff for approximately three months due to unsafe boat launching conditions caused by the trestle location. This will leave the easterly of the three spans open to river traffic and provide ample clear passage for fish species to move up and down the channel.

Once the westerly retrofit work has been completed, the trestle, trestle piles, and sheet piling will be removed. Then it is anticipated the contractor will construct a temporary trestle from the eastern shore of the Sacramento River out to the three easterly in-water piers. This will leave the three westerly spans open to river traffic and provide ample clear passage for fish movement. Work on the easterly piers will take a maximum of two construction seasons. Once the easterly retrofit work has been completed, the trestle, trestle piles, and sheet piling will be removed. Each trestle is expected to require 40 temporary 12-16 foot round steel pipe piles. All stationary equipment that is used on the items of work that require the trestle will be refueled and serviced while on the trestle.

Additional work on the bridge that does not require access from the Sacramento River will be performed. Each of the four hinges will be retrofitted by adding hinge seat extenders. This work will be accomplished via scaffolding that will be constructed off of the overhang of the existing

bridge. Other items of work include applying methacrylate to the bridge deck to prevent water intrusion, removing the existing bridge rail protection at the four corners and installing new systems that meet current design standards, replacing the existing roadway structural section within 200 feet on each side of the bridge, and signing and restriping the bridge.

During the retrofit of the existing bridge, it is expected that there will be two seasons of in-water work. However, in-water work could extend into a third season due to unanticipated factors. There will also be work outside of the live channel that will be performed concurrent to the in-channel work.

## **B. Proposed Conservation Measures**

To avoid, minimize, and compensate for potential impacts to Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, California CV steelhead, and Southern DPS green sturgeon, Caltrans will integrate additional design features into the Project description. These measures include the following:

- (1) All in-water work, including pile driving, will be restricted to daylight hours from June 1 to October 15.
- (2) Installation of sheet piling around the columns will occur prior to driving additional steel bearing piles around each footing. The sheet piling may create a sound barrier and will minimize affects to water quality by containing work materials and concrete.
- (3) Installation of cofferdams around cast-in-steel-shell (CISS) piles will occur in a specific manner to minimize take. Specifically, installation of the upstream sheet piling first, the two sheets paralleling the river flow, and the downstream sheet piling last. The vibratory hammer will be used to drive sheet piling for the cofferdams.
- (4) Butte County will implement bioacoustical monitoring to evaluate the sound levels during pile driving activities. If the pile driving exceeds the 206 decibel (dB) limit more than five times in a single day, Butte County will stop work and contact NMFS for additional guidance.
- (5) Minimization of loss of riparian and other streamside vegetation through the use of Environmentally Sensitive Areas (ESAs) which are demarcated on the plans and marked in the field with signs and/or fencing. Willows within 50 feet of the edge of the Sacramento River will be trimmed to ground level. Only those that are in the footprint of a bridge pile or temporary falsework pile will be removed.

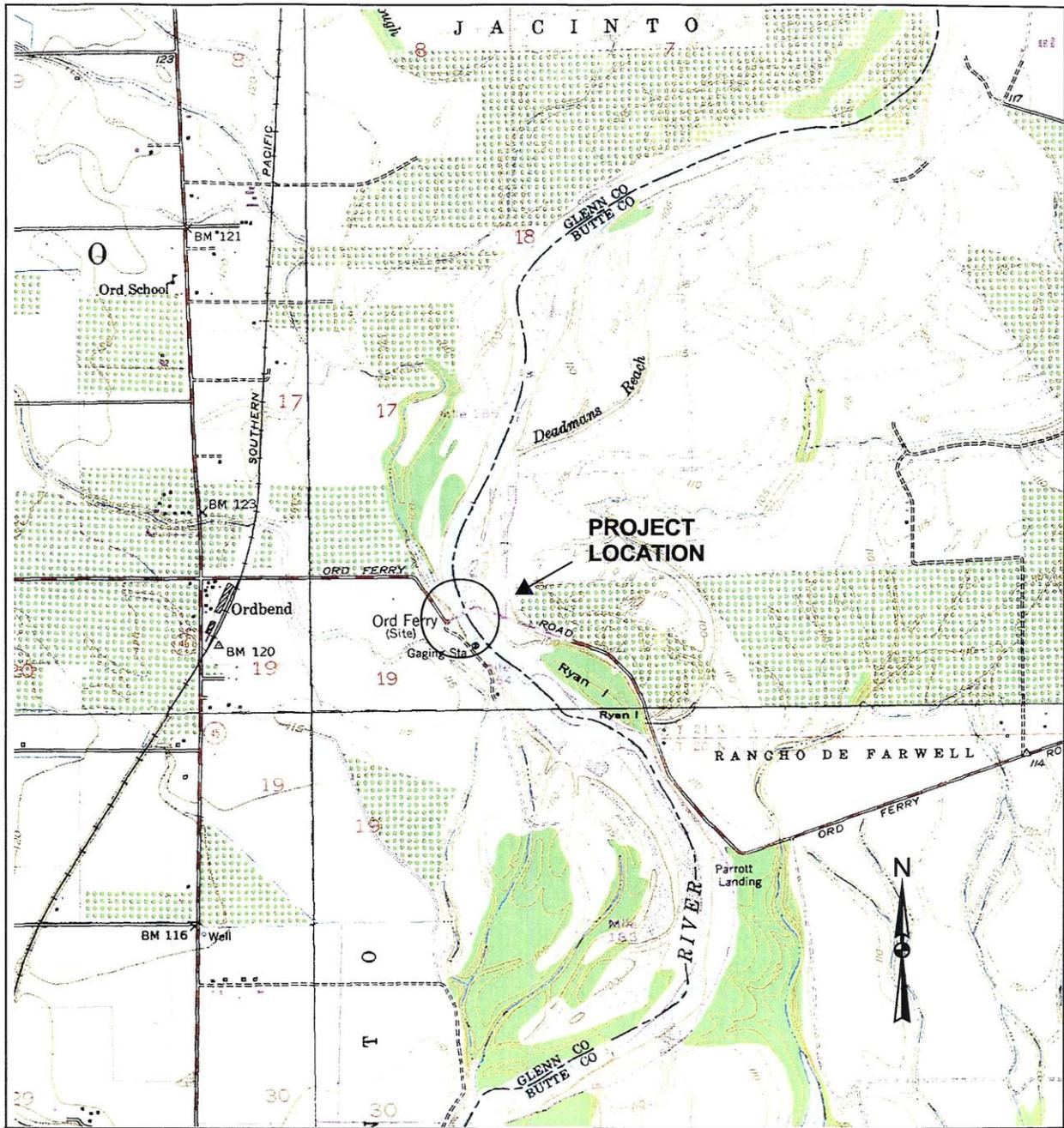


Figure 1. Project Location

- (6) A riparian restoration plan will be prepared by Butte County will and approved by NMFS, California Department of Fish and Game (CDFG), Central Valley Flood Protection Board (CVFPB) and other applicable agencies. This plan will include restoration of areas impacted by the Project, as well as areas that have been disturbed from previous activities or events. Areas restored from previous activities or events will be used as compensation for the permanent loss of riparian habitat due to the new bridge.
- (7) Any riparian vegetation removal within 250 feet of the Sacramento River that cannot be restored onsite at a 3:1 as required by NOAA must be mitigated offsite at a ratio of 6:1.
- (8) The area within cofferdams will be calculated and compensated at a 6:1 ratio by acquiring riverbank property 15 miles downstream near the Butte City Bridge. The acquired riverbank parcel will not be protected or stabilized with revetment. Preliminary calculations estimate that a total of 0.36 acres of riverbed will be contained within cofferdams which will require the purchase of 2.16 acres at the Butte City Bridge. Plantings will occur at this location.
- (9) Best Management Practices (BMPs) will be implemented that are necessary to minimize the risk of sedimentation, turbidity, and hazardous material spills. Applicable BMPs will include permanent and temporary erosion control measures, including use of straw bales, mulch or wattles, silt fences, filter fabric, spill remediation material such as absorbant booms, and ultimately seeding and revegetating.
- (10) During construction, all equipment refueling and maintenance will occur more than 250 feet from the main channel, except for the pile driver(s) or other stationary equipment. Any spill within the floodplain and active channel of the Sacramento River will be reported to NMFS, CDFG, and other appropriate resource agencies within 48 hours.

- (11) The contractor will be required to develop a Spill Prevention Plan (SPP) and a Storm Water Pollution Prevention Plan (SWPPP). Spill prevention measures will include stockpiling absorbant booms, staging hazardous materials at least 25 feet away from the river, and maintaining and checking construction equipment to prevent fuel and lubrication leaks. SWPPP measures will utilize applicable BMPs such as use of silt fences, straw bales, other methods necessary to minimize storm water discharges associated with construction activities.
- (12) The contractor will have absorbent boom available within 250 feet of the live channel during all in channel work to be further prepared for quick containment of any spills within or adjacent to the Sacramento River.
- (13) The Project will adhere to Regional Water Quality Control Board (Regional Board) water quality objectives for the Sacramento River Basin. These objectives require that project discharge cannot exceed 1 Nephelometric Turbidity Unit (NTU) when natural turbidity is between 0 and 5 NTUs, 20 percent of natural turbidity levels when natural turbidity is between 5 and 50 NTUs, 10 NTUs when natural turbidity is between 50 and 100 NTUs, or 10 percent when natural turbidity is greater than 100 NTUs. NTUs are an indicator of the amount of light that is scattered and absorbed by suspended particles. A biological monitor will supervise construction activities within the Sacramento River channel and if objectives are exceeded, in-water construction will stop until objectives can be met.
- (14) The County will have a qualified biologist prepare a fish salvage plan to recover any individual salmonids entrapped in the cofferdams.
- (15) All measures from the 1602 Streambed Alteration Agreement, 404 and 401 water quality certifications and permits will be adhered to.
- (16) Additional sound attenuation measures may be proposed for in-water trestle pile driving from June 1 through July 15 depending upon the construction scenario selected by the contractor. All in-water pile driving work for temporary trestle piles from July 15 to October 15 will not require attenuation. After July 15, on a daily basis, acoustic monitoring will be required during pile driving activities on CISS piles only to ensure that 206dB is not exceeded.

### **C. Description of the Action Area**

The action area is defined as all areas to be affected directly or indirectly by the Federal action and not merely the immediate area involved in the action (50 CFR § 402.02). The action area, for the purposes of this biological opinion (BO), is located along the Sacramento River, at the Ord Ferry Bridge, seven miles south of Hamilton City, at RM 184. The action area encompasses an area that begins 1848 meters upstream of the bridge and extends 1848 meters downstream of the bridge. This area was selected because it represents the upstream and downstream extent of anticipated acoustic behavioral effects on listed fish from pile driving.

### **III. STATUS OF THE SPECIES AND CRITICAL HABITAT**

The following Federally listed species ESUs or DPSs and designated critical habitat occur in the action area and may be affected by the Project:

**Sacramento River winter-run Chinook salmon ESU**

endangered (June 28, 2005, 70 FR 37160)

**Sacramento River winter-run Chinook salmon designated critical habitat**

(June 16, 1993, 58 FR 33212)

**Central Valley spring-run Chinook salmon ESU**

threatened (June 28, 2005, 70 FR 37160)

**Central Valley spring-run Chinook salmon designated critical habitat**

(September 2, 2005, 70 FR 52488)

**California Central Valley steelhead DPS (referred to as Central Valley steelhead throughout this biological opinion)**

threatened (January 5, 2006, 71 FR 834)

**Central Valley steelhead designated critical habitat**

(September 2, 2005, 70 FR 52488)

**Southern DPS of North American green sturgeon**

Listed as threatened (April 7, 2006, 71 FR 17757)

**Southern DPS of North American green sturgeon designated critical habitat (October 9, 2009, 74 FR 52300)**

#### **A. Species and Critical Habitat Listing Status**

In 2005, NMFS conducted a 5-year status review of 16 salmon ESUs, including Sacramento River winter-run Chinook salmon and Central Valley spring-run Chinook salmon, and concluded that the species' status should remain as previously listed (70 FR 37160, June 28, 2005). On January 5, 2006, NMFS published a final listing determination for 10 steelhead DPSs, including Central Valley steelhead. This listing concluded that California CV steelhead should remain listed as threatened (71 FR 834). The status of the species was updated again on August 15, 2011, (FR 50447) with publication in the Federal Register of the availability of the 5-year status reviews for 5 ESU's of Pacific salmon and 1 DPS of steelhead in California, including the Sacramento River winter-run Chinook salmon and CV spring-run Chinook salmon, and the California CV steelhead. The status review determined that the status of winter-run should remain as endangered, and that similarly, the status of CV spring-run Chinook salmon and California CV steelhead should remain as threatened. The 2011 review indicated that although the listings remained unchanged since the 2005 and 2006 reviews for Sacramento River winter-run and CV spring-run Chinook salmon and

California CV steelhead, the status of these populations of salmonids has worsened over the past 5 years since the 2005 review.

Sacramento River winter-run Chinook salmon were originally listed as threatened by an emergency interim rule, which was published on August 4, 1989, (54 FR 32085). A new emergency interim rule was published on April 2, 1990, (55 FR 12191). A final rule listing Sacramento River winter-run Chinook salmon as threatened was published on November 5, 1990, (55 FR 46515). The ESU consists of only one population that is confined to the upper Sacramento River in California's CV. The ESU was reclassified as endangered on January 4, 1994, (59 FR 440), due to increased variability of run sizes, expected weak returns as a result of two small year classes in 1991 and 1993, and a 99 percent decline between 1966 and 1991. The Livingston Stone National Fish Hatchery (LSNFH) population has been included in the listed Sacramento River winter-run Chinook salmon population (70 FR 37160, June 28, 2005). NMFS designated critical habitat for winter-run Chinook salmon on June 16, 1993, (58 FR 33212). Critical habitat was delineated as the Sacramento River from Keswick Dam at RM 302 to Chipps Island (RM 0) at the westward margin of the Sacramento-San Joaquin Delta (Delta), including Kimball Island, Winter Island, and Brown's Island; all waters from Chipps Island westward to the Carquinez Bridge, including Honker Bay, Grizzly Bay, Suisun Bay, and the Carquinez Strait; all waters of San Pablo Bay westward of the Carquinez Bridge, and all waters of San Francisco Bay north of the San Francisco-Oakland Bay Bridge. Critical habitat for Sacramento River winter-run Chinook salmon occurs within the action area for the Project as part of the Sacramento River main stem.

CV spring-run Chinook salmon were listed as threatened on September 16, 1999, (64 FR 50394). This ESU consists of spring-run Chinook salmon occurring in the Sacramento River basin. The Feather River Hatchery (FRH) spring-run Chinook salmon population was included as part of the CV spring-run Chinook salmon ESU in the 2005 modification of the Central Valley spring-run Chinook salmon listing status (70 FR 37160, June 28, 2005). Critical habitat was designated for CV spring-run Chinook salmon on September 2, 2005, (70 FR 52488). It includes stream reaches such as those of the Feather and Yuba rivers, Big Chico, Butte, Deer, Mill, Battle, Antelope, and Clear creeks, the main stem of the Sacramento River from Keswick Dam through the Delta; and portions of the network of channels in the northern Delta. Critical habitat for CV spring-run Chinook salmon occurs in the action area for the Project.

California CV steelhead were listed as threatened under the ESA on March 19, 1998, (63 FR 13347). This DPS consists of steelhead populations in the Sacramento and San Joaquin rivers (inclusive of and downstream of the Merced River) basins in California's CV. The Coleman National Fish Hatchery and FRH steelhead populations have been included as part of the Central Valley steelhead DPS in the 2006 modification of the California CV steelhead listing status (71 FR 834, January 5, 2006). These populations were previously included in the DPS but were not deemed essential for conservation and thus not part of the listed steelhead population. Critical habitat was designated for steelhead in the CV on September 2, 2005, (70 FR 52488). Critical habitat includes the stream channels to the ordinary high water line within designated stream reaches such as those of the American, Feather, and Yuba rivers, and Deer, Mill, Battle, Antelope, and Clear creeks in the Sacramento River basin; the Calaveras, Mokelumne, Stanislaus, and Tuolumne rivers in the San Joaquin River basin; and the Sacramento and San Joaquin rivers and

the entire Delta. Critical habitat for CV steelhead occurs within the action area for the Project.

The Southern DPS of North American green sturgeon was listed as threatened on April 7, 2006, (71 FR 17757). The Southern DPS presently contains only a single spawning population within the Sacramento River basin, primarily in the main stem Sacramento River downstream of Keswick Dam but spawning has been documented to occur in the Feather River downstream of Oroville Dam and potentially in the Yuba River where adults exhibiting spawning behavior have been observed. Adults and juveniles occur within the Delta and both life history stages may occur within the action area at any time of the year. Critical habitat was designated for the Southern DPS of green sturgeon on October 9, 2009, (74 FR 52300). Critical habitat includes the stream channels and waterways in the Delta to the ordinary high water line except for certain excluded areas. Critical habitat also includes the main stem Sacramento River upstream from the I Street Bridge to Keswick Dam, and the Feather River upstream to the fish barrier dam adjacent to the Feather River Fish Hatchery. Coastal Marine areas include waters out to a depth of 60 meters from Monterey Bay, California, to the Juan De Fuca Straits in Washington. Coastal estuaries designated as critical habitat include San Francisco Bay, Suisun Bay, San Pablo Bay, and the lower Columbia River estuary. Certain coastal bays and estuaries in California (Humboldt Bay), Oregon (Coos Bay, Winchester Bay, Yaquina Bay, and Nehalem Bay), and Washington (Willapa Bay and Grays Harbor) are also included as critical habitat for Southern DPS green sturgeon. Designated critical habitat for the Southern DPS of green sturgeon occurs within the action area of the Project.

## **B. Species Life History and Population Dynamics**

### 1. Chinook Salmon

#### a. *General Life History*

Chinook salmon exhibit two generalized freshwater life history types (Healey 1991). “Stream-type” Chinook salmon, enter freshwater months before spawning and reside in freshwater for a year or more following emergence, whereas “ocean-type” Chinook salmon spawn soon after entering freshwater and migrate to the ocean as fry or parr within their first year. Spring-run Chinook salmon can exhibit a stream-type life history. Adults enter freshwater in the spring, hold over summer, spawn in the fall, and some of the juveniles may spend a year or more in freshwater before emigrating. The remaining fraction of the juvenile spring-run population may also emigrate to the ocean as young-of-the-year in spring. Winter-run Chinook salmon are somewhat anomalous in that they have characteristics of both stream- and ocean-type races (Healey 1991). Adults enter freshwater in winter or early spring, and delay spawning until spring or early summer (stream-type). However, juvenile winter-run Chinook salmon migrate to sea after only 4 to 7 months of river life (ocean-type). Adequate instream flows and cool water temperatures are more critical for the survival of Chinook salmon exhibiting a stream-type life history due to over summering by adults and/or juveniles.

Chinook salmon typically mature between 2 and 6 years of age (Myers *et al.* 1998). Freshwater entry and spawning timing generally are thought to be related to local water temperature and flow regimes. Runs are designated on the basis of adult migration timing; however, distinct runs also

differ in the degree of maturation at the time of river entry, thermal regime and flow characteristics of their spawning site, and the actual time of spawning (Myers *et al.* 1998). Both spring-run and winter-run Chinook salmon tend to enter freshwater as fish with sexually immature gonads, migrate far upriver, and delay spawning for weeks or months. For comparison, fall-run Chinook salmon enter freshwater at an advanced stage of sexual maturity with ripe gonads, move rapidly to their spawning areas on the main stem or lower tributaries of the rivers, and spawn within a few days or weeks of freshwater entry (Healey 1991).

During their upstream migration, adult Chinook salmon require stream flows sufficient to provide olfactory and other orientation cues used to locate their natal streams. Adequate stream flows are necessary to allow adult passage to upstream holding habitat. The preferred temperature range for upstream migration is 38°F to 56°F (Bell 1991, CDFG 1998). Boles (1988) recommends water temperatures below 65°F for adult Chinook salmon migration, and Lindley *et al.* (2004) report that adult migration is blocked when temperatures reach 70°F, and that fish can become stressed as temperatures approach 70°F. Reclamation reports that spring-run Chinook salmon holding in upper watershed locations prefer water temperatures below 60°F; although salmon can tolerate temperatures up to 65°F before they experience an increased susceptibility to disease (Williams 2006).

Information on the migration rates of Chinook salmon in freshwater is scant and primarily comes from the Columbia River basin where information regarding migration behavior is needed to assess the effects of dams on travel times and passage (Matter *et al.* 2003). Keefer *et al.* (2004) found migration rates of Chinook salmon ranging from approximately 10 kilometers (km) per day to greater than 35 km per day and to be primarily correlated with date, and secondarily with discharge, year, and reach, in the Columbia River basin. Matter *et al.* (2003) documented migration rates of adult Chinook salmon ranging from 29 to 32 km per day in the Snake River. Adult Chinook salmon inserted with sonic tags and tracked throughout the Delta and lower Sacramento and San Joaquin rivers were observed exhibiting substantial upstream and downstream movement in a random fashion while migrating upstream over the course of several days (CALFED 2001). Adult salmonids migrating upstream are assumed to make greater use of pool and mid-channel habitat than channel margins (Stillwater Sciences 2004), particularly larger salmon such as Chinook salmon, as described by Hughes (2004). Adults are thought to exhibit crepuscular behavior during their upstream migrations; meaning that they primarily are active during twilight hours. Recent hydroacoustic monitoring showed peak upstream movement of adult CV spring-run Chinook salmon in lower Mill Creek, a tributary to the Sacramento River, occurring in the 4-hour period before sunrise and again after sunset.

Spawning Chinook salmon require clean, loose gravel in swift, relatively shallow riffles or along the margins of deeper runs, and suitable water temperatures, depths, and velocities for redd construction and adequate oxygenation of incubating eggs. Chinook salmon spawning typically occurs in gravel beds that are located at the tails of holding pools (USFWS 1995a). The range of water depths and velocities in spawning beds that Chinook salmon find acceptable is very broad. The upper preferred water temperature for spawning Chinook salmon is 55°F to 57°F (Chambers 1956, Smith 1973, Bjornn and Reiser 1991, and Snider 2001).

Incubating eggs are vulnerable to adverse effects from floods, siltation, desiccation, disease,

predation, poor gravel percolation, and poor water quality. Studies of Chinook salmon egg survival to hatching conducted by Shelton (1995) indicated 87 percent of fry emerged successfully from large gravel with adequate subgravel flow. The optimal water temperature for egg incubation ranges from 41°F to 56°F (44°F to 54°F [Rich 1997], 46°F to 56°F [NMFS 1997 Winter-run Chinook salmon Recovery Plan], and 41°F to 55.4°F [Moyle 2002]). A significant reduction in egg viability occurs at water temperatures above 57.5°F and total embryo mortality can occur at temperatures above 62°F (NMFS 1997). Alderdice and Velsen (1978) found that the upper and lower temperatures resulting in 50 percent pre-hatch mortality were 61°F and 37°F, respectively, when the incubation temperature was held constant. As water temperatures increase, the rate of embryo malformations also increases, as well as the susceptibility to fungus and bacterial infestations. The length of development for Chinook salmon embryos is dependent on the ambient water temperature surrounding the egg pocket in the redd. Colder water necessitates longer development times as metabolic processes are slowed. Within the appropriate water temperature range for embryo incubation, embryos hatch in 40 to 60 days, and the alevins (yolk-sac fry) remain in the gravel for an additional 4 to 6 weeks before emerging from the gravel.

During the four to six week period when alevins remain in the gravel, they utilize their yolk-sac to nourish their bodies. As their yolk-sac is depleted, fry begin to emerge from the gravel to begin exogenous feeding in their natal stream. The post-emergent fry disperse to the margins of their natal stream, seeking out shallow waters with slower currents, finer sediments, and bank cover such as overhanging and submerged vegetation, root wads, and fallen woody debris, and begin feeding on zooplankton, small insects, and small aquatic invertebrates. As they switch from endogenous nourishment to exogenous feeding, the fry's yolk-sac is reabsorbed, and the belly suture closes over the former location of the yolk-sac (button-up fry). Fry typically range from 25 mm to 40 mm during this stage. Some fry may take up residence in their natal stream for several weeks to a year or more, while others are displaced downstream by the stream's current. Once started downstream, fry may continue downstream to the estuary and rear, or may take up residence in river reaches farther downstream for a period of time ranging from weeks to a year (Healey 1991).

Fry then seek nearshore habitats containing beneficial aspects such as riparian vegetation and associated substrates important for providing aquatic and terrestrial invertebrates, predator avoidance, and slower velocities for resting (NMFS 1996a). The benefits of shallow water habitats for salmonid rearing also have recently been realized as shallow water habitat has been found to be more productive than the main river channels, supporting higher growth rates, partially due to higher prey consumption rates, as well as favorable environmental temperatures (Sommer *et al.* 2001).

When juvenile Chinook salmon reach a length of 50 mm to 57 mm, they move into deeper water with higher current velocities, but still seek shelter and velocity refugia to minimize energy expenditures. In the main stems of larger rivers, juveniles tend to migrate along the channel margins and avoid the elevated water velocities found in the thalweg of the channel. When the channel of the river is greater than 9 feet to 10 feet in depth, juvenile salmon tend to inhabit the surface waters (Healey 1982). Migrational cues, such as increasing turbidity from runoff, increased flows, changes in day length, or intraspecific competition from other fish in their natal streams may spur outmigration of juveniles when they have reached the appropriate stage of

maturation (Kjelson *et al.* 1982, Brandes and McLain 2001).

As fish begin their emigration, they are displaced by the river's current downstream of their natal reaches. Similar to adult movement, juvenile salmonid downstream movement is crepuscular. Documents and data provided to NMFS in support of Endangered Species Act (ESA) section 10 research permit applications depicts that the daily migration of juveniles passing Red Bluff Diversion Dam (RBDD) is highest in the four hour period prior to sunrise (Martin *et al.* 2001). Juvenile Chinook salmon migration rates vary considerably, presumably dependent on the physiological stage of the juvenile and ambient hydrologic conditions. Kjelson *et al.* (1982) found fry Chinook salmon to travel as fast as 30 km per day in the Sacramento River and Sommer *et al.* (2001) found rates ranging from approximately 0.5 miles up to more than 6 miles per day in the Yolo Bypass. As Chinook salmon begin the smoltification stage, they prefer to rear further downstream where ambient salinity is up to 1.5 to 2.5 parts per thousand (Healey 1980, Levy and Northcote 1982).

Fry and parr may rear within riverine or estuarine habitats of the Sacramento River, the Delta, and their tributaries. In addition, CV spring-run Chinook salmon juveniles have been observed rearing in the lower reaches of non-natal tributaries and intermittent streams in the Sacramento Valley during the winter months (Maslin *et al.* 1997, Snider 2001). Within the Delta, juvenile Chinook salmon forage in shallow areas with protective cover, such as intertidal and subtidal mudflats, marshes, channels, and sloughs (McDonald 1960, Dunford 1975). Cladocerans, copepods, amphipods, and larvae of diptera, as well as small arachnids and ants are common prey items (Kjelson *et al.* 1982, Sommer *et al.* 2001, MacFarlane and Norton 2002). Shallow water habitats are more productive than the main river channels, supporting higher growth rates, partially due to higher prey consumption rates, as well as favorable environmental temperatures (Sommer *et al.* 2001). Optimal water temperatures for the growth of juvenile Chinook salmon in the Delta are between 54°F to 57°F (Brett 1952). In Suisun and San Pablo bays water temperatures can reach 54°F by February in a typical year. Other portions of the Delta (*i.e.*, south Delta and central Delta) can reach 70°F by February in a dry year. However, cooler temperatures are usually the norm until after the spring runoff has ended.

Within the estuarine habitat, juvenile Chinook salmon movements are dictated by the tidal cycles, following the rising tide into shallow water habitats from the deeper main channels, and returning to the main channels when the tide recedes (Levy and Northcote 1982, Levings 1982, Levings *et al.* 1986, Healey 1991). As juvenile Chinook salmon increase in length, they tend to school in the surface waters of the main and secondary channels and sloughs, following the tides into shallow water habitats to feed (Allen and Hassler 1986). In Suisun Marsh, Moyle *et al.* (1989) reported that Chinook salmon fry tend to remain close to the banks and vegetation, near protective cover, and in dead-end tidal channels. Kjelson *et al.* (1982) reported that juvenile Chinook salmon demonstrated a diel migration pattern, orienting themselves to nearshore cover and structure during the day, but moving into more open, offshore waters at night. The fish also distributed themselves vertically in relation to ambient light. During the night, juveniles were distributed randomly in the water column, but would school up during the day into the upper 3 meters of the water column. Available data indicates that juvenile Chinook salmon use Suisun Marsh extensively both as a migratory pathway and rearing area as they move downstream to the Pacific Ocean. Juvenile Chinook salmon were found to spend about 40 days migrating through the Delta

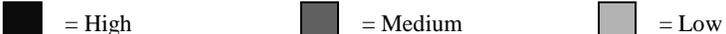
to the mouth of San Francisco Bay and grew little in length or weight until they reached the Gulf of the Farallones (MacFarlane and Norton 2002). Based on the mainly ocean-type life history observed (*i.e.*, fall-run Chinook salmon) MacFarlane and Norton (2002) concluded that unlike other salmonid populations in the Pacific Northwest, CV Chinook salmon show little estuarine dependence and may benefit from expedited ocean entry.

b. *Sacramento River Winter-run Chinook salmon*

The distribution of winter-run Chinook salmon spawning and rearing historically was limited to the upper Sacramento River and its tributaries, where spring-fed streams provided cold water throughout the summer, allowing for spawning, egg incubation, and rearing during the mid-summer period (Slater 1963, Yoshiyama *et al.* 1998). The headwaters of the McCloud, Pit, and Little Sacramento rivers, and Hat and Battle creeks, historically provided clean, loose gravel; cold, well-oxygenated water; and optimal stream flow in riffle habitats for spawning and incubation. These areas also provided the cold, productive waters necessary for egg and fry development and survival, and juvenile rearing over the summer. The construction of Shasta Dam in 1943 blocked access to all of these waters except Battle Creek, which has its own impediments to upstream migration (*i.e.*, the fish weir at the Coleman National Fish Hatchery and other small hydroelectric facilities situated upstream of the weir) (Moyle *et al.* 1989, NMFS 1997, 1998a,b). Approximately 299 miles of tributary spawning habitat in the upper Sacramento River is now inaccessible to winter-run Chinook salmon. Yoshiyama *et al.* (2001) estimated that in 1938, the Upper Sacramento had a “potential spawning capacity” of 14,303 redds. Most components of the winter-run Chinook salmon life history (*e.g.*, spawning, incubation, freshwater rearing) have been compromised by the habitat blockage in the upper Sacramento River.

Adult winter-run Chinook salmon enter San Francisco Bay from November through June (Hallock and Fisher 1985) and migrate past the RBDD from mid-December through early August (NMFS 1997). The majority of the run passes RBDD from January through May, with the peak passage occurring in mid-March (Hallock and Fisher 1985). The timing of migration may vary somewhat due to changes in river flows, dam operations, and water year type (see Table 1 in text; Yoshiyama *et al.* 1998, Moyle 2002). Spawning occurs primarily from mid-April to mid-August, with the peak activity occurring in May and June in the Sacramento River reach between Keswick Dam and RBDD (Vogel and Marine 1991). The majority of Sacramento River winter-run Chinook salmon spawners are 3 years old.

**Table 1.** The temporal occurrence of adult (a) and juvenile (b) Sacramento River winter-run Chinook salmon in the Sacramento River. Darker shades indicate months of greatest relative abundance.

a) Adult migration												
Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac. River basin <sup>a</sup>												
Sac. River <sup>b</sup>												
b) Juvenile migration												
Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac. River @ Red Bluff <sup>c</sup>												
Sac. River @ Red Bluff <sup>b</sup>												
Sac. River @ KL <sup>d</sup>												
Lower Sac. River (seine) <sup>e</sup>												
West Sac. River (trawl) <sup>e</sup>												
KL = Knights Landing Relative Abundance: 												

Sources: <sup>a</sup>Yoshiyama *et al.* (1998); Moyle (2002); <sup>b</sup>Myers *et al.* (1998) ; Vogel and Marine(1991); <sup>c</sup>Martin *et al.* (2001); <sup>d</sup>Snider and Titus (2000); <sup>e</sup>USFWS (2001a,b)

Sacramento River winter-run Chinook salmon fry begin to emerge from the gravel in late June to early July and continue through October (Fisher 1994). Emigration of juvenile Sacramento River winter-run Chinook salmon past RBDD may begin as early as mid-July, typically peaks in September, and can continue through March in dry years (Vogel and Marine 1991, NMFS 1997). Juvenile Sacramento River winter-run Chinook salmon occur in the Delta primarily from November through early May based on data collected from trawls in the Sacramento River at West Sacramento (RM 57; USFWS 2001a,b). The timing of migration may vary somewhat due to changes in river flows, dam operations, and water year type. Winter-run Chinook salmon juveniles remain in the Delta until they reach a fork length of approximately 118 millimeters (mm) and are from 5 to 10 months of age, and then begin emigrating to the ocean as early as November and continue through May (Fisher 1994, Myers *et al.* 1998).

Historical Sacramento River winter-run Chinook salmon population estimates, which included males and females, were as high as approximately 100,000 fish in the 1960s, but declined to under 200 fish in the 1990s (Good *et al.* 2005). Population estimates in 2003 (8,218), 2004 (7,869), 2005 (15,875) and 2006 (17,304) show a recent increase in the population size (CDFG GrandTab, March 2010, and February 2011) and a 4-year average of 12,316 (see Table 2). The 2006 run was the highest since the 1994 listing. Abundance measures over the last decade suggest that the abundance was initially increasing (Good *et al.* 2005). However, escapement estimates for 2007, 2008, 2009, 2010, and 2011 show a precipitous decline in escapement numbers based on redd counts and carcass counts. Estimates place the adult escapement numbers for 2007 at 2,542 fish, 2,830 fish for 2008, and 4,658 fish for 2009 (CDFG Grand Tab 2010), 1,596 fish for 2010 (NMFS 2011[JPE letter], CDFG Grand Tab 2011), and 824 fish for 2011 (CDFG letter 2011).

Two current methods are utilized to estimate the juvenile production of Sacramento River winter-run Chinook salmon: the Juvenile Production Estimate (JPE) method, and the Juvenile

Production Index (JPI) method (Gaines and Poytress 2004). Gaines and Poytress (2004) estimated the average juvenile population of Sacramento River winter-run Chinook salmon exiting the upper Sacramento River at RBDD to be 3,707,916 juveniles per year using the JPI method between the years 1995 and 2003 (excluding 2000 and 2001). Using the JPE method, they estimated an average of 3,857,036 juveniles exiting the upper Sacramento River at RBDD between the years of 1996 and 2003. Averaging these two estimates yields an estimated overall average population size of 3,782,476.

Based on the RBDD counts, the population has been growing rapidly since the 1990s with positive short-term trends (excluding the 2007-2011 escapement numbers). An age-structured density-independent model of spawning escapement by Botsford and Brittnacker (1998 as referenced in Good *et al.* 2005) assessing the viability of Sacramento River winter-run Chinook salmon found the species was certain to fall below the quasi-extinction threshold of 3 consecutive spawning runs with fewer than 50 females (Good *et al.* 2005). Lindley *et al.* (2003) assessed the viability of the population using a Bayesian model based on spawning escapement that allowed for density dependence and a change in population growth rate in response to conservation measures found a biologically significant expected quasi-extinction probability of 28 percent. Although the status of the Sacramento River winter-run Chinook salmon population had been improving until as

**Table 2.** Winter-run Chinook salmon population estimates from RBDD counts (1986 to 2001) and carcass counts (2001 to 2011), and corresponding cohort replacement rates for the years since 1986 (CDFG Grand Tab March 2010, February 2011, CDFG 2011 winter-run adult escapement estimate).

Year	Population Estimate <sup>a</sup>	5-Year Moving Average of Population Estimate	Cohort Replacement Rate <sup>b</sup>	5-Year Moving Average of Cohort Replacement Rate	NMFS-Calculated Juvenile Production Estimate (JPE) <sup>c</sup>
1986	2,596				
1987	2,185				
1988	2,878				
1989	696		0.27		
1990	430	1,757	0.20		
1991	211	1,280	0.07		40,100
1992	1,240	1,091	1.78		273,100
1993	387	593	0.90	0.64	90,500
1994	186	491	0.88	0.77	74,500
1995	1,297	664	1.05	0.94	338,107
1996	1,337	889	3.45	1.61	165,069
1997	880	817	4.73	2.20	138,316
1998	2,992	1,338	2.31	2.48	454,792
1999	3,288	1,959	2.46	2.80	289,724
2000	1,352	1,970	1.54	2.90	370,221
2001	8,224	3,347	2.75	2.76	1,864,802
2002	7,441	4,659	2.26	2.26	2,136,747
2003	8,218	5,705	6.08	3.02	1,896,649
2004	7,869	6,621	0.96	2.72	881,719
2005	15,839	9,518	2.13	2.84	3,831,286
2006	17,296	11,333	2.10	2.71	3,739,050
2007	2,542	10,353	0.32	2.32	589,900
2008	2,830	9,275	0.18	1.14	617,783
2009	4,537	8,609	0.26	1.00	1,179,650
2010	1,596	5,760	0.63	0.70	332,012
2011	824 <sup>d</sup>	2,466	0.29	0.34	NA <sup>e</sup>
median	2,364	2,218	1.05	2.26	412,507
mean <sup>f</sup>	3,814	4,113	1.63	1.90	
Last 10 <sup>g</sup>	7,020	7,059	1.63	1.98	
Last 6 <sup>h</sup>	4,938	7,966	0.63	1.37	

<sup>a</sup> Population estimates were based on RBDD counts until 2001. Starting in 2001, population estimates were based on carcass surveys.

<sup>b</sup> The majority of winter-run spawners are 3 years old. Therefore, NMFS calculated the CRR using spawning population of a given year, divided by the spawning population 3 years prior.

<sup>c</sup> JPE estimates were derived from NMFS calculations utilizing RBDD winter-run counts through 2001, and carcass counts thereafter for deriving adult escapement numbers.

<sup>d</sup> CDFG (2011 estimate to NMFS)

<sup>e</sup> JPE value has not been calculated for 2011 at the time of this opinion's writing.

<sup>f</sup> Average of 1986 through 2011

<sup>g</sup> Average of last 10 years (2001 to 2011)

<sup>h</sup> Average of last 6 years (2006 to 2011)

recently as 2006, there is only one population, and it depends on cold-water releases from Shasta Dam, which could be vulnerable to a prolonged drought (Good *et al.* 2005). Recent population trends in the previous 5 years (2007 - 2011) have indicated that the status of the winter-run Chinook salmon population may be changing as reflected in the diminished abundance during this period. The current winter-run Chinook salmon Juvenile Production Estimate (JPE) for 2011

(2010 brood year) is only 332,012 fish entering the Delta, a substantial decline from the previous JPE values seen in the last decade. The current data regarding the low estimates of redds and adult carcasses found in the upper Sacramento River spawning reaches for brood year 2011, will produce a fifth year of declining juvenile numbers and a JPE value even lower than for brood year 2010.

In 2007, Lindley *et al.* (2007) determined that the Sacramento River winter-run Chinook salmon population that spawns downstream of Keswick Dam is at a moderate extinction risk according to population viability analysis (PVA), and at a low risk according to other criteria (*i.e.*, population size, population decline, and the risk of wide ranging catastrophe). However, concerns of genetic introgression with hatchery populations are increasing. Hatchery-origin winter-run Chinook salmon from LSNFH have made up more than 5 percent of the natural spawning run in recent years and in 2005, it exceeded 18 percent of the natural run. If the proportion of hatchery origin fish from the LSNFH exceeded 15 percent in 2006-2007, Lindley *et al.* (2007) recommended reclassifying the winter-run Chinook population extinction risk as moderate, rather than low, based on the impacts of the hatchery fish over multiple generations of spawners. However, since 2005, the percentage of hatchery fish recovered at the LSNFH has been consistently below 15 percent (see Figure 6). Furthermore, Lindley's assessment in 2007 did not include the recent declines in adult escapement abundance which may modify the conclusion reached in 2007. The recent status review of the Sacramento River winter-run Chinook salmon ESU (NMFS 2011a; August 2011) did assess this recent decline and found that the winter-run Chinook salmon population was still at an elevated risk of extinction. Its current status did not warrant a change from its listing as endangered.

Lindley *et al.* (2007) also states that the winter-run Chinook salmon population fails the "representation and redundancy rule" because it has only one population, and that population spawns outside of the ecoregion in which it evolved. In order to satisfy the "representation and redundancy rule," at least two populations of winter-run Chinook salmon would have to be re-established in the basalt- and porous-lava region of its origin. An ESU represented by only one spawning population at moderate risk of extinction is at a high risk of extinction over an extended period of time (Lindley *et al.* 2007).

### ***Viable Salmonid Population Summary for Sacramento River Winter-run Chinook Salmon***

**Abundance.** During the first part of this decade, redd and carcass surveys as well as fish counts, suggested that the abundance of winter-run Chinook salmon was increasing since its listing. However, the depressed abundance estimates from 2007, 2008, 2009, 2010, and 2011 are contrary to this earlier trend and may represent a combination of a new cycle of poor ocean productivity (Lindley *et al.* 2009) and recent drought conditions in the Central Valley. Population growth is estimated to be positive in the short-term trend at 0.26; however, the long-term trend is negative, averaging -0.14. Recent winter-run Chinook salmon abundance represents only 3 percent of the maximum post-1967, 5-year geometric mean, and is not yet well established (Good *et al.* 2005). The current annual and 5 year averaged cohort replacement rates (CRR) are both below 1.0. The annual CRR has been below 1.0 for the past five years and indicates that the winter-run population is not replacing itself.

*Productivity.* ESU productivity has been positive over the short term, and adult escapement and juvenile production had been increasing annually (Good *et al.* 2005) until recently (2006). However, since 2006, there has been declining escapement estimates for the years 2007 through 2011. The long-term trend for the ESU remains negative, as it consists of only one population that is subject to possible impacts from environmental and artificial conditions. The most recent CRR estimates suggest a reduction in productivity for the three separate cohorts, starting in 2007.

*Spatial Structure.* The greatest risk factor for winter-run Chinook salmon lies with their spatial structure (Good *et al.* 2005). The remnant population cannot access historical winter-run Chinook salmon habitat and must be artificially maintained in the Sacramento River by a regulated, finite cold-water pool behind Shasta Dam. Winter-run Chinook salmon require cold water temperatures in summer that simulate their upper basin habitat, and they are more likely to be exposed to the impacts of drought in a lower basin environment. Battle Creek remains the most feasible opportunity for the ESU to expand its spatial structure, which currently is limited to the upper 25-mile reach of the main stem Sacramento River downstream of Keswick Dam. Based on Reasonable and Prudent Alternative actions described in the 2009 OCAP BiOp, passage of winter-run Chinook salmon upstream of Keswick and Shasta dams is being considered as one of the actions. This would reintroduce winter-run Chinook salmon into regions they had historically occupied and significantly benefit the spatial structure of the ESU.

*Diversity.* The second highest risk factor for the Sacramento River winter-run Chinook salmon ESU has been the detrimental effects on its diversity. The present winter-run Chinook salmon population has resulted from the introgression of several stocks that occurred when Shasta Dam blocked access to the upper watershed. A second genetic bottleneck occurred with the construction of Keswick Dam; and there may have been several others within the recent past (Good *et al.* 2005). Concerns of genetic introgression with hatchery populations are also increasing. Hatchery-origin winter-run Chinook salmon from LSNFH have made up more than 5 percent of the natural spawning run in recent years and in 2005, it exceeded 18 percent of the natural run. The average over the last 10 years (approximately 3 generations) has been 8 percent, still below the low-risk threshold for hatchery influence. Since 2005, the percentage of hatchery fish in the river has been consistently below 15 percent.

### *c. Central Valley Spring-Run Chinook salmon*

Historically the spring-run Chinook salmon were the second most abundant salmon run in the CV (CDFG 1998). These fish occupied the upper and middle reaches (1,000 to 6,000 feet) of the San Joaquin, American, Yuba, Feather, Sacramento, McCloud and Pit rivers, with smaller populations in most tributaries with sufficient habitat for over-summering adults (Stone 1874, Rutter 1904, Clark 1929). The CV Technical Review Team (CVTRT) estimated that historically there were 18 or 19 independent populations of CV spring-run Chinook salmon, along with a number of dependent populations and four diversity groups (Lindley *et al.* 2004). Of these 18 populations, only three extant populations currently exist (Mill, Deer, and Butte creeks on the upper Sacramento River) and they represent only the northern Sierra Diversity group. All populations in the Basalt and Porous Lava group and the Southern Sierra Nevada Group have been extirpated.

The CV drainage as a whole is estimated to have supported spring-run Chinook salmon runs as

large as 600,000 fish between the late 1880s and 1940s (CDFG 1998, Fisher 1994). Before the construction of Friant Dam, nearly 50,000 adults were counted in the San Joaquin River alone (Skinner 1958, Fry 1961). Construction of other low elevation dams in the foothills of the Sierras on the American, Mokelumne, Stanislaus, Tuolumne, and Merced rivers extirpated CV spring-run Chinook salmon from these watersheds. Naturally-spawning populations of CV spring-run Chinook salmon currently are restricted to accessible reaches of the upper Sacramento River, Antelope Creek, Battle Creek, Beegum Creek, Big Chico Creek, Butte Creek, Clear Creek, Deer Creek, Feather River, Mill Creek, and Yuba River (CDFG 1998).

Adult CV spring-run Chinook salmon leave the ocean to begin their upstream migration in late January and early February (CDFG 1998) and enter the Sacramento River between March and September, primarily in May and June (see Table 3; Yoshiyama *et al.* 1998, Moyle 2002). Lindley *et al.* (2004) indicates adult CV spring-run Chinook salmon enter native tributaries from the Sacramento River primarily between mid-April and mid-June. Typically, spring-run Chinook salmon utilize mid- to high-elevation streams that provide appropriate temperatures and sufficient flow, cover, and pool depth to allow over-summering while conserving energy and allowing their gonadal tissue to mature (Yoshiyama *et al.* 1998).

Spring-run Chinook salmon spawning occurs between September and October depending on water temperatures. Between 56 and 87 percent of adult spring-run Chinook salmon that enter the Sacramento River basin to spawn are 3 years old (Calkins *et al.* 1940, Fisher 1994).

Spring-run Chinook salmon fry emerge from the gravel from November to March (Moyle 2002) and the emigration timing is highly variable, as they may migrate downstream as young-of-the-year or as juveniles or yearlings. The modal size of fry migrants at approximately 40 mm between December and April in Mill, Butte, and Deer creeks reflects a prolonged emergence of fry from the gravel (Lindley *et al.* 2004). Studies in Butte Creek (Ward *et al.* 2002, 2003, McReynolds *et al.* 2005) found the majority of CV spring-run Chinook salmon migrants to be fry occurring primarily during December, January, and February; and that these movements appeared to be influenced by flow. Small numbers of CV spring-run Chinook salmon remained in Butte Creek to rear and migrated as yearlings later in the spring. Juvenile emigration patterns in Mill and Deer creeks are very similar to patterns observed in Butte Creek, with the exception that Mill and Deer creek juveniles typically exhibit a later young-of-the-year migration and an earlier yearling migration (Lindley *et al.* 2004).

Once juveniles emerge from the gravel they initially seek areas of shallow water and low velocities while they finish absorbing the yolk sac and transition to exogenous feeding (Moyle 2002). Many also will disperse downstream during high-flow events. As is the case in other salmonids, there is a shift in microhabitat use by juveniles to deeper faster water as they grow larger. Microhabitat use can be influenced by the presence of predators which can force fish to select areas of heavy cover and suppress foraging in open areas (Moyle 2002). The emigration period for spring-run Chinook salmon extends from November to early May, with up to 69 percent of the

**Table 3.** The temporal occurrence of adult (a) and juvenile (b) Central Valley spring-run Chinook salmon in the Sacramento River. Darker shades indicate months of greatest relative abundance.

<b>(a) Adult migration</b>												
Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac. River basin <sup>a,b</sup>												
Sac. River mainstem <sup>c</sup>												
Mill Creek <sup>d</sup>												
Deer Creek <sup>d</sup>												
Butte Creek <sup>d</sup>												
<b>(b) Adult Holding</b>												
<b>(c) Adult Spawning</b>												
<b>(d) Juvenile migration</b>												
Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Sac. River Tribs <sup>e</sup>												
Upper Butte Creek <sup>f</sup>												
Mill, Deer, Butte Creeks <sup>d</sup>												
Sac. River at RBDD <sup>c</sup>												
Sac. River at KL <sup>g</sup>												
Relative Abundance:  = High      = Medium      = Low												

Note: Yearling spring-run Chinook salmon rear in their natal streams through the first summer following their birth. Downstream emigration generally occurs the following fall and winter. Young of the year spring-run Chinook salmon emigrate during the first spring after they hatch.

Sources: <sup>a</sup>Yoshiyama *et al.* (1998); <sup>b</sup>Moyle (2002); <sup>c</sup>Myers *et al.* (1998); <sup>d</sup>Lindley *et al.* (2004); <sup>e</sup>CDFG (1998); <sup>f</sup>McReynolds *et al.* (2005); Ward *et al.* (2002, 2003); <sup>g</sup>Snider and Titus (2000)

young-of-the-year fish outmigrating through the lower Sacramento River and Delta during this period (CDFG 1998). Peak movement of juvenile CV spring-run Chinook salmon in the Sacramento River at Knights Landing occurs in December, and again in March and April. However, juveniles also are observed between November and the end of May (Snider and Titus 2000). Based on the available information, the emigration timing of CV spring-run Chinook salmon appears highly variable (CDFG 1998). Some fish may begin emigrating soon after emergence from the gravel, whereas others over-summer and emigrate as yearlings with the onset of intense fall storms (CDFG 1998).

On the Feather River, significant numbers of spring-run Chinook salmon, as identified by run timing, return to the FRH. In 2002, the FRH reported 4,189 returning spring-run Chinook salmon, which is 22 percent below the 10-year average of 4,727 fish. However, coded-wire tag (CWT) information from these hatchery returns indicates substantial introgression has occurred between fall-run and spring-run Chinook salmon populations within the Feather River system due to previous hatchery practices. Because Chinook salmon have not always been temporally separated in the hatchery, spring-run and fall-run Chinook salmon have been spawned together in the past, thus compromising the genetic integrity of the spring-run Chinook salmon stock in the Feather River Basin. The most recent status review for CV spring-run Chinook salmon (NMFS

2011b) reported that there were subtle differences between the Feather River Hatchery spring-run Chinook salmon and the fall-run Chinook salmon stocks spawning in that river system (Garza and Pearse 2008) but that there was also a high level of similarity between the two runs, reflecting historic gene flow between them. Currently, the FRH allows early returning fish that exhibit spring-run run timing behavior to enter the hatchery in spring, where they are tagged and then released back into the river below the hatchery to over-summer. When spawning the spring-run stock, the hatchery only spawns early returning fish with other early returning fish, as indicated by the tags. However, only a limited number of fish can be spawned for hatchery production, the remaining tagged fish remain in the river to spawn naturally. These fish may spawn with either other spring-run Chinook salmon or with fall-run Chinook salmon that have now entered the river system. The review also notes all early returning fish exhibiting the spring-run timing characteristics enter the hatchery in spring, and thus a fraction of the run remains “unidentified” in the river and are not enumerated as spring-run in any census of the river. The number of naturally spawning spring-run Chinook salmon in the Feather River has been estimated only periodically since the 1960s, with estimates ranging from 2 fish in 1978 to 2,908 in 1964. However, the genetic integrity of this population is questionable because of the significant temporal and spatial overlap between spawning populations of spring-run and fall-run Chinook salmon (Good *et al.* 2005). For the reasons discussed above, the Feather River spring-run Chinook population numbers are not included in the following discussion of ESU abundance.

In addition, monitoring of the Sacramento River main stem during spring-run Chinook salmon spawning timing indicates some spawning occurs in the river. Here, the potential to physically separate spring-run Chinook salmon from fall-run Chinook salmon is complicated by overlapping migration and spawning periods. Significant hybridization with fall-run Chinook salmon has made identification of a spring-run Chinook salmon in the main stem very difficult to determine, and there is speculation as to whether a true spring-run Chinook salmon population still exists downstream of Keswick Dam. Although the conditions of the physical habitats in the Sacramento River downstream of Keswick Dam are capable of supporting spring-run Chinook salmon, some years have had high water temperatures resulting in substantial levels of egg mortality. Redd surveys conducted in September between 2001 and 2011 have observed an average of 36 salmon redds from Keswick Dam downstream to the RBDD. This is typically when spring-run spawn, however, these redds also could be early spawning fall-run. Therefore, even though physical habitat conditions may be suitable, spring-run Chinook salmon depend on spatial segregation and geographic isolation from fall-run Chinook salmon to maintain genetic diversity. With the onset of fall-run Chinook salmon spawning occurring in the same time and place as potential spring-run Chinook salmon spawning, it is likely to have caused extensive introgression between the populations (CDFG 1998). For these reasons, Sacramento River main stem spring-run Chinook salmon are not included in the following discussion of ESU abundance.

The CV spring-run Chinook salmon ESU has displayed broad fluctuations in adult abundance, ranging from 1,403 in 1993 to 24,903 in 1998 (see Table 4). Sacramento River tributary populations in Mill, Deer, and Butte creeks are probably the best trend indicators for the CV spring-run Chinook salmon ESU as a whole because these streams contain the primary independent populations within the ESU. Generally, these streams have shown a positive escapement trend since 1991 up through 2005. Escapement numbers are dominated by Butte Creek returns, which have averaged over 7,000 fish during the 10 year period between 1995 and

2005. During this same period, adult returns on Mill Creek have averaged 778 fish, and 1,463 fish on Deer Creek. Although trends through the first half of the past decade were generally positive, annual abundance estimates display a high level of fluctuation, and the overall number of CV spring-run Chinook salmon remains well below estimates of historic abundance. The past several years (since 2005) have shown declining abundance numbers in most of the tributaries. Exceptions to this negative population trend are increases in the number of spring-run Chinook entering Clear Creek and Battle Creek. Additionally, in 2002 and 2003, mean water temperatures in Butte Creek exceeded 21°C for 10 or more days in July (Williams 2006). These persistent high water temperatures, coupled with high fish densities, precipitated an outbreak of Columnaris Disease (*Flexibacter columnaris*) and Ichthyophthiriasis (*Ichthyophthirius multifiliis*) in the adult spring-run Chinook salmon over-summering in Butte Creek. In 2002, this contributed to the pre-spawning mortality of approximately 20 to 30 percent of the adults. In 2003, approximately 65 percent of the adults succumbed, resulting in a loss of an estimated 11,231 adult spring-run Chinook salmon in Butte Creek.

Lindley *et al.* (2007) indicated that the spring-run population of Chinook salmon in the CV had a low risk of extinction in Butte and Deer creeks, according to their PVA model and the other population viability criteria (*i.e.*, population size, population decline, catastrophic events, and hatchery influence). The Mill Creek population of spring-run Chinook salmon is at moderate extinction risk according to the PVA model, but appears to satisfy the other viability criteria for low-risk status. However, like the winter-run Chinook salmon population, the CV spring-run Chinook salmon population fails to meet the “representation and redundancy rule” since there is only one demonstrably viable population out of the three diversity groups that historically contained them. The spring-run population is only represented by the group that currently occurs in the northern Sierra Nevada. The spring-run Chinook salmon populations that formerly occurred in the basalt and porous-lava region and southern Sierra Nevada region have been extirpated. The northwestern California region contains a few ephemeral populations (*e.g.*, Clear, Cottonwood, and Thomes creeks) of spring-run Chinook salmon that are likely dependent on the Northern Sierra populations for their continued existence. Over the long term, these remaining independent populations are considered to be vulnerable to catastrophic events, such as volcanic eruptions from Mount Lassen or large forest fires due to the close proximity of their headwaters to each other. Drought is also considered to pose a significant threat to the viability of the spring-run Chinook salmon populations in these three watersheds due to their close proximity to each other. One large event could eliminate all three populations.

### ***Viable Salmonid Population Summary for Central Valley Spring-run Chinook Salmon***

***Abundance.*** Over the first half of the past decade, the CV spring-run Chinook salmon ESU has experienced a trend of increasing abundance in some natural populations, most dramatically in the Butte Creek population (Good *et al.* 2005). There has been more opportunistic utilization of migration-dependent streams overall. The FRH spring-run Chinook salmon stock has been included in the ESU based on its genetic linkage to the natural population and the potential

**Table 4.** Central Valley Spring-run Chinook salmon population estimates from CDFG Grand Tab (March 2010, February 2011) with corresponding cohort replacement rates for years since 1986.

Year	Sacramento River Basin Escapement Run Size <sup>a</sup>	FRFH Population	Tributary Populations	5-Year Moving Average of Tributary Population Estimate	Trib CRR <sup>b</sup>	5-Year Moving Average of Trib CRR	5-Year Moving Average of Basin Population Estimate	Basin CRR	5-Year Moving Average of Basin CRR
1986	25,696	1,433	24,263						
1987	13,888	1,213	12,675						
1988	18,933	6,833	12,100						
1989	12,163	5,078	7,085		0.29			0.47	
1990	7,683	1,893	5,790	12,383	0.46		15,673	0.55	
1991	5,926	4,303	1,623	7,855	0.13		11,719	0.31	
1992	3,044	1,497	1,547	5,629	0.22		9,550	0.25	
1993	6,076	4,672	1,404	3,490	0.24	0.27	6,978	0.79	0.48
1994	6,187	3,641	2,546	2,582	1.57	0.52	5,783	1.04	0.59
1995	15,238	5,414	9,824	3,389	6.35	1.70	7,294	5.01	1.48
1996	9,083	6,381	2,702	3,605	1.92	2.06	7,926	1.49	1.72
1997	5,193	3,653	1,540	3,603	0.60	2.14	8,355	0.84	1.84
1998	31,649	6,746	24,903	8,303	2.53	2.60	13,470	2.08	2.09
1999	10,100	3,731	6,369	9,068	2.36	2.75	14,253	1.11	2.11
2000	9,244	3,657	5,587	8,220	3.63	2.21	13,054	1.78	1.46
2001	17,598	4,135	13,463	10,372	0.54	1.93	14,757	0.56	1.27
2002	17,419	4,189	13,230	12,710	2.08	2.23	17,202	1.72	1.45
2003	17,691	8,662	9,029	9,536	1.62	2.04	14,410	1.91	1.42
2004	13,982	4,212	9,770	10,216	0.73	1.72	15,187	0.79	1.35
2005	16,126	1,774	14,352	11,969	1.08	1.21	16,563	0.93	1.18
2006	10,948	2,181	8,767	11,030	0.97	1.29	15,233	0.62	1.20
2007	9,974	2,674	7,300	9,844	0.75	1.03	13,744	0.71	0.99
2008	6,420	1,624	4,796	8,997	0.33	0.77	11,490	0.40	0.69
2009	3,801	989	2,812	7,605	0.32	0.69	9,454	0.35	0.60
2010	3,792	1,661	2,131	5,161	0.29	0.53	6,987	0.38	0.49
2011	4967	1,900	3,067	4,021	0.64	0.47	5,790	0.77	0.52
Median	10,037	3,655	6,727	8,262	0.73	1.70	12,386	0.79	1.27
Average <sup>c</sup>	11,647	3,621	8,026	7,708	1.29	1.48	11,585	1.08	1.21
Last 10 <sup>d</sup>	11,156	3,091	8,065	9,224	0.85	1.27	12,802	0.83	1.02
Last 6 <sup>e</sup>	6,650	1,838	4,812	7,776	0.55	0.80	10,450	0.54	0.75

<sup>a</sup> NMFS included both the escapement numbers from the Feather River Fish Hatchery (FRFH) and the Sacramento River and its tributaries in this table. Sacramento River Basin run size is the sum of the escapement numbers from the FRFH and the tributaries.

<sup>b</sup> Abbreviations: CRR = Cohort Replacement Rate, Trib = tributary

<sup>c</sup> Grand average for years 1986 to 2011

<sup>d</sup> Average over last 10 years (2001 to 2011)

<sup>e</sup> Average over last 6 years (2005 to 2011)

2011 numbers are preliminary

development of a conservation strategy for the hatchery program. In contrast to the first half of the decade, the last 6 years of adult returns indicate that population abundance is declining from the peaks seen in the 5 years prior (2001 to 2005) for the entire Sacramento River basin. According to the latest species status review (NMFS 2011b), the recent declines in abundance place the Mill and Deer creek populations in the high extinction risk category due to the rate of

decline, and in the case of Deer Creek, also the level of escapement. Butte Creek has sufficient abundance to retain its low extinction risk classification, but the rate of population decline in the past several years is nearly sufficient to classify it as a high extinction risk based on this criteria. Some tributaries, such as Clear Creek and Battle Creek have seen population gains, but the overall abundance numbers are still low. The recent increases in Battle Creek would qualify this population as being at a moderate risk of extinction. The Yuba River also has a spring-run population. The annual run size on the Yuba River generally ranges from a few hundred fish to several thousand fish, with the annual trends closely following the annual abundance trend of the Feather River Hatchery spring-run Chinook salmon population. This is not surprising as the Yuba River is a tributary to the Feather River. The Yuba River spring-run Chinook salmon population satisfies the moderate extinction risk criteria for abundance, but likely falls into the high risk category for hatchery influence.

*Productivity.* The 5-year geometric mean for the extant Butte, Deer, and Mill creek spring-run Chinook salmon populations ranges from 491 to 4,513 fish (Good *et al.* 2005), indicating increasing productivity over the short-term and was projected to likely continue into the future (Good *et al.* 2005). However, as mentioned in the previous paragraph, the last five years of adult escapement to these tributaries has seen a cumulative decline in fish numbers and the CRR has declined in concert with the population declines. In the past decade (2001 to 2011), the 10 year average annual spring-run escapement for Mill, Deer, and Butte creeks has been 875, 1,235, and 5,419 fish, respectively. The average for the last 6 years for Mill, Deer, and Butte creeks has decreased to 559, 660, and 3,134 fish, respectively. Over the past 3 years the average escapement has declined further to 356, 249, and 1,783 fish for Mill, Deer, and Butte creeks, respectively (GrandTab February 2011, CDFG survey data 2011). The productivity of the Feather River and Yuba River populations and contribution to the CV spring-run ESU currently is unknown.

*Spatial Structure.* Spring-run Chinook salmon presence has been reported more frequently in several upper CV creeks, but the sustainability of these runs is unknown. Butte Creek spring-run Chinook salmon cohorts have recently utilized all currently available habitat in the creek; and it is unknown if individuals have opportunistically migrated to other systems. The spatial structure of the spring-run Chinook salmon ESU has been reduced with the extirpation of all San Joaquin River basin spring-run Chinook salmon populations. In the near future, an experimental population of CV spring-run Chinook salmon will be reintroduced into the San Joaquin River downstream of Friant Dam as part of the San Joaquin River Settlement Agreement. Its long term contribution to the CV spring-run Chinook salmon ESU is uncertain. The populations in Clear Creek and Battle Creek may add to the spatial structure of the CV spring-run population if they can persist by colonizing waterways in the Basalt and Porous and Northwestern California Coastal Range diversity group areas.

*Diversity.* The CV spring-run Chinook salmon ESU is comprised of two genetic complexes. Analysis of natural and hatchery spring-run Chinook salmon stocks in the Central Valley indicates that the Northern Sierra Nevada spring-run Chinook salmon population complex (Mill, Deer, and Butte creeks) retains genetic integrity. The genetic integrity of the Northern Sierra Nevada spring-run Chinook salmon population complex in the Feather River has been somewhat compromised. The Feather River spring-run Chinook salmon have introgressed with the fall-run Chinook salmon, and it appears that the Yuba River population may have been impacted by FRH

fish straying into the Yuba River. The diversity of the spring-run Chinook salmon ESU has been further reduced with the extirpation of the San Joaquin River basin spring-run Chinook salmon populations (Southern Sierra diversity group) and the Basalt and Porous diversity group independent populations. A few dependent populations persist in the Northwestern California diversity group, and their genetic lineage appears to be closely aligned with strays from the Northern Sierra diversity group.

## 2. California Central Valley Steelhead

Steelhead can be divided into two life history types, summer-run steelhead and winter-run steelhead, based on their state of sexual maturity at the time of river entry and the duration of their spawning migration, stream-maturing and ocean-maturing. Only winter-run steelhead currently are found in CV rivers and streams (McEwan and Jackson 1996), although there are indications that summer-run steelhead were present in the Sacramento river system prior to the commencement of large-scale dam construction in the 1940s [Interagency Ecological Program (IEP) Steelhead Project Work Team 1999]. At present, summer-run steelhead are found only in North Coast drainages, mostly in tributaries of the Eel, Klamath, and Trinity river systems (McEwan and Jackson 1996).

California CV steelhead generally leave the ocean from August through April (Busby *et al.* 1996), and spawn from December through April with peaks from January through March in small streams and tributaries where cool, well oxygenated water is available year-round (Hallock *et al.* 1961, McEwan and Jackson 1996). Timing of upstream migration is correlated with higher flow events, such as freshets or sand bar breaches at river mouths, and associated lower water temperatures. Unlike Pacific salmon, steelhead are iteroparous, or capable of spawning more than once before death (Barnhart *et al.*, 1986, Busby *et al.* 1996; see Table 5). However, it is rare for steelhead to spawn more than twice before dying; most that do so are females (Busby *et al.* 1996). Iteroparity is more common among southern steelhead populations than northern populations (Busby *et al.* 1996). Although one-time spawners are the great majority, Shapovalov and Taft (1954) reported that repeat spawners are relatively numerous (17.2 percent) in California streams.

Spawning occurs during winter and spring months. The length of time it takes for eggs to hatch depends mostly on water temperature. Hatching of steelhead eggs in hatcheries takes about 30 days at 51°F. Fry emerge from the gravel usually about 4 to 6 weeks after hatching, but factors such as redd depth, gravel size, siltation, and temperature can speed or retard this time (Shapovalov and Taft 1954). Newly emerged fry move to the shallow, protected areas associated with the stream margin (McEwan and Jackson 1996) and they soon move to other areas of the stream and establish feeding locations, which they defend (Shapovalov and Taft 1954).

Steelhead rearing during the summer takes place primarily in higher velocity areas in pools, although young-of-year also are abundant in glides and riffles. Productive steelhead habitat is characterized by complexity, primarily in the form of large and small woody debris. Cover is an

**Table 5.** The temporal occurrence of adult (a) and juvenile (b) Central Valley steelhead in the Central Valley. Darker shades indicate months of greatest relative abundance.

(a) Adult migration/holding

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
<sup>1,3</sup> Sac. River	Low	Low	Low	Low	Low	Low	Low	Low	Low	High	High	Low
<sup>2,3</sup> Sac R at Red Bluff	Low	Low	Low	Low	Low	Low	Low	Low	Low	High	High	Low
<sup>4</sup> Mill, Deer Creeks	High	High	Low	Low	Low	Low	Low	Low	Low	Low	High	High
<sup>6</sup> Sac R. at Fremont Weir	Low	Low	Low	Low	Low	Low	Low	High	High	High	Low	Low
<sup>6</sup> Sac R. at Fremont Weir	Low	Low	Low	Low	Low	Low	Low	High	High	High	Low	Low
<sup>7</sup> San Joaquin River	High	High	Low	Low	Low	Low	Low	Low	Low	Low	Low	High

(b) Juvenile migration

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
<sup>1,2</sup> Sacramento River	Low	Low	High									
<sup>2,8</sup> Sac. R at KL	Low	Low	High	High	Low							
<sup>9</sup> Sac. River @ KL	Low	Low	High	High	High	Low	Low	Low	Low	Low	High	High
<sup>10</sup> Chippis Island (wild)	Low	Low	High									
<sup>8</sup> Mossdale	Low	Low	High									
<sup>11</sup> Woodbridge Dam	High											
<sup>12</sup> Stan R. at Caswell	Low	Low	High									
<sup>13</sup> Sac R. at Hood	Low	High										

Relative Abundance:  = High  = Medium  = Low

Sources: <sup>1</sup>Hallock *et al.* 1961; <sup>2</sup>McEwan 2001; <sup>3</sup>USFWS unpublished data; <sup>4</sup>CDFG 1995; <sup>5</sup>Hallock *et al.* 1957; <sup>6</sup>Bailey 1954; <sup>7</sup>CDFG Steelhead Report Card Data; <sup>8</sup>CDFG unpublished data; <sup>9</sup>Snider and Titus 2000; <sup>10</sup>Nobriga and Cadrett 2003; <sup>11</sup>Jones & Stokes Associates, Inc., 2002; <sup>12</sup>S.P. Cramer and Associates, Inc. 2000 and 2001; <sup>13</sup>Schaffter 1980, 1997.

important habitat component for juvenile steelhead both as velocity refugia and as a means of avoiding predation (Meehan and Bjornn 1991).

Juvenile steelhead emigrate episodically from natal streams during fall, winter, and spring high flows. Emigrating California CV steelhead use the lower reaches of the Sacramento River and the Delta for rearing and as a migration corridor to the ocean. Juvenile California CV steelhead feed mostly on drifting aquatic organisms and terrestrial insects and will also take active bottom invertebrates (Moyle 2002).

Some may utilize tidal marsh areas, non-tidal freshwater marshes, and other shallow water areas in the Delta as rearing areas for short periods prior to their final emigration to the sea. Hallock *et al.* (1961) found that juvenile steelhead in the Sacramento River basin migrate downstream during most months of the year, but the peak period of emigration occurred in the spring, with a much smaller peak in the fall. Nobriga and Cadrett (2003) also have verified these temporal findings based on analysis of captures at Chipps Island.

Historic California CV steelhead run sizes are difficult to estimate given the paucity of data, but may have approached 1 to 2 million adults annually (McEwan 2001). By the early 1960s the steelhead run size had declined to about 40,000 adults (McEwan 2001). Over the past 30 years,

the naturally-spawned steelhead populations in the upper Sacramento River have declined substantially. Hallock *et al.* (1961) estimated an average of 20,540 adult steelhead through the 1960s in the Sacramento River, upstream of the Feather River. Steelhead counts at the RBDD declined from an average of 11,187 for the period of 1967 to 1977, to an average of approximately 2,000 through the early 1990s, with an estimated total annual run size for the entire Sacramento-San Joaquin system, based on RBDD counts, to be no more than 10,000 adults (McEwan and Jackson 1996, McEwan 2001). Steelhead escapement surveys at RBDD ended in 1993 due to changes in dam operations.

Nobriga and Cadrett (2003) compared coded-wire tagged (CWT) and untagged (wild) steelhead smolt catch ratios at Chipps Island trawl from 1998 through 2001 to estimate that about 100,000 to 300,000 steelhead juveniles are produced naturally each year in the CV. In the *Updated Status Review of West Coast Salmon and Steelhead* (Good *et al.* 2005), the Biological Review Team (BRT) made the following conclusion based on the Chipps Island data:

"If we make the fairly generous assumptions (in the sense of generating large estimates of spawners) that average fecundity is 5,000 eggs per female, 1 percent of eggs survive to reach Chipps Island, and 181,000 smolts are produced (the 1998-2000 average), about 3,628 female steelhead spawn naturally in the entire Central Valley. This can be compared with McEwan's (2001) estimate of 1 million to 2 million spawners before 1850, and 40,000 spawners in the 1960s".

Existing wild steelhead stocks in the CV are mostly confined to the upper Sacramento River and its tributaries, including Antelope, Deer, and Mill creeks and the Yuba River. Populations may exist in Big Chico and Butte creeks and a few wild steelhead are produced in the American and Feather rivers (McEwan and Jackson 1996). Recent snorkel surveys (1999 to 2002) indicate that steelhead are present in Clear Creek (J. Newton, USFWS, pers. comm. 2002, as reported in Good *et al.* 2005). Because of the large resident *O. mykiss* population in Clear Creek, steelhead spawner abundance has not been estimated.

Until recently, California CV steelhead were thought to be extirpated from the San Joaquin River system. Recent monitoring has detected small self-sustaining populations of steelhead in the Stanislaus, Mokelumne, and Calaveras rivers, and other streams previously thought to be devoid of steelhead (McEwan 2001). On the Stanislaus River, steelhead smolts have been captured in rotary screw traps at Caswell State Park and Oakdale each year since 1995 (S.P. Cramer and Associates Inc. 2000, 2001). Zimmerman *et al.* (2008) has documented California CV steelhead in the Stanislaus, Tuolumne and Merced rivers based on otolith microchemistry.

It is possible that naturally-spawning populations exist in many other streams but are undetected due to lack of monitoring programs (IEP Steelhead Project Work Team 1999). Incidental catches and observations of steelhead juveniles also have occurred on the Tuolumne and Merced Rivers during fall-run Chinook salmon monitoring activities, indicating that steelhead are widespread, throughout accessible streams and rivers in the California CV (Good *et al.* 2005). California Department of Fish and Game (CDFG) staff have prepared catch summaries for juvenile migrant CV steelhead on the San Joaquin River near Mossdale which represents migrants from the Stanislaus, Tuolumne, and Merced rivers. Based on trawl recoveries at Mossdale between 1988

and 2002, as well as rotary screw trap efforts in all three tributaries, CDFG staff stated that it is “clear from this data that rainbow trout do occur in all the tributaries as migrants and that the vast majority of them occur on the Stanislaus River” (Letter from Dean Marston, CDFG, to Michael Aceituno, NMFS, 2004). The documented returns on the order of single fish in these tributaries suggest that existing populations of California CV steelhead on the Tuolumne, Merced, and lower San Joaquin rivers are severely depressed.

Recent assessments of the status of the California CV steelhead DPS have indicated that the population was in danger of extinction. Lindley *et al.* (2006) indicated that prior population census estimates completed in the 1990s found the CV steelhead spawning population upstream of RBDD had a fairly strong negative population growth rate and small population size. Good *et al.* (2005) indicated the decline was continuing as evidenced by new information (Chippis Island trawl data). California CV steelhead populations generally show a continuing decline, an overall low abundance, and fluctuating return rates. The future of California CV steelhead is uncertain due to limited data concerning their status. However, Lindley *et al.* (2007), citing evidence presented by Yoshiyama *et al.* (1996); McEwan (2001); and Lindley *et al.* (2006), concluded that there is sufficient evidence to suggest that the DPS is at moderate to high risk of extinction.

The most recent status review of the California CV steelhead DPS (NMFS 2011c) found that the status of the population appears to have worsened since the 2005 status review (Good *et al.* 2005), when it was considered to be in danger of extinction. Analysis of data from the Chippis Island monitoring program indicates that natural steelhead production has continued to decline and that hatchery origin fish represent an increasing fraction of the juvenile production in the CV. Since 1998, all hatchery produced steelhead in the CV have been adipose fin clipped (ad-clipped). Since that time, the trawl data indicates that the proportion of ad-clip steelhead juveniles captured in the Chippis Island monitoring trawls has increased relative to wild juveniles, indicating a decline in natural production of juvenile steelhead. In recent years, the proportion of hatchery produced juvenile steelhead in the catch has exceeded 90 percent and in 2010 was 95 percent of the catch. Because hatchery releases have been fairly consistent through the years, this data suggests that the natural production of steelhead has been declining in the CV.

Salvage of juvenile steelhead at the Central Valley Project (CVP) and State Water Project (SWP) fish collection facilities have also shown a shift towards reduced natural production. The annual salvage of juvenile steelhead at the two facilities in the South Delta has fluctuated since 1993. In the past decade, there has been a marked decline in the total number of salvaged juvenile steelhead, with the salvage of hatchery produced steelhead showing the larger decline at the facilities in absolute numbers of fish salvaged. However, the percentage of wild fish to hatchery produced fish has also declined during the past decade. Thus, while the total number of salvaged hatchery produced fish has declined, naturally produced steelhead have also declined at a consistently higher rate than hatchery produced fish, thereby consistently reducing the ratio of wild to hatchery produced steelhead in the salvage data.

In contrast to the data from Chippis Island and the CVP and SWP fish collection facilities, some populations of wild California CV steelhead appear to be improving (Clear Creek) while others (Battle Creek) appear to be better able to tolerate the recent poor ocean conditions and dry hydrology in the CV compared to hatchery produced fish (NMFS 2011c). Since 2003, fish

returning to the Coleman National Fish Hatchery have been identified as wild (adipose fin intact) or hatchery produced (ad-clipped). Returns of wild fish to the hatchery have remained fairly steady at 200 – 300 fish per year, but represent a small fraction of the overall hatchery returns. Numbers of hatchery origin fish returning to the hatchery have fluctuated much more widely; ranging from 624 to 2,968 fish per year. The returns of wild fish remained steady, even during the recent poor ocean conditions and the 3-year drought in the CV, while hatchery produced fish showed a decline in the numbers returning to the hatchery (NMFS 2011c). Furthermore, the continuing widespread distribution of wild steelhead throughout most of the watersheds in the CV provides the spatial distribution necessary for the DPS to survive and avoid localized catastrophes. However, these populations are frequently very small, and lack the resiliency to persist for protracted periods if subjected to additional stressors, particularly widespread stressors such as climate change.

### ***Viable Salmonid Population Summary for CV Steelhead***

*Abundance.* All indications are that the naturally produced California CV steelhead population has continued to decrease in abundance and in the proportion of naturally spawned fish to hatchery produced fish over the past 25 years (Good *et al.* 2005, NMFS 2011c); the long-term abundance trend remains negative. There has been little comprehensive steelhead population monitoring, despite 100 percent marking of hatchery steelhead since 1998. Efforts are underway to improve this deficiency, and a long term adult escapement monitoring plan is being considered (NMFS 2011c). Hatchery production and returns are dominant over natural fish and include significant numbers of non-DPS-origin Eel River steelhead stock. Continued decline in the ratio between wild juvenile steelhead to hatchery juvenile steelhead in fish monitoring efforts indicates that the wild population abundance is declining. Hatchery releases (100 percent adipose fin clipped fish since 1998) have remained relatively constant over the past decade, yet the proportion of ad-clipped fish to wild adipose fin bearing fish has steadily increased over the past several years.

*Productivity.* An estimated 100,000 to 300,000 natural juvenile steelhead are estimated to leave the CV annually, based on rough calculations from sporadic catches in trawl gear (Good *et al.* 2005). Concurrently, one million in-DPS hatchery steelhead smolts and another half million out-of-DPS hatchery steelhead smolts are released annually in the CV. The estimated ratio of nonclipped to clipped steelhead has decreased from 0.3 percent to less than 0.1 percent, with a net decrease to one-third of wild female spawners from 1998 to 2000 (Good *et al.* 2005). Recent data from the Chipps Island fish monitoring trawls indicates that in recent years over 90 percent of captured steelhead smolts have been of hatchery origin. In 2010, the data indicated hatchery fish made up 95 percent of the catch.

*Spatial Structure.* Steelhead appear to be well-distributed where found throughout the Central Valley (Good *et al.* 2005, NMFS 2011c). Until recently, there was very little documented evidence of steelhead due to the lack of monitoring efforts. Since 2000, steelhead have been confirmed in the Stanislaus, Tuolumne, Merced, and Calaveras rivers (Zimmerman *et al.* 2008, NMFS 2011c). The efforts to provide passage of salmonids upstream of impassable dams may increase the spatial diversity of CV steelhead populations if the passage programs are implemented for steelhead.

*Diversity.* Analysis of natural and hatchery steelhead stocks in the CV reveal genetic structure remaining in the DPS (Nielsen *et al.* 2003). There appears to be a great amount of gene flow among upper Sacramento River basin stocks, due to the post-dam, lower basin distribution of steelhead and management of stocks. Recent reductions in natural population sizes have created genetic bottlenecks in several CV steelhead stocks (Good *et al.* 2005; Nielsen *et al.* 2003). The out-of-basin steelhead stocks of the Nimbus and Mokelumne river hatcheries are currently not included in the CV steelhead DPS. However, recent work (Garza and Pearse 2008) has identified introgression of stray domestic rainbow trout genes with steelhead, which may be occurring either during egg taking practices in hatcheries or in-river spawning between domesticated strains of rainbow trout and steelhead. Garza and Pearse (2008) also found that all downstream of dam steelhead populations in the CV were genetically closely related and that these populations had a high level of genetic similarity to populations of steelhead in the Klamath and Eel river basins. This genetic data suggests that the progeny of out-of basin steelhead reared in the Nimbus and Mokelumne river hatcheries have become widely introgressed with natural steelhead populations throughout the anadromous sections of rivers and streams in the CV, including the tail-water sections downstream of impassable dams. This suggests the potential for the loss of local genetic diversity and population structure over time in these waters. Their work also indicates that in contrast to the similarity of the steelhead genetics downstream of dams in the CV, the ancestral genetic structure is still relatively intact above the impassable barriers. This would indicate that extra precautions should be included in restoration plans before upstream of dam access is provided to the steelhead from the below dam populations in order to maintain genetic heritage and structure in the upstream of dam *O. mykiss* populations.

### 3. Southern Distinct Population Segment of North American Green Sturgeon

In North America, spawning populations of green sturgeon are currently found in only three river systems: the Sacramento and Klamath rivers in California and the Rogue River in southern Oregon. Green sturgeon are known to range from Baja California to the Bering Sea along the North American continental shelf. Data from commercial trawl fisheries and tagging studies indicate that the green sturgeon occupy waters within the 110 meter contour (Erickson and Hightower 2007). During the late summer and early fall, subadults and nonspawning adult green sturgeon frequently can be found aggregating in estuaries along the Pacific coast (Emmett *et al.* 1991, Moser and Lindley 2007). Particularly large concentrations of green sturgeon from both the northern and southern populations occur in the Columbia River estuary, Willapa Bay, Grays Harbor and Winchester Bay, with smaller aggregations in Humboldt Bay, Tillamook Bay, Nehalem Bay, and San Francisco and San Pablo Bays (Emmett *et al.* 1991, Moyle *et al.* 1992, and Beamesderfer *et al.* 2007). Lindley *et al.* (2008) reported that green sturgeon make seasonal migratory movements along the west coast of North America, overwintering north of Vancouver Island and south of Cape Spencer, Alaska. Individual fish from the Southern DPS of green sturgeon have been detected in these seasonal aggregations. Information regarding the migration and habitat use of the Southern DPS of green sturgeon has recently emerged. Lindley (2006) presented preliminary results of large-scale green sturgeon migration studies, and verified past population structure delineations based on genetic work and found frequent large-scale migrations of green sturgeon along the Pacific Coast. This work was further expanded by recent tagging studies of green sturgeon conducted by Erickson and Hightower (2007) and Lindley *et al.* (2008). To date, the data indicates that North American green sturgeon are migrating considerable

distances up the Pacific Coast into other estuaries, particularly the Columbia River estuary. This information also agrees with the results of previous green sturgeon tagging studies (CDFG 2002), where CDFG tagged a total of 233 green sturgeon in the San Pablo Bay estuary between 1954 and 2001. A total of 17 tagged fish were recovered: 3 in the Sacramento-San Joaquin Estuary, 2 in the Pacific Ocean off of California, and 12 from commercial fisheries off of the Oregon and Washington coasts. Eight of the 12 recoveries were in the Columbia River estuary (CDFG 2002).

The Southern DPS of green sturgeon includes all green sturgeon populations south of the Eel River, with the only known spawning population being in the Sacramento River basin (fertilized green sturgeon eggs were recovered in the Feather River in 2011). Green sturgeon life history can be broken down into four main stages: eggs and larvae, juveniles, sub-adults, and sexually mature adults. Sexually mature adults are those fish that have fully developed gonads and are capable of spawning. Female green sturgeon are typically 13 to 27 years old when sexually mature and have a total body length (TL) ranging between 145 and 205 cm at sexual maturity (Nakamoto *et al.* 1995, Van Eenennaam *et al.* 2006). Male green sturgeon become sexually mature at a younger age and smaller size than females. Typically, male green sturgeon reach sexual maturity between 8 and 18 years of age and have a total length (TL) ranging between 120 cm to 185 cm (Nakamoto *et al.* 1995, Van Eenennaam *et al.* 2006). The variation in the size and age of fish upon reaching sexual maturity is a reflection of their growth and nutritional history, genetics, and the environmental conditions they were exposed to during their early growth years. Adult green sturgeon are believed to feed primarily upon benthic invertebrates such as clams, mysid shrimp, grass shrimp, and amphipods (Radtke 1966). Adult sturgeon caught in Washington state waters were found to have fed on Pacific sand lance (*Ammodytes hexapterus*) and callinassid shrimp (Moyle *et al.* 1992). It is unknown what forage species are consumed by adults in the Sacramento River upstream of the Delta.

Adult green sturgeon are gonochoristic (sex genetically fixed), oviparous and iteroparous. They are believed to spawn every 2 to 5 years (Beamesderfer *et al.* 2007). Upon maturation of their gonadal tissue, but prior to ovulation or spermiation, the sexually mature fish enter freshwater and migrate upriver to their spawning grounds. The remainder of the adult's life is generally spent in the ocean or near-shore environment (bays and estuaries) without venturing upriver into freshwater. Younger females may not spawn the first time they undergo oogenesis and subsequently they reabsorb their gametes without spawning. Adult female green sturgeon produce between 60,000 and 140,000 eggs, depending on body size, with a mean egg diameter of 4.3 mm (Moyle *et al.* 1992, Van Eenennaam *et al.* 2001). They have the largest egg size of any sturgeon, and the volume of yolk ensures an ample supply of energy for the developing embryo. The outside of the eggs are adhesive, and are more dense than those of white sturgeon (Kynard *et al.* 2005, Van Eenennaam *et al.* 2009). Adults begin their upstream spawning migrations into freshwater in late February with spawning occurring between March and July (CDFG 2002, Heublin 2006, Heublin *et al.* 2009, Vogel 2008). Peak spawning is believed to occur between April and June in deep, turbulent, mainstem channels over large cobble and rocky substrates with crevices and interstices. Females broadcast spawn their eggs over this substrate, while the male releases its milt (sperm) into the water column. Fertilization occurs externally in the water column and the fertilized eggs sink into the interstices of the substrate where they develop further (Kynard *et al.* 2005, Heublin *et al.* 2009).

Known historic and current spawning occurs in the Sacramento River (Adams *et al.* 2002, Beamesderfer *et al.* 2004, Adams *et al.* 2007). Currently, Keswick and Shasta dams on the mainstem of the Sacramento River block passage to the upper river. Although no historical accounts exist for identified green sturgeon spawning occurring above the current dam sites, suitable spawning habitat existed and the geographic extent of spawning has been reduced due to the impassable barriers constructed on the river.

Spawning on the Feather River is suspected to have occurred in the past due to the continued presence of adult green sturgeon in the river downstream of Oroville Dam. This continued presence of adults downstream of the dam suggests that fish are trying to migrate to upstream spawning areas now blocked by the dam, which was constructed in 1968. In 2011, fertilized green sturgeon eggs were recovered during monitoring activities by the California Department of Water Resources on the Feather River and several adult green sturgeon were recorded on video congregating downstream of Daguerre Dam on the Yuba River.

Spawning in the San Joaquin River system has not been recorded historically or observed recently, but alterations of the San Joaquin River and its tributaries (Stanislaus, Tuolumne, and Merced rivers) occurred early in the European settlement of the region. During the latter half of the 1800s, impassable barriers were built on these tributaries where the water courses left the foothills and entered the valley floor. Therefore, these low elevation dams have blocked potentially suitable spawning habitats located further upstream for approximately a century. Additional destruction of riparian and stream channel habitat by industrialized gold dredging further disturbed any valley floor habitat that was still available for sturgeon spawning. Additional impacts to the watershed include the increased loads of selenium entering the system through agricultural practices in the western side of the San Joaquin Valley. Green sturgeon have recently been identified by UC Davis researchers as being highly sensitive to selenium levels. Currently, only white sturgeon have been encountered in the San Joaquin River system upstream of the Delta, and adults have been captured by sport anglers as far upstream on the San Joaquin River as Hills Ferry and Mud Slough which are near the confluence of the Merced River with the mainstem San Joaquin River (2007 sturgeon report card - CDFG 2008).

Kelly *et al.* (2007) indicated that green sturgeon enter the San Francisco Estuary during the spring and remain until autumn (Table 6). The authors studied the movement of adults in the San Francisco Estuary and found them to make significant long-distance movements with distinct directionality. The movements were not found to be related to salinity, current, or temperature, and Kelly *et al.* (2007) surmised that they are related to resource availability and foraging behavior. Recent acoustical tagging studies on the Rogue River (Erickson *et al.* 2002) have shown that adult green sturgeon will hold for as much as 6 months in deep (> 5m), low gradient reaches or off channel sloughs or coves of the river during summer months when water temperatures were between 15°C and 23°C. When ambient temperatures in the river dropped in autumn and early winter (<10°C) and flows increased, fish moved downstream and into the ocean. Erickson *et al.* (2002) surmised that this holding in deep pools was to conserve energy and utilize abundant food resources. Benson *et al.* (2007) found similar behavior on the Klamath and Trinity River systems with adult sturgeon acoustically tagged during their spawning migrations. Most fish held over the summer in discrete locations characterized by deep, low velocity pools until late fall or early winter when river flows increased with the first storms of the rainy season. Fish then

moved rapidly downstream and out of the system. Recent data gathered from acoustically tagged adult green sturgeon revealed comparable behavior by adult fish on the Sacramento River based on the positioning of adult green sturgeon in holding pools on the Sacramento River upstream of the Glenn Colusa Irrigation District (GCID) diversion (RM 205). Studies by Heublin (2006, *et al.* 2009) and Vogel (2008) have documented the presence of adults in the Sacramento River during the spring and through the fall into the early winter months. These fish hold in upstream locations prior to their emigration from the system later in the year. Like the Rogue and Klamath river systems, downstream migration appears to be triggered by increased flows, decreasing water temperatures, and occurs rapidly once initiated. It should also be noted that some adults rapidly leave the system following their suspected spawning activity and enter the ocean only in early summer (Heublin 2006). This behavior has also been observed on the other spawning rivers (Benson *et al.* 2007) but may have been an artifact of the stress of the tagging procedure in that study.

*Eggs and Larvae.* Currently spawning appears to occur primarily upstream of RBDD, based on the recovery of eggs and larvae at the dam in monitoring studies (Gaines and Martin 2002, Brown 2007). Green sturgeon larvae hatch from fertilized eggs after approximately 169 hours at a water temperature of 59°F (Van Eenennaam *et al.* 2001, Deng *et al.* 2002), which is similar to the sympatric white sturgeon development rate (176 hours). Studies conducted at the University of California, Davis by Van Eenennaam *et al.* (2005) indicated that an optimum range of water temperature for egg development ranged between 57.2°F and 62.6°F. Temperatures over 23 °C (73.4°F) resulted in 100 percent mortality of fertilized eggs before hatching. Eggs incubated at water temperatures between 63.5°F and 71.6°F resulted in elevated mortalities and an increased occurrence of morphological abnormalities in those eggs that did hatch. At incubation temperatures below 57.2°F, hatching mortality also increased significantly, and morphological abnormalities increased slightly, but not statistically so.

Newly hatched green sturgeon are approximately 12.5 mm to 14.5 mm in length and have a large ovoid yolk sac that supplies nutritional energy until exogenous feeding occurs. These yolk sac larvae are less developed in their morphology than older juveniles and external morphology resembles a “tadpole” with a continuous fin fold on both the dorsal and ventral sides of the caudal trunk. The eyes are well developed with differentiated lenses and pigmentation.

Olfactory and auditory vesicles are present while the mouth and respiratory structures are only shallow clefts on the head. At 10 days of age, the yolk sac has become greatly reduced in size and the larvae initiates exogenous feeding through a functional mouth. The fin folds have become more developed and formation of fin rays begins to occur in all fin tissues. By 45 days of age, the green sturgeon larvae have completed their metamorphosis, which is characterized by the development of dorsal, lateral, and ventral scutes, elongation of the barbels, rostrum, and caudal peduncle, reabsorption of the caudal and ventral fin folds, and the development of fin rays. The juvenile fish resembles the adult form, including the dark olive coloring, with a dark mid-ventral stripe (Deng *et al.* 2002) and are approximately 75 mm TL. At this stage of development, the fish are considered juveniles and are no longer larvae.

Green sturgeon larvae do not exhibit the initial pelagic swim-up behavior characteristic of other Acipenseridae. They are strongly oriented to the bottom and exhibit nocturnal activity patterns.

After 6 days, the larvae exhibit nocturnal swim-up activity (Deng *et al.* 2002) and nocturnal downstream migrational movements (Kynard *et al.* 2005). Juvenile fish continue to exhibit nocturnal behavior beyond the metamorphosis from larvae to juvenile stages. Kynard *et al.*'s (2005) laboratory studies indicated that juvenile fish continued to migrate downstream at night for the first 6 months of life. When ambient water temperatures reached 46.4°F, downstream migrational behavior diminished and holding behavior increased. This data suggests that 9 to 10 month old fish would hold over in their natal rivers during the ensuing winter following hatching, but at a location downstream of their spawning grounds.

Green sturgeon juveniles tested under laboratory conditions had optimal bioenergetic performance (*i.e.* growth, food conversion, swimming ability) between 59°F and 66.2°F under either full or reduced rations (Mayfield and Cech 2004). This temperature range overlaps the egg incubation temperature range for peak hatching success previously discussed. Ambient water temperature conditions in the Rogue and Klamath River systems range from 39°F to approximately 75.2°F. The Sacramento River has similar temperature profiles, and, like the previous two rivers, is a regulated system with several dams controlling flows on its mainstem (Shasta and Keswick dams), and its tributaries (Whiskeytown, Oroville, Folsom, and Nimbus dams).

Larval and juvenile green sturgeon are subject to predation by both native and introduced fish species. Prickly sculpin (*Cottus asper*) have been shown to be an effective predator on the larvae of sympatric white sturgeon (Gadomski and Parsley 2005). This study also indicated that the lowered turbidity found in tailwater streams and rivers due to dams increased the effectiveness of sculpin predation on sturgeon larvae under laboratory conditions.

Larval and juvenile sturgeons have been caught in traps at two sites in the upper Sacramento River: upstream of the RBDD (RM 243) and from the GCID pumping plant (RM 205) (CDFG 2002). Larvae captured at the RBDD site are typically only a few days to a few weeks old, with lengths ranging from 24 mm to 31 mm. This body length is equivalent to 15 to 28 days post hatch as determined by Deng *et al.* (2002). Recoveries of larvae at the RBDD rotary screw traps (RSTs) occur between late April and early May through late August with the peak of recoveries occurring in June (1995 - 1999 and 2003 - 2008 data). The mean yearly total length of post-larval green sturgeon captured in the GCID rotary screw trap, approximately 30 miles downstream of RBDD, ranged from 33 mm to 44 mm between 1997 and 2005 indicating they are approximately 3 to 4 weeks old (Van Eenennaam *et al.* 2001, Deng *et al.* 2002). Taken together, the average length of larvae captured at the two monitoring sites indicate that fish were hatched upriver of the monitoring site and drifted downstream over the course of two to four weeks of growth. According to the CDFG document commenting on the NMFS proposal to list the southern DPS

**Table 6.** The temporal occurrence of (a) adult, (b) larval (c) juvenile and (d) subadult coastal migrant Southern DPS of green sturgeon. Locations emphasize the Central Valley of California. Darker shades indicate months of greatest relative abundance.

(a) Adult-sexually mature ( $\geq 145 - 205$  cm TL for females and  $\geq 120 - 185$  cm TL old for males)

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Upper Sac. River <sup>a,b,c,i</sup>	Low	Low	Medium	High	High	High	High	High	High	Low	Low	Low
SF Bay Estuary <sup>d,h,i</sup>	Low	Low	Low	Low	Low	Low	Low	Low	Low	Low	Low	Low

(b) Larval and juvenile ( $\leq 10$  months old)

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
RBDD, Sac River <sup>e</sup>	Low	Low	Low	Low	Medium	High	High	High	Low	Low	Low	Low
GCID, Sac River <sup>e</sup>	Low	Low	Low	Low	Medium	High	High	Low	Low	Low	Low	Low

(c) Older Juvenile ( $> 10$  months old and  $\leq 3$  years old)

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
South Delta <sup>*f</sup>	Low											
Sac-SJ Delta <sup>f</sup>	Low											
Sac-SJ Delta <sup>e</sup>	Low											
Suisun Bay <sup>e</sup>	Low											

(d) Sub-Adult/non-sexually mature (approx. 75 cm to 145 cm for females and 75 to 120 cm for males)

Location	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Pacific Coast <sup>c,g</sup>	Low											

Relative Abundance:  = High       = Medium       = Low

\* Fish Facility salvage operations

Sources: <sup>a</sup>USFWS (2002); <sup>b</sup>Moyle *et al.* (1992); <sup>c</sup>Adams *et al.* (2002) and NMFS (2005a); <sup>d</sup>Kelley *et al.* (2007); <sup>e</sup>CDFG (2002); <sup>f</sup>IEP Relational Database, fall midwater trawl green sturgeon captures from 1969 to 2003; <sup>g</sup>Nakamoto *et al.* (1995); <sup>h</sup>Heublein (2006); <sup>i</sup>CDFG Draft Sturgeon Report Card (2008)

(CDFG 2002), some green sturgeon rear to larger sizes upstream of RBDD, or move back to this location after spending time downstream. Two sturgeon between 180 mm and 400 mm TL were captured in the RST during 1999 and green sturgeon within this size range have been impinged on diffuser screens associated with a fish ladder at RBDD (K. Brown, USFWS, pers. comm. as cited in CDFG 2002).

Juvenile green sturgeon have been salvaged at the Harvey O. Banks Pumping Plant and the John E. Skinner Fish Collection Facility (Fish Facilities) in the south Delta, and captured in trawling studies by CDFG during all months of the year (CDFG 2002). The majority of these fish were between 200 mm and 500 mm, indicating they were from 2 to 3 years of age based on Klamath River age distribution work by Nakamoto *et al.* (1995). The lack of a significant proportion of juveniles smaller than approximately 200 mm in Delta captures indicates that juveniles of the Southern DPS of green sturgeon likely hold in the mainstem Sacramento River, as suggested by Kynard *et al.* (2005).

Population abundance information concerning the Southern DPS green sturgeon is described in the NMFS status reviews (Adams *et al.* 2002, NMFS 2005a). Limited population abundance information comes from incidental captures of North American green sturgeon from the white sturgeon monitoring program by the CDFG sturgeon tagging program (CDFG 2002). By comparing ratios of white sturgeon to green sturgeon captures, CDFG provides estimates of adult and sub-adult North American green sturgeon abundance. Estimated abundance between 1954 and 2001 ranged from 175 fish to more than 8,000 per year and averaged 1,509 fish per year. Unfortunately, there are many biases and errors associated with these data, and CDFG does not consider these estimates reliable. Fish monitoring efforts at RBDD and GCID on the upper Sacramento River have captured between 0 and 2,068 juvenile North American green sturgeon per year (Adams *et al.* 2002). The only existing information regarding changes in the abundance of the Southern DPS of green sturgeon includes changes in abundance at the John E. Skinner Fish Facility (Facility) between 1968 and 2001. The average number of North American green sturgeon taken per year at the Facility prior to 1986 was 732; from 1986 on, the average per year was 47 (70 FR 17386, April 6, 2005). For the Harvey O. Banks Pumping Plant, the average number prior to 1986 was 889; from 1986 to 2001 the average was 32 (70 FR 17386, April 6, 2005). In light of the increased exports, particularly during the previous 10 years, it is clear that the abundance of the Southern DPS green sturgeon is dropping. Additional analysis of North American green and white sturgeon taken at the Fish Facilities indicates that take of both North American green and white sturgeon per acre-foot of water exported has decreased substantially since the 1960s (70 FR 17386, April 6, 2005). No green sturgeon were recovered at either the CVP or SWP in 2010. In 2011, a total of 14 green sturgeon were salvaged, 12 at the CVP and 2 at the SWP facilities. Catches of sub-adult and adult North American green sturgeon by the Interagency Ecological Program (IEP) between 1996 and 2004 ranged from 1 to 212 green sturgeon per year (212 occurred in 2001), however, the portion of the Southern DPS of North American green sturgeon is unknown as these captures were primarily located in San Pablo Bay which is known to consist of a mixture of Northern and Southern DPS North American green sturgeon. Recent spawning population estimates using sibling based genetics by Israel (2006b) indicates spawning populations of 32 spawners in 2002, 64 in 2003, 44 in 2004, 92 in 2005, and 124 in 2006 upstream of RBDD (with an average of 71).

As described previously, the majority of spawning by green sturgeon in the Sacramento River system appears to take place upstream of RBDD. This is based on the length and estimated age of larvae captured at RBDD (approximately 2–3 weeks of age) and GCID (downstream, approximately 3–4 weeks of age) indicating that hatching occurred upstream of the sampling location. Note that there are many assumptions with this interpretation (*i.e.*, equal sampling efficiency and distribution of larvae across channels) and this information should be considered cautiously.

Available information on green sturgeon indicates that, as with winter-run Chinook salmon, the main stem Sacramento River may be the last viable spawning habitat (Good *et al.* 2005) for the Southern DPS of green sturgeon. The observation of fertilized green sturgeon eggs in the Feather River in 2011 is a significant event, as it indicates that at least in high flow years, the Feather River may support an additional spawning region for green sturgeon. Additional observations of spawning activity or evidence of fertilized eggs in the Feather River in subsequent years are needed to confirm this river as an additional spawning area for the Southern DPS green sturgeon.

Lindley *et al.* (2007) pointed out that an ESU represented by a single population at moderate risk is at a high risk of extinction over the long term. Although the extinction risk of the Southern DPS of green sturgeon has not been assessed, NMFS believes that the extinction risk has increased because there is only one known population, and that population consistently spawns within the main stem Sacramento River.

### ***Population Viability Summary for the Southern DPS of North American Green Sturgeon***

The Southern DPS of North American green sturgeon has not been analyzed to characterize their status and viability as has been done in recent efforts for Central Valley salmonid populations (Good *et al.* 2005, Lindley *et al.* 2006, Lindley 2007, NMFS 2011a,b,c). NMFS assumes that the general categories for assessing salmonid population viability will also be useful in assessing the viability of the Southern DPS of green sturgeon. The following summary has been compiled from the best available data and information on North American green sturgeon to provide a general synopsis of the viability parameters for this DPS.

*Abundance.* Currently, there are no reliable data on population sizes, and data on population trends is also lacking. Fishery data collected at Federal and State pumping facilities in the Delta indicate a decreasing trend in abundance between 1968 and 2006 (70 FR 17386). Captures of larval green sturgeon in the RBDD RSTs have shown variable trends in spawning success in the upper river over the past several years and have been complicated by the operations of the RBDD gates during the green sturgeon spawning season in previous years. In 2011, a wet year in the Sacramento River basin, captures in the RST have been substantially higher than in previous years. The last strong year class, based on captures of larval sturgeon was in 1995. This would suggest that the 2011 year class for green sturgeon will be a strong year class.

*Productivity.* There is insufficient information to evaluate the productivity of green sturgeon. However, as indicated above, there appears to be a declining trend in abundance, which indicates low to negative productivity.

*Spatial Structure.* Current data indicates that the Southern DPS of North American green sturgeon is comprised of a single spawning population in the Sacramento River. Although some individuals have been observed in the Feather and Yuba rivers, it is not yet known if these fish represent separate spawning populations or are strays from the main stem Sacramento River. Therefore, the apparent presence of a single reproducing population puts the DPS at risk, due to the limited spatial structure. As mentioned previously, the confirmed presence of fertilized green sturgeon eggs in the Feather River suggests that spawning can occur in the river, at least during wet years with sustained high flows. Likewise, observations of several adult green sturgeon congregating downstream of Daguerre Dam on the Yuba River suggests another potential spawning area. Consistent use of these two different river areas by green sturgeon exhibiting spawning behavior or by the collection of fertilized eggs or larval green sturgeon would indicate that a second spawning population of green sturgeon may exist in the Sacramento River basin besides that which has been identified in the upper reaches of the Sacramento River downstream of Keswick Dam.

*Diversity.* Green sturgeon genetic analyses shows strong differentiation between northern and southern populations, and therefore, the species was divided into Northern and Southern DPSs. However, the genetic diversity of the Southern DPS is not well understood.

## **C. Definition of Critical Habitat Condition and Function for Species' Conservation**

### **1. Critical Habitat for Sacramento River winter-run Chinook Salmon**

The designated critical habitat for Sacramento River winter-run Chinook salmon includes the Sacramento River from Keswick Dam (RM 302) to Chipps Island (RM 0) at the westward margin of the Delta; all waters from Chipps Island westward to the Carquinez Bridge, including Honker Bay, Grizzly Bay, Suisun Bay, and the Carquinez Strait; all waters of San Pablo Bay westward of the Carquinez Bridge; and all waters of the San Francisco Estuary to the Golden Gate Bridge located north of the San Francisco/Oakland Bay Bridge. In the Sacramento River, critical habitat includes the river water column, river bottom, and adjacent riparian zone used by fry and juveniles for rearing. In the areas westward of Chipps Island, critical habitat includes the estuarine water column and essential foraging habitat and food resources used by Sacramento River winter-run Chinook salmon as part of their juvenile emigration or adult spawning migration.

### **2. Critical Habitat for Central Valley Spring-run Chinook Salmon and Central Valley Steelhead**

Critical habitat was designated for CV spring-run Chinook salmon and CV steelhead on September 2, 2005 (70 FR 52488). Critical habitat for CV spring-run Chinook salmon includes stream reaches such as those of the Feather and Yuba rivers, Big Chico, Butte, Deer, Mill, Battle, Antelope, and Clear creeks, the Sacramento River, as well as portions of the northern Delta. Critical habitat for California CV steelhead includes stream reaches such as those of the Sacramento, Feather, and Yuba rivers, and Deer, Mill, Battle, and Antelope creeks in the Sacramento River basin; the San Joaquin River, including its tributaries, and the waterways of the Delta. Critical habitat includes the stream channels in the designated stream reaches and the lateral extent as defined by the ordinary high-water line. In areas where the ordinary high-water line has not been defined, the lateral extent will be defined by the bankfull elevation (defined as the level at which water begins to leave the channel and move into the floodplain; it is reached at a discharge that generally has a recurrence interval of 1 to 2 years on the annual flood series) (Bain and Stevenson 1999; 70 FR 52488). Critical habitat for CV spring-run Chinook salmon and steelhead is defined as specific areas that contain the primary constituent elements (PCE) and physical habitat elements essential to the conservation of the species. Following are the inland habitat types used as PCEs for Central Valley spring-run Chinook salmon and California CV steelhead, and as physical habitat elements for Sacramento River winter-run Chinook salmon.

PCE for Central Valley Spring-run Chinook salmon and Central Valley steelhead include:

#### *a. Spawning Habitat*

Freshwater spawning sites are those with water quantity and quality conditions and substrate supporting spawning, incubation, and larval development. Most spawning habitat in the CV for Chinook salmon and steelhead is located in areas directly downstream of dams containing suitable

environmental conditions for spawning and egg incubation. Spawning habitat for Sacramento River winter-run Chinook salmon is restricted to the Sacramento River primarily between RBDD and Keswick Dam. Central Valley spring-run Chinook salmon also spawn on the mainstem Sacramento River between RBDD and Keswick Dam and in tributaries such as Mill, Deer, and Butte creeks (however, little spawning activity has been recorded in recent years on the Sacramento River main stem for spring-run Chinook salmon). Spawning habitat for California CV steelhead is similar in nature to the requirements of Chinook salmon, primarily occurring in reaches directly below the first impassable dams on perennial watersheds throughout the CV (*i.e.*, between Keswick Dam and RBDD on the Sacramento River, downstream of Whiskeytown Dam on Clear Creek, downstream of Oroville Dam on the Feather River, downstream of Nimbus Dam on the American River, downstream of Goodwin Dam on the Stanislaus, etc.). These reaches can be subjected to variations in flows and temperatures, particularly over the summer months, which can have adverse effects upon salmonids spawning downstream of them. Even in degraded reaches, spawning habitat has a high conservation value as its function directly affects the spawning success and reproductive potential of listed salmonids.

#### *b. Freshwater Rearing Habitat*

Freshwater rearing sites are those with water quantity and floodplain connectivity to form and maintain physical habitat conditions and support juvenile growth and mobility; water quality and forage supporting juvenile development; and natural cover such as shade, submerged and overhanging large woody material, log jams and beaver dams, aquatic vegetation, large rocks and boulders, side channels, and undercut banks. Both spawning areas and migratory corridors comprise rearing habitat for juveniles, which feed and grow before and during their outmigration to the marine environment. Non-natal, intermittent tributaries also may be used for juvenile rearing. Rearing habitat condition is strongly affected by habitat complexity, food supply, and the presence of predators of juvenile salmonids. Some complex, productive habitats with floodplains remain in the system (*e.g.*, the lower Cosumnes River, Sacramento River reaches with setback levees [*i.e.*, primarily located upstream of the City of Colusa]) and flood bypasses (*i.e.*, Yolo and Sutter bypasses). However, the channelized, leveed, and riprapped river reaches and sloughs that are common in the Sacramento-San Joaquin system typically have low habitat complexity, low abundance of food organisms, and offer little protection from either fish or avian predators. Freshwater rearing habitat also has a high conservation value even if the current conditions are significantly degraded from their natural state. Juvenile life stages of salmonids are dependent on the function of this habitat for successful survival and recruitment.

#### *c. Freshwater Migration Corridors*

Ideal freshwater migration corridors are free of migratory obstructions, with water quantity and quality conditions that enhance migratory movements. They contain natural cover such as riparian canopy structure, submerged and overhanging large woody objects, aquatic vegetation, large rocks and boulders, side channels, and undercut banks which augment juvenile and adult mobility, survival, and food supply. Migratory corridors are downstream of the spawning areas and include the lower main stems of the Sacramento and San Joaquin rivers and the Delta. These corridors allow the upstream passage of adults, and the downstream emigration of outmigrant juveniles. Migratory habitat condition is strongly affected by the presence of barriers, which can

include dams (*i.e.*, hydropower, flood control, and irrigation flashboard dams), unscreened or poorly screened diversions, degraded water quality, or behavioral impediments to migration. For successful survival and recruitment of salmonids, freshwater migration corridors must function sufficiently to provide adequate passage. For this reason, freshwater migration corridors are considered to have a high conservation value even if the migration corridors are significantly degraded compared to their natural state.

#### *d. Estuarine Areas*

Estuarine areas free of migratory obstructions with water quality, water quantity, and salinity conditions supporting juvenile and adult physiological transitions between fresh and salt water are included as a PCE. Natural cover such as submerged and overhanging large woody material, aquatic vegetation, and side channels, are suitable for juvenile and adult foraging. Estuarine areas are considered to have a high conservation value as they provide factors which function to provide predator avoidance and as a transitional zone to the ocean environment.

### 3. Critical Habitat for the Southern DPS of North American Green Sturgeon

Critical habitat was designated for the Southern DPS of North American green sturgeon on October 9, 2009 (74 FR 52300). Critical habitat for Southern DPS green sturgeon includes the stream channels and waterways in the Delta to the ordinary high water line except for certain excluded areas. Critical habitat also includes the main stem Sacramento River upstream from the I Street Bridge to Keswick Dam, and the Feather River upstream to the fish barrier dam adjacent to the Feather River Fish Hatchery. Coastal Marine areas include waters out to a depth of 60 meters from Monterey Bay, California, to the Juan De Fuca Straits in Washington. Coastal estuaries designated as critical habitat include San Francisco Bay, Suisun Bay, San Pablo Bay, and the lower Columbia River estuary. Certain coastal bays and estuaries in California (Humboldt Bay), Oregon (Coos Bay, Winchester Bay, Yaquina Bay, and Nehalem Bay), and Washington (Willapa Bay and Grays Harbor) are also included as critical habitat for Southern DPS green sturgeon.

Critical habitat for the Southern DPS of North American green sturgeon includes the estuarine waters of the Delta, which contain the following PCEs:

#### *a. Food Resources*

Abundant food items within estuarine habitats and substrates for juvenile, subadult, and adult life stages are required for the proper functioning of this PCE for green sturgeon. Prey species for juvenile, subadult, and adult green sturgeon within bays and estuaries primarily consist of benthic invertebrates and fish, including crangonid shrimp, callinassid shrimp, burrowing thalassinidean shrimp, amphipods, isopods, clams, annelid worms, crabs, sand lances, and anchovies. These prey species are critical for the rearing, foraging, growth, and development of juvenile, subadult, and adult green sturgeon within the bays and estuaries.

#### *b. Water Flow*

Within bays and estuaries adjacent to the Sacramento River (*i.e.*, the Sacramento-San Joaquin

Delta and the Suisun, San Pablo, and San Francisco bays), sufficient flow into the bay and estuary to allow adults to successfully orient to the incoming flow and migrate upstream to spawning grounds is required. Sufficient flows are needed to attract adult green sturgeon to the Sacramento River from the bay and to initiate the upstream spawning migration into the upper river.

#### *c. Water Quality*

Adequate water quality, including temperature, salinity, oxygen content, and other chemical characteristics, is necessary for normal behavior, growth, and viability of all life stages. Suitable water temperatures for juvenile green sturgeon should be below 24°C (75°F). At temperatures above 24°C, juvenile green sturgeon exhibit decreased swimming performance (Mayfield and Cech 2004) and increased cellular stress (Allen *et al.* 2006). Suitable salinities in the estuary range from brackish water (10 parts per thousand - ppt) to salt water (33 ppt). Juveniles transitioning from brackish to salt water can tolerate prolonged exposure to salt water salinities, but may exhibit decreased growth and activity levels (Allen and Cech 2007), whereas subadults and adults tolerate a wide range of salinities (Kelly *et al.* 2007). Subadult and adult green sturgeon occupy a wide range of dissolved oxygen (DO) levels (Kelly *et al.* 2007, Moser and Lindley 2007). Adequate levels of DO are also required to support oxygen consumption by juveniles (Allen and Cech 2007). Suitable water quality also includes water free of contaminants (*e.g.*, organochlorine pesticides, poly aromatic hydrocarbons (PAHs), or elevated levels of heavy metals) that may disrupt the normal development of juvenile life stages, or the growth, survival, or reproduction of subadult or adult stages.

#### *d. Migratory Corridor*

Safe and unobstructed migratory pathways are necessary for the safe and timely passage of adult, sub-adult, and juvenile fish within the region's different estuarine habitats and between the upstream riverine habitat and the marine habitats. Within the waterways comprising the Delta, and bays downstream of the Sacramento River, safe and unobstructed passage is needed for juvenile green sturgeon during the rearing phase of their life cycle. Rearing fish need the ability to freely migrate from the river through the estuarine waterways of the delta and bays and eventually out into the ocean. Passage within the bays and the Delta is also critical for adults and subadults for feeding and summer holding, as well as to access the Sacramento River for their upstream spawning migrations and to make their outmigration back into the ocean. Within bays and estuaries outside of the Delta and the areas comprised by Suisun, San Pablo, and San Francisco bays, safe and unobstructed passage is necessary for adult and subadult green sturgeon to access feeding areas, holding areas, and thermal refugia, and to ensure passage back out into the ocean.

#### *e. Water Depth*

A diversity of depths is necessary for shelter, foraging, and migration of juvenile, subadult, and adult life stages. Tagged adults and subadults within the San Francisco Bay estuary primarily occupied waters over shallow depths of less than 10 m, either swimming near the surface or foraging along the bottom (Kelly *et al.* 2007). In a study of juvenile green sturgeon in the Delta, relatively large numbers of juveniles were captured primarily in shallow waters from three to eight feet deep, indicating juveniles may require shallower depths for rearing and foraging (Radtke

1966). Thus, a diversity of depths is important to support different life stages and habitat uses for green sturgeon within estuarine areas.

#### f. *Sediment Quality*

Sediment quality (*i.e.*, chemical characteristics) is necessary for normal behavior, growth, and viability of all life stages. This includes sediments free of contaminants (*e.g.*, elevated levels of selenium, PAHs, and organochlorine pesticides) that can cause negative effects on all life stages of green sturgeon.

### **D. Factors Impacting Listed Species**

#### 1. Habitat Blockage

Hydropower, flood control, and water supply dams of the CVP, SWP, and other municipal and private entities have permanently blocked or hindered salmonid access to historical spawning and rearing grounds. Clark (1929) estimated that originally there were 6,000 linear miles of salmon habitat in the CV system and that 80 percent of this habitat had been lost by 1928. Yoshiyama *et al.* (1996) calculated that roughly 2,000 linear miles of salmon habitat was actually available before dam construction and mining, and concluded that 82 percent is not accessible today.

As a result of migrational barriers, winter-run Chinook salmon, spring-run Chinook salmon, and steelhead populations have been confined to lower elevation main stems that historically only were used for migration. Population abundances have declined in these streams due to decreased quantity and quality of spawning and rearing habitat. Higher temperatures at these lower elevations during late-summer and fall are also a major stressor to adult and juvenile salmonids. According to Lindley *et al.* (2004), of the four independent populations of Sacramento River winter-run Chinook salmon that occurred historically, only one mixed stock of winter-run Chinook salmon remains downstream of Keswick Dam. Similarly, of the 18 independent populations of Central Valley spring-run Chinook salmon that occurred historically, only three independent populations remain in Deer, Mill, and Butte creeks. Dependent populations of Central Valley spring-run Chinook salmon continue to occur in Big Chico, Antelope, Clear, Thomes, Beegum, and Stony creeks, but rely on the three extant independent populations for their continued survival. California CV steelhead historically had at least 81 independent populations based on Lindley *et al.*'s (2006) analysis of potential habitat in the CV. However, due to dam construction, access to 38 percent of all spawning habitat has been lost as well as access to 80 percent of the historically available habitat. Green sturgeon populations have been similarly affected by these barriers and alterations to the natural hydrology. In particular, RBDD blocked access to a significant portion of the adult green sturgeon spawning run under the pre OCAP BiOp operational procedures. Modifications to the operations of the RBDD as required under the 2009 OCAP BiOp will substantially reduce the impediment to upstream migrations of adult green sturgeon. Post BiOp interim operational procedures require the RBDD gates to remain in the open position from September 1 until June 15. Starting on June 15, 2012, the gates are required to remain open year round.

The Suisun Marsh Salinity Control Gates (SMSCG), located on Montezuma Slough, were

installed in 1988, and are operated with gates and flashboards to decrease the salinity levels of managed wetlands in Suisun Marsh. The SMSCG have delayed or blocked passage of adult Chinook salmon migrating upstream (Edwards *et al.* 1996, Tillman *et al.* 1996, DWR 2002a). The effects of the SMSCG on sturgeon are unknown at this time.

## 2. Water Development

The diversion and storage of natural flows by dams and diversion structures on CV waterways have depleted stream flows and altered the natural cycles by which juvenile and adult salmonids base their migrations. As much as 60 percent of the natural historical inflow to CV watersheds and the Delta have been diverted for human uses. Depleted flows have contributed to higher temperatures, lower DO levels, and decreased recruitment of gravel and large woody material (LWM). More uniform flows year round have resulted in diminished natural channel formation, altered food web processes, and slower regeneration of riparian vegetation. These stable flow patterns have reduced bed load movement (Mount 1995, Ayers 2001), caused spawning gravels to become embedded, and decreased channel widths due to channel incision, all of which has decreased the available spawning and rearing habitat below dams. The storage of unimpeded runoff in these large reservoirs also has altered the normal hydrograph for the Sacramento and San Joaquin river watersheds. Rather than seeing peak flows in these river systems following winter rain events (Sacramento River) or spring snow melt (San Joaquin River), the current hydrology has truncated peaks with a prolonged period of elevated flows (compared to historical levels) continuing into the summer dry season.

Water withdrawals, for agricultural and municipal purposes have reduced river flows and increased temperatures during the critical summer months, and in some cases, have been of a sufficient magnitude to result in reverse flows in the lower San Joaquin River (Reynolds *et al.* 1993). Direct relationships exist between water temperature, water flow, and juvenile salmonid survival (Brandes and McLain 2001). Elevated water temperatures in the Sacramento River have limited the survival of young salmon in those waters. Juvenile fall-run Chinook salmon survival in the Sacramento River is also directly related with June streamflow and June and July Delta outflow (Dettman *et al.* 1987).

Water diversions for irrigated agriculture, municipal and industrial use, and managed wetlands are found throughout the CV. Thousands of small and medium-size water diversions exist along the Sacramento River, San Joaquin River, and their tributaries. Although efforts have been made in recent years to screen some of these diversions, many remain unscreened. Depending on the size, location, and season of operation, these unscreened diversions entrain and kill many life stages of aquatic species, including juvenile salmonids. For example, as of 1997, 98.5 percent of the 3,356 diversions included in a CV database were either unscreened or screened insufficiently to prevent fish entrainment (Herren and Kawasaki 2001). Most of the 370 water diversions operating in Suisun Marsh are unscreened (Herren and Kawasaki 2001).

Outmigrant juvenile salmonids in the Delta have been subjected to adverse environmental conditions created by water export operations at the CVP and SWP facilities. Specifically, juvenile salmonid survival has been reduced by the following: (1) water diversion from the main stem Sacramento River into the Central Delta via the Delta Cross Channel; (2) upstream or reverse

flows of water in the lower San Joaquin River and southern Delta waterways; (3) entrainment at the CVP and SWP export facilities and associated problems at Clifton Court Forebay; and (4) increased exposure to introduced, non-native predators such as striped bass (*Morone saxatilis*), largemouth bass (*Micropterus salmoides*), and sunfishes (Centrarchidae). On June 4, 2009, NMFS issued a biological and conference opinion on the long-term operations of the CVP and SWP (NMFS 2009). As a result of the jeopardy and adverse modification determinations, NMFS provided a reasonable and prudent alternative (RPA) that reduces many of the adverse effects of the CVP and SWP resulting from the stressors described above. Several of the actions required by the RPA have been challenged in Federal court and their implementation is uncertain, thus rendering the improvements to the ecosystem tenuous and forestalling benefits to the affected salmonids and green sturgeon populations.

### 3. Water Conveyance and Flood Control

The development of the water conveyance system in the Delta has resulted in the construction of more than 1,100 miles of channels and diversions to increase channel elevations and flow capacity of the channels (Mount 1995). Levee development in the Central Valley affects spawning habitat, freshwater rearing habitat, freshwater migration corridors, and estuarine habitat PCEs. As Mount (1995) indicates, there is an “underlying, fundamental conflict inherent in this channelization.” Natural rivers strive to achieve dynamic equilibrium to handle a watershed's supply of discharge and sediment (Mount 1995). The construction of levees disrupts the natural processes of the river, resulting in a multitude of habitat-related effects.

Many of these levees use angular rock (riprap) to armor the bank from erosive forces. The effects of channelization, and riprapping, include the alteration of river hydraulics and cover along the bank as a result of changes in bank configuration and structural features (Stillwater Sciences 2006). These changes affect the quantity and quality of near shore habitat for juvenile salmonids and have been thoroughly studied (USFWS 2000, Schmetterling *et al.* 2001, Garland *et al.* 2002). Simple slopes protected with rock revetment generally create near shore hydraulic conditions characterized by greater depths and faster, more homogeneous water velocities than occur along natural banks. Higher water velocities typically inhibit deposition and retention of sediment and woody debris. These changes generally reduce the range of habitat conditions typically found along natural shorelines, especially by eliminating the shallow, slow-velocity river margins used by juvenile fish as refuge and escape from fast currents, deep water, and predators (Stillwater Sciences 2006).

Prior to the 1970s, there was so much debris resulting from poor logging practices that many streams were completely clogged and were thought to have been total barriers to fish migration. As a result, in the 1960s and early 1970s it was common practice among fishery management agencies to remove woody debris thought to be a barrier to fish migration (NMFS 1996b). However, it is now recognized that too much LWM was removed from the streams resulting in a loss of salmonid habitat and it is thought that the large scale removal of woody debris prior to 1980 had major, long-term negative effects on rearing habitats for salmonids in northern California (NMFS 1996b). Areas that were subjected to this removal of LWM are still limited in the recovery of salmonid stocks; this limitation could be expected to persist for 50 to 100 years following removal of debris.

Large quantities of downed trees are a functionally important component of many streams (NMFS 1996b). LWM influences stream morphology by affecting channel pattern, position, and geometry, as well as pool formation (Keller and Swanson 1979, Bilby 1984, Robison and Beschta 1990). Reduction of wood in the stream channel, either from past or present activities, generally reduces pool quantity and quality, alters stream shading which can affect water temperature regimes and nutrient input, and can eliminate critical stream habitat needed for both vertebrate and invertebrate populations. Removal of vegetation also can destabilize marginally stable slopes by increasing the subsurface water load, lowering root strength, and altering water flow patterns in the slope.

In addition, the armoring and revetment of stream banks tends to narrow rivers, reducing the amount of habitat per unit channel length (Sweeney *et al.* 2004). As a result of river narrowing, benthic habitat decreases and the number of macroinvertebrates, such as stoneflies and mayflies, per unit channel length decreases affecting salmonid food supply.

#### 4. Land Use Activities

Land use activities continue to have large impacts on salmonid habitat in the CV watershed. Until about 150 years ago, the Sacramento River was bordered by up to 500,000 acres of riparian forest, with bands of vegetation extending outward for 4 or 5 miles (California Resources Agency 1989). Starting with the gold rush, these vast riparian forests were cleared for building materials, fuel, and to clear land for farms on the raised natural levee banks. The degradation and fragmentation of riparian habitat continued with extensive flood control and bank protection projects, together with the conversion of the fertile riparian lands to agriculture outside of the natural levee belt. By 1979, riparian habitat along the Sacramento River diminished to 11,000 to 12,000 acres, or about 2 percent of historic levels (McGill 1987). The clearing of the riparian forests removed a vital source of snags and driftwood in the Sacramento and San Joaquin River basins. This has reduced the volume of LWM input needed to form and maintain stream habitat that salmon depend on in their various life stages. In addition to this loss of LWM sources, removal of snags and obstructions from the active river channel for navigational safety has further reduced the presence of LWM in the Sacramento and San Joaquin rivers, as well as the Delta.

Increased sedimentation resulting from agricultural and urban practices within the CV is one of the primary causes of salmonid habitat degradation (NMFS 1996a). Sedimentation can adversely affect salmonids during all freshwater life stages by: clogging or abrading gill surfaces, adhering to eggs, hampering fry emergence (Phillips and Campbell 1961), burying eggs or alevins, scouring and filling in pools and riffles, reducing primary productivity and photosynthesis activity (Cordone and Kelley 1961), and affecting intergravel permeability and DO levels. Excessive sedimentation over time can cause substrates to become embedded, which reduces successful salmonid spawning and egg and fry survival (Waters 1995).

Land use activities associated with road construction, urban development, logging, mining, agriculture, and recreation have significantly altered fish habitat quantity and quality through the alteration of stream bank and channel morphology; alteration of ambient water temperatures; degradation of water quality; elimination of spawning and rearing habitat; fragmentation of

available habitats; elimination of downstream recruitment of LWM; and removal of riparian vegetation, resulting in increased stream bank erosion (Meehan 1991). Urban stormwater and agricultural runoff may be contaminated with herbicides and pesticides, petroleum products, sediment, *etc.* Agricultural practices in the Central Valley have eliminated large trees and logs and other woody debris that would otherwise be recruited into the stream channel (NMFS 1998a).

Since the 1850s, wetlands reclamation for urban and agricultural development has caused the cumulative loss of 79 and 94 percent of the tidal marsh habitat in the Delta downstream and upstream of Chipps Island, respectively (Conomos *et al.* 1985, Nichols *et al.* 1986, Wright and Phillips 1988, Monroe *et al.* 1992, Goals Project 1999). Prior to 1850, approximately 1400 km<sup>2</sup> of freshwater marsh surrounded the confluence of the Sacramento and San Joaquin rivers, and another 800 km<sup>2</sup> of saltwater marsh fringed San Francisco Bay's margins. Of the original 2,200 km<sup>2</sup> of tidally influenced marsh, only about 125 km<sup>2</sup> of undiked marsh remains today. In Suisun Marsh, saltwater intrusion and land subsidence gradually has led to the decline of agricultural production. Presently, Suisun Marsh consists largely of tidal sloughs and managed wetlands for duck clubs, which first were established in the 1870s in western Suisun Marsh (Goals Project 1999). Even more extensive losses of wetland marshes occurred in the Sacramento and San Joaquin river basins. Little of the extensive tracts of wetland marshes that existed prior to 1850 along the valley's river systems and within the natural flood basins exist today. Most has been "reclaimed" for agricultural purposes, leaving only small remnant patches.

Dredging of river channels to enhance inland maritime trade and to provide raw material for levee construction has significantly and detrimentally altered the natural hydrology and function of the river systems in the CV. Starting in the mid-1800s, the United States Army Corps of Engineers (USACE) and other private consortiums began straightening river channels and artificially deepening them to enhance shipping commerce. This has led to declines in the natural meandering of river channels and the formation of pool and riffle segments. The deepening of channels beyond their natural depth also has led to a significant alteration in the transport of bed load in the riverine system as well as the local flow velocity in the channel (Mount 1995). The Sacramento Flood Control Project at the turn of the nineteenth century ushered in the start of large scale USACE actions in the Delta and along the rivers of California for reclamation and flood control. The creation of levees and the deep shipping channels reduced the natural tendency of the San Joaquin and Sacramento rivers to create floodplains along their banks with seasonal inundations during the wet winter season and the spring snow melt periods. These annual inundations provided necessary habitat for rearing and foraging of juvenile native fish that evolved with this flooding process. The armored riprapped levee banks and active maintenance actions of Reclamation Districts precluded the establishment of ecologically important riparian vegetation, introduction of valuable LWM from these riparian corridors, and the productive intertidal mudflats characteristic of the undisturbed Delta habitat.

Urban storm water and agricultural runoff may be contaminated with pesticides, oil, grease, heavy metals, PAHs, and other organics and nutrients (Regional Board 1998) that can potentially destroy aquatic life necessary for salmonid survival (NMFS 1996a,b). Point source (PS) and non-point source (NPS) pollution occurs at almost every point that urbanization activity influences the watershed. Impervious surfaces (*i.e.*, concrete, asphalt, and buildings) reduce water infiltration and increase runoff, thus creating greater flood hazard (NMFS 1996a,b). Flood control and land

drainage schemes may increase the flood risk downstream by concentrating runoff. A flashy discharge pattern results in increased bank erosion with subsequent loss of riparian vegetation, undercut banks and stream channel widening. In addition to the PS and NPS inputs from urban runoff, juvenile salmonids are exposed to increased water temperatures as a result of thermal inputs from municipal, industrial, and agricultural discharges.

Past mining activities routinely resulted in the removal of spawning gravels from streams, the straightening and channelization of the stream corridor from dredging activities, and the leaching of toxic effluents into streams from mining operations. Many of the effects of past mining operations continue to impact salmonid habitat today. Current mining practices include suction dredging (sand and gravel mining), placer mining, lode mining and gravel mining. Present day mining practices are typically less intrusive than historic operations (hydraulic mining); however, adverse impacts to salmonid habitat still occur as a result of present-day mining activities. Sand and gravel are used for a large variety of construction activities including base material and asphalt, road bedding, drain rock for leach fields, and aggregate mix for concrete to construct buildings and highways.

Most aggregate is derived principally from pits in active floodplains, pits in inactive river terrace deposits, or directly from the active channel. Other sources include hard rock quarries and mining from deposits within reservoirs. Extraction sites located along or in active floodplains present particular problems for anadromous salmonids. Physical alteration of the stream channel may result in the destruction of existing riparian vegetation and the reduction of available area for seedling establishment (Stillwater Sciences 2002). Loss of vegetation impacts riparian and aquatic habitat by causing a loss of the temperature moderating effects of shade and cover, and habitat diversity. Extensive degradation may induce a decline in the alluvial water table, as the banks are effectively drained to a lowered level, affecting riparian vegetation and water supply (NMFS 1996b). Altering the natural channel configuration will reduce salmonid habitat diversity by creating a wide, shallow channel lacking in the pools and cover necessary for all life stages of anadromous salmonids. In addition, waste products resulting from past and present mining activities, include cyanide (an agent used to extract gold from ore), copper, zinc, cadmium, mercury, asbestos, nickel, chromium, and lead.

Juvenile salmonids are exposed to increased water temperatures in the Delta during the late spring and summer due to the loss of riparian shading, and by thermal inputs from municipal, industrial, and agricultural discharges. Studies by DWR on water quality in the Delta over the last 30 years show a steady decline in the food sources available for juvenile salmonids and sturgeon and an increase in the clarity of the water due to a reduction in phytoplankton and zooplankton. These conditions have contributed to increased mortality of juvenile Chinook salmon, steelhead, and sturgeon as they move through the Delta.

## 5. Water Quality

The water quality of the Delta has been negatively impacted over the last 150 years. Increased water temperatures, decreased DO concentrations, altered turbidity levels and increased contaminant loads have degraded the quality of the aquatic habitat for the rearing and migration of salmonids. The Regional Board, in its 1998 Clean Water Act §303(d) list characterized the Delta

as an impaired waterbody having elevated levels of chlorpyrifos, dichlorodiphenyltrichloro (*i.e.* DDT), diazinon, electrical conductivity, Group A pesticides (aldrin, dieldrin, chlordane, endrin, heptachlor, heptachlor epoxide, hexachlorocyclohexanes [including lindane], endosulfan and toxaphene), mercury, low DO, organic enrichment, and unknown toxicities (Regional Board 1998, 2001).

In general, water degradation or contamination can lead to either acute toxicity, resulting in death when concentrations are sufficiently elevated, or more typically, when concentrations are lower, to chronic or sublethal effects that reduce the physical health of the organism, and lessens its survival over an extended period of time. Mortality may become a secondary effect due to compromised physiology or behavioral changes that lessen the organism's ability to carry out its normal activities. For example, increased levels of heavy metals are detrimental to the health of an organism because they interfere with metabolic functions by inhibiting key enzyme activity in metabolic pathways, decrease neurological function, degrade cardiovascular output, and act as mutagens, teratogens or carcinogens in exposed organisms (Rand *et al.* 1995, Goyer 1996). For listed species, these effects may occur directly to the listed fish or to its prey base, which reduces the forage base available to the listed species.

In the aquatic environment, most anthropogenic chemicals and waste materials including toxic organic and inorganic chemicals eventually accumulate in sediment (Ingersoll 1995). Direct exposure to contaminated sediments may cause deleterious effects to listed salmonids or the threatened green sturgeon. This may occur if a fish swims through a plume of the resuspended sediments or rests on contaminated substrate and absorbs the toxic compounds through one of several routes: dermal contact, ingestion, or uptake across the gills. Elevated contaminant levels may be found in localized "hot spots" where discharge occurs or where river currents deposit sediment loads. Sediment contaminant levels can thus be significantly higher than the overlying water column concentrations (Environmental Protection Agency 1994). However, the more likely route of exposure to salmonids or sturgeon is through the food chain, when the fish feed on organisms that are contaminated with toxic compounds. Prey species become contaminated either by feeding on the detritus associated with the sediments or dwelling in the sediment itself. Therefore, the degree of exposure to the salmonids and green sturgeon depends on their trophic level and the amount of contaminated forage base they consume. Response of salmonids and green sturgeon to contaminated sediments is similar to water borne exposures.

Low DO levels frequently are observed in the portion of the Stockton deep water ship channel (DWSC) extending from Channel Point, downstream to Turner and Columbia cuts. For example, starting in 2000, a DO meter recorded channel DO levels at Rough and Ready Island (Dock 20 of the West Complex). Over the course of the 5-year time period between 2000 and 2005, there have been 297 days in which violations of the 5 mg/L DO criteria for the protection of aquatic life in the San Joaquin River between Channel Point and Turner and Columbia cuts have occurred during the September through May migratory period for salmonids in the San Joaquin River. The data derived from the California Data Exchange Center (CDEC) files indicate that DO depressions occur during all migratory months, with significant events occurring from November through March when listed California CV steelhead adults and smolts would be utilizing this portion of the San Joaquin River as a migratory corridor.

Potential factors that contribute to these DO depressions are reduced river flows through the ship channel, released ammonia from the City of Stockton Wastewater Treatment Plant, upstream contributions of organic materials (*e.g.*, algal loads, nutrients, agricultural discharges) and the increased volume of the dredged ship channel. During the winter and early spring emigration period between 2000 and 2005, increased ammonia concentrations in the discharges from the City of Stockton Waste Water Treatment Facility lowered the DO in the adjacent DWSC near the West Complex. In addition to the adverse effects of the lowered DO on salmonid physiology, ammonia is in itself toxic to salmonids at low concentrations. Actions have been taken to remedy this source of ammonia by modifying the treatment train at the wastewater facility. Likewise, adult fish migrating upstream will encounter lowered DO in the DWSC as they move upstream in the fall and early winter due to low flows and excessive algal and nutrient loads coming downstream from the upper San Joaquin River watershed. There is insufficient flow to adequately mix the water mass and maintain the necessary level of dissolved oxygen. Currently, an aerator located at the West Complex is being utilized to help reduce the incidence of low DO concentrations in this reach of the DWSC when conditions warrant it. Levels of DO below 5 mg/L have been reported as delaying or blocking fall-run Chinook salmon in studies conducted by Hallock *et al.* (1970).

## 6. Hatchery Operations and Practices

Five hatcheries currently produce Chinook salmon in the CV and four of these also produce steelhead. Releasing large numbers of hatchery fish can pose a threat to wild Chinook salmon and steelhead stocks through genetic impacts, competition for food and other resources between hatchery and wild fish, predation of hatchery fish on wild fish, and increased fishing pressure on wild stocks as a result of hatchery production (Waples 1991). The genetic impacts of artificial propagation programs in the CV primarily are caused by straying of hatchery fish and the subsequent interbreeding of hatchery fish with wild fish. In the CV, practices such as transferring eggs between hatcheries and trucking smolts to distant sites for release contribute to elevated straying levels [Department of the Interior (DOI) 1999]. For example, the original source of steelhead broodstock at Nimbus Hatchery on the American River came from the Eel River basin and was not from the CV. Thus, the progeny from that initial broodstock served as the basis for the hatchery steelhead reared and released from the Nimbus Fish Hatchery. One of the recommendations in the Joint Hatchery Review Report (NMFS and CDFG 2001) was to identify and designate new sources of steelhead brood stock to replace the current Eel River origin brood stock.

Hatchery practices as well as spatial and temporal overlaps of habitat use and spawning activity between spring- and fall-run fish have led to the hybridization and homogenization of some subpopulations (CDFG 1998). As early as the 1960s, Slater (1963) observed that early fall- and spring-run Chinook salmon were competing for spawning sites in the Sacramento River downstream of Keswick Dam, and speculated that the two runs may have hybridized. The FRH spring-run Chinook salmon have been documented as straying throughout the Central Valley for many years (CDFG 1998), and in many cases have been recovered from the spawning grounds of fall-run Chinook salmon, an indication that FRH spring-run Chinook salmon may exhibit fall-run life history characteristics. Although the degree of hybridization has not been comprehensively determined, it is clear that the populations of spring-run Chinook salmon spawning in the Feather River and counted at RBDD contain hybridized fish.

The management of hatcheries, such as Nimbus Hatchery and FRH, can directly impact spring-run Chinook salmon and steelhead populations by oversaturating the natural carrying capacity of the limited habitat available below dams. In the case of the Feather River, significant redd superimposition occurs in-river due to hatchery overproduction and the inability to physically separate spring- and fall-run Chinook salmon adults. This concurrent spawning has led to hybridization between the spring- and fall-run Chinook salmon in the Feather River. At Nimbus Hatchery, operating Folsom Dam to meet temperature requirements for returning hatchery fall-run Chinook salmon often limits the amount of water available for steelhead spawning and rearing the rest of the year within the American River downstream of Nimbus Dam.

The increase in CV hatchery production has reversed the composition of the steelhead population, from 88 percent naturally-produced fish in the 1950s (McEwan 2001) to an estimated 23 percent to 37 percent naturally-produced fish by 2000 (Nobriga and Cadrett 2003), and less than 10 percent currently (NMFS 2011c). The increase in hatchery steelhead production proportionate to the wild population has reduced the viability of the wild steelhead populations, increased the use of out-of-basin stocks for hatchery production, and increased straying (NMFS and CDFG 2001). Thus, the ability of natural populations to successfully reproduce and continue their genetic integrity likely has been diminished.

The relatively low number of spawners needed to sustain a hatchery population can result in high harvest-to-escapements ratios in waters where fishing regulations are set according to hatchery population. This can lead to over-exploitation and reduction in the size of wild populations existing in the same system as hatchery populations due to incidental bycatch (McEwan 2001). Currently, hatchery produced fall-run Chinook salmon comprise the majority of fall-run adults returning to CV streams. Based on a 25 percent constant fractional marking of hatchery produced fall-run Chinook salmon juveniles, adult escapement of fin clipped fish greater than 25 percent in CV tributaries would indicate that hatchery produced fish are the predominate source of fish in the spawning population. Recent surveys (2010) have seen percentages approaching this or exceeding it in area tributaries (Sacramento Bee, January 4, 2011, editorial by John Williams). This trend has also been observed with the 2011 returns of fall-run Chinook salmon, in which ad-clipped fish make up more than 25 percent of the observed fish spawning in area rivers.

Hatcheries also can have some positive effects on salmonid populations. Artificial propagation has been shown to be effective in bolstering the numbers of naturally spawning fish in the short term under specific scenarios. Artificial propagation programs can also aid in conserving genetic resources and guarding against catastrophic loss of naturally spawned populations at critically low abundance levels, as was the case with the Sacramento River winter-run Chinook salmon population during the 1990s. However, relative abundance is only one component of a viable salmonid population.

## 7. Over Utilization

### a. *Ocean Commercial and Sport Harvest – Chinook Salmon and Steelhead*

Extensive ocean recreational and commercial troll fisheries for Chinook salmon exist along the

northern and central California coast, and an inland recreational fishery exists in the CV for Chinook salmon and steelhead. Ocean harvest of CV Chinook salmon is estimated using an abundance index, called the CV Index (CVI) harvest index. The CVI is the sum of the ocean fishery Chinook salmon harvested south of Point Arena (where 85 percent of CV Chinook salmon are caught), plus the CV adult Chinook salmon escapement. The CVI harvest index is the ocean harvest landed south of Point Arena divided by the CVI. CWT returns indicate that Sacramento River salmon congregate off the California coast between Point Arena and Morro Bay.

Since 1970, the CVI harvest index for Sacramento River winter-run Chinook salmon generally has ranged between 0.50 and 0.80. In 1990, when ocean harvest of winter-run Chinook salmon was first evaluated by NMFS and the Pacific Fisheries Management Council (PFMC), the CVI harvest index was near the highest recorded level at 0.79. NMFS determined in a 1991 biological opinion that continuance of the 1990 ocean harvest rate would not prevent the recovery of Sacramento River winter-run Chinook salmon. In addition, the final rule designating winter-run Chinook salmon critical habitat (58 FR 33212, June 16, 1993) stated that commercial and recreational fishing do not appear to be significant factors for the decline of the species. Through the early 1990s, the ocean harvest index was below the 1990 level (*i.e.*, 0.71 in 1991 and 1992, 0.72 in 1993, 0.74 in 1994, 0.78 in 1995, and 0.64 in 1996). In 1996 and 1997, NMFS issued a biological opinion which concluded that incidental ocean harvest of Sacramento River winter-run Chinook salmon represented a significant source of mortality to the endangered population, even though ocean harvest was not a key factor leading to the decline of the population. As a result of these opinions, measures were developed and implemented by the Pacific Fishery Management Council (PFMC), NMFS, and CDFG to reduce ocean harvest by approximately 50 percent. In 2001 the CVI dropped to 0.27, most likely due to the reduction in harvest and the higher abundance of other salmonids originating from the Central Valley (Good *et al.* 2005). In April 2010, NMFS reached a jeopardy conclusion regarding the ongoing Fisheries Management Plan (FMP) for west coast ocean salmon fishery in regards to its impacts on the continued survival of the winter-run Chinook salmon population (NMFS 2010). Reasonable and Prudent Alternative (RPA) actions which include new size limits and ocean harvest area closures were instituted to help reduce the impacts of the ocean salmon fishery on winter-run Chinook salmon. For the period between 2000-2007, the age-3 (fully vulnerable) ocean fishery exploitation rate estimate has remained stable and averaged about 17 percent. The rates for 2008 and 2009 will be much lower due to the ocean fisheries closure that affected ocean waters south of Point Arena. The RPA actions in the 2010 Ocean Harvest biological opinion regarding winter-run harvest are designed to further reduce commercial and sport fishery impacts on winter-run in the ocean.

Ocean fisheries have affected the age structure of CV spring-run Chinook salmon through targeting large fish for many years and reducing the numbers of four and five year-old fish (CDFG 1998). Winter-run spawners have also been affected by ocean fisheries, as most spawners now return as three year olds. Few, if any four and five year old fish survive the additional years in the ocean to return as spawners. These fish would be greater than the minimum size limits that would protect younger fish from harvest in the ocean during the regulated fishing season.

As a result of very low returns of fall-run Chinook salmon to the CV in 2007 and 2008, there was a complete closure of commercial and recreational ocean Chinook salmon fishery in 2008 and 2009, respectively. Salmon fisheries were again restricted in 2010 with a limited fishing season due to

poor returns of fall-run Chinook salmon in 2009. The Sacramento River winter-run Chinook salmon population increased by approximately 60 percent in 2009, but declined again in 2010 to 1,596 fish. In 2011, the estimated adult escapement of winter-run Chinook salmon fell to 824 fish. A similar trend has been seen in the spring-run population in the Central Valley following the ocean salmon fishery closures. Contrary to expectations, even with the 2 years of ocean fishery closures, the Central Valley spring-run Chinook salmon population continued to decline in 2010. Adult escapement was up slightly in 2011 by approximately 1000 fish basin wide, but the tributary and basin CRRs were still less than 1, indicating that the cohorts were not replacing themselves. Populations held steady or declined in Deer and Mill creeks, but increased by about 1,000 fish in Butte Creek (GrandTab February 2011, CDFG survey data 2011). Ocean harvest rates of CV spring-run Chinook salmon are thought to be a function of the CVI (Good *et al.* 2005). Harvest rates of CV spring-run Chinook salmon ranged from 0.55 to nearly 0.80 between 1970 and 1995 when harvest rates were adjusted for the protection of Sacramento River winter-run Chinook salmon. The drop in the CVI in 2001 as a result of high fall-run escapement to 0.27 also reduced harvest of CV spring-run Chinook salmon. The 2011 status review for spring-run (NMFS 2011b) reported that the fall-run Chinook salmon ocean harvest rate peaked in the late 1980's at 84 percent and then steadily declined over the 1990's to an average level of 5 percent from 2000-2007. The fall-run harvest index is used as a proxy for the harvest of spring-run Chinook salmon. As mentioned previously, the closure of ocean commercial and sport fisheries in 2008 and 2009, and a reduced season in 2010 sharply reduced the harvest index (6 percent in 2008, 0 percent in 2009, and an estimated 22 percent for 2010). NMFS concluded in its 2011 status review that the ocean fishery did not result in overutilization of this ESU since the last status review in 2005 due to substantially reduced fishing pressure in 2008, 2009, and 2010. There is essentially no ocean harvest of steelhead.

b. *Inland Sport Harvest –Chinook Salmon and Steelhead*

Historically in California, almost half of the river sport fishing effort was in the Sacramento-San Joaquin River system, particularly upstream from the city of Sacramento (Emmett *et al.* 1991). Since 1987, the Fish and Game Commission has adopted increasingly stringent regulations to reduce and virtually eliminate the in-river sport fishery for Sacramento River winter-run Chinook salmon. Present regulations include a year-round closure to Chinook salmon fishing between Keswick Dam and the Deschutes Road Bridge and a rolling closure to Chinook salmon fishing on the Sacramento River between the Deschutes River Bridge and the Carquinez Bridge. The rolling closure spans the months that migrating adult Sacramento River winter-run Chinook salmon are ascending the Sacramento River to their spawning grounds. These closures have virtually eliminated impacts on Sacramento River winter-run Chinook salmon caused by recreational angling in freshwater. In 1992, the California Fish and Game Commission adopted gear restrictions (all hooks must be barbless and a maximum of 5.7 cm in length) to minimize hooking injury and mortality of winter-run Chinook salmon caused by trout anglers. That same year, the Commission also adopted regulations which prohibited any salmon from being removed from the water to further reduce the potential for injury and mortality.

In-river recreational fisheries historically have taken CV spring-run Chinook salmon throughout the species' range. During the summer, holding adult CV spring-run Chinook salmon are easily targeted by anglers when they congregate in large pools. Poaching also occurs at fish ladders, and

other areas where adults congregate; however, the significance of poaching on the adult population is unknown. Specific regulations for the protection of CV spring-run Chinook salmon in Mill, Deer, Butte, and Big Chico creeks and the Yuba River have been added to the existing CDFG regulations. The current regulations, including those developed for Sacramento River winter-run Chinook salmon provide some level of protection for spring-run fish (CDFG 1998).

There is little information on steelhead harvest rates in California. Hallock *et al.* (1961) estimated that harvest rates for steelhead in the Sacramento River from the 1953-1954 through 1958-1959 seasons ranged from 25.1 percent to 45.6 percent assuming a 20 percent non-return rate of tags. The average annual harvest rate of adult steelhead upstream of RBDD for the 3-year period from 1991-1992 through 1993-1994 was 16 percent (McEwan and Jackson 1996). Since 1998, all hatchery steelhead have been marked with an adipose fin clip allowing anglers to distinguish hatchery and wild steelhead. Current regulations restrict anglers from keeping unmarked steelhead in CV streams. Overall, this regulation has greatly increased protection of naturally produced adult steelhead; however, the total number of CV steelhead contacted might be a significant fraction of basin-wide escapement, and even low catch-and-release mortality may pose a problem for wild populations (Good *et al.* 2005).

### c. *Green Sturgeon Harvest*

Commercial harvest of white sturgeon results in the incidental bycatch of green sturgeon primarily along the Oregon and Washington coasts and within their coastal estuaries. Oregon and Washington have recently prohibited the retention of green sturgeon in their waters for commercial and recreational fisheries. Adams *et al.* (2002) reported harvest of green sturgeon from California, Oregon, and Washington between 1985 and 2001. Total captures of green sturgeon in the Columbia River Estuary by commercial means ranged from 240 fish per year to 6,000. Catches in Willapa Bay and Grays Harbor by commercial means combined ranged from 9 fish to 2,494 fish per year. Emmett *et al.* (1991) indicated that averages of 4.7 tons to 15.9 tons of green sturgeon were landed annually in Grays Harbor and Willapa Bay respectively. Overall, captures appeared to be dropping through the years; however, this could be related to changing fishing regulations. Adams *et al.* (2002) also reported sport fishing captures in California, Oregon, and Washington. Within the San Francisco Estuary, green sturgeon are captured by sport fisherman targeting the more desirable white sturgeon, particularly in San Pablo and Suisun bays (Emmett *et al.* 1991). Sport fishing in the Columbia River, Willapa Bay, and Grays Harbor captured from 22 to 553 fish per year between 1985 and 2001. Again, it appears sport fishing captures are dropping through time; however, it is not known if this is a result of abundance, changed fishing regulations, or other factors. Based on new research by Israel (2006a) and past tagged fish returns reported by CDFG (2002), a high proportion of green sturgeon present in the Columbia River, Willapa Bay, and Grays Harbor (as much as 80 percent in the Columbia River) may be Southern DPS North American green sturgeon. This indicates a potential threat to the Southern DPS North American green sturgeon population. Beamesderfer *et al.* (2007) estimated that green sturgeon will be vulnerable to slot limits (outside of California) for approximately 14 years of their life span. Fishing gear mortality presents an additional risk to the long-lived sturgeon species such as the green sturgeon (Boreman 1997). Although sturgeon are relatively hardy and generally survive being hooked, their long life makes them vulnerable to repeated hooking encounters, which leads to an overall significant hooking mortality rate over their

lifetime. An adult green sturgeon may not become sexually mature until they are 13 to 18 years of age for males (152-185cm), and 16 to 27 years of age for females (165-202 cm, Van Eenennaam 2006). Even though slot limits “protect” a significant proportion of the life history of green sturgeon from harvest, they do not protect them from fishing pressure.

Green sturgeon are caught incidentally by sport fisherman targeting the more highly desired white sturgeon within the Delta waterways and the Sacramento River. New regulations which went into effect in March 2007, reduced the slot limit of sturgeon from 72 inches to 66 inches, and limit the retention of white sturgeon to one fish per day with a total of 3 fish retained per year. In addition, a non-transferable sturgeon punch card with tags must be obtained by each angler fishing for sturgeon. All sturgeon caught must be recorded on the card, including those released. All green sturgeon must be released unharmed and recorded on the sturgeon punch card by the angler. In 2010, further restrictions to fishing for sturgeon in the upper Sacramento River were enacted between Keswick Dam and the Highway 162 Bridge over the Sacramento River near the towns of Cordora and Butte City. These regulations are designed to protect green sturgeon in the upper Sacramento River from unnecessary harm due to fishing pressure (CDFG freshwater fishing regulations 2010-2011).

Poaching rates of green sturgeon in the CV are unknown; however, catches of sturgeon occur during all years, especially during wet years. Unfortunately, there is no catch, effort, and stock size data for this fishery which precludes making exploitation estimates (USFWS 1995a). Areas just downstream of Thermalito Afterbay outlet and Cox’s Spillway, and several barriers impeding migration on the Feather River may be areas of high adult mortality from increased fishing effort and poaching. The small population of sturgeon inhabiting the San Joaquin River (believed to be currently comprised of only white sturgeon) experiences heavy fishing pressure, particularly regarding illegal snagging and it may be more than the population can support (USFWS 1995a).

## 8. Disease and Predation

Infectious disease is one of many factors that influence adult and juvenile salmonid survival. Salmonids are exposed to numerous bacterial, protozoan, viral, and parasitic organisms in spawning and rearing areas, hatcheries, migratory routes, and the marine environment (NMFS 1996a, 1996b, 1998a). Specific diseases such as bacterial kidney disease, *Ceratomyxosis shasta* (C-shasta), columnaris, furunculosis, infectious hematopoietic necrosis, redmouth and black spot disease, whirling disease, and erythrocytic inclusion body syndrome are known, among others, to affect steelhead and Chinook salmon (NMFS 1996a, 1996b, 1998a). Very little current or historical information exists to quantify changes in infection levels and mortality rates attributable to these diseases; however, studies have shown that wild fish tend to be less susceptible to pathogens than are hatchery-reared fish. Nevertheless, wild salmonids may contract diseases that are spread through the water column (*i.e.*, waterborne pathogens) as well as through interbreeding with infected hatchery fish. The stress of being released into the wild from a controlled hatchery environment frequently causes latent infections to convert into a more pathological state, and increases the potential of transmission from hatchery reared fish to wild stocks within the same waters.

Accelerated predation also may be a factor in the decline of Sacramento River winter-run Chinook

salmon and Central Valley spring-run Chinook salmon, and to a lesser degree Central Valley steelhead. Human-induced habitat changes such as alteration of natural flow regimes and installation of bank revetment and structures such as dams, bridges, water diversions, piers, and wharves often provide conditions that both disorient juvenile salmonids and attract predators (Stevens 1961, Decato 1978, Vogel *et al.* 1988, Garcia 1989).

On the main stem Sacramento River, high rates of predation are known to occur at the RBDD, Anderson-Cottonwood Irrigation District's (ACID) diversion dam, GCID's diversion facility, areas where rock revetment has replaced natural river bank vegetation, and at South Delta water diversion structures (*e.g.*, Clifton Court Forebay; CDFG 1998). Predation at RBDD on juvenile winter-run Chinook salmon is believed to be higher than normal due to flow dynamics associated with the operation of this structure. In passing the dam, juveniles are subject to conditions which greatly disorient them, making them highly susceptible to predation by fish or birds. Sacramento pikeminnow (*Ptychocheilus grandis*) and striped bass congregate below the dam and prey on juvenile salmon in the tail waters. The Sacramento pikeminnow is a species native to the Sacramento River basin and has co-evolved with the anadromous salmonids in this system. However, rearing conditions in the Sacramento River today (*e.g.*, warm water, low-irregular flow, standing water, and water diversions) compared to its natural state and function decades ago in the pre-dam era, are more conducive to warm water species such as Sacramento pikeminnow and striped bass than to native salmonids. Tucker *et al.* (1998) reported that predation during the summer months by Sacramento pikeminnow on juvenile salmonids increased to 66 percent of the total weight of stomach contents in the predatory pikeminnow. Striped bass showed a strong preference for juvenile salmonids as prey during this study. This research also indicated that the percent frequency of occurrence for juvenile salmonids nearly equaled other fish species in the stomach contents of the predatory fish. Tucker *et al.* (2003) showed the temporal distribution for these two predators in the RBDD area were directly related to RBDD operations (predators congregated when the dam gates were in, and dispersed when the gates were removed). With the interim RBDD operations proposed under the 2009 OCAP BiOp the gates of the RBDD remain open for a longer period of time. This should reduce the level of predation upon emigrating salmonids. Eventually the gates will remain open year round and predation should be even further reduced. Some predation is still likely to occur due to the physical structure of the dam remaining in the water way, even with the gates in the open position.

USFWS found that more predatory fish were found at rock revetment bank protection sites between Chico Landing and Red Bluff than at sites with naturally eroding banks (Michny and Hampton 1984). From October 1976 to November 1993, CDFG conducted 10 mark and recapture studies at the SWP's Clifton Court Forebay to estimate pre-screen losses using hatchery-reared juvenile Chinook salmon. Pre-screen losses ranged from 69 percent to 99 percent. Predation by striped bass is thought to be the primary cause of the loss (Gingras 1997, DWR 2009).

Predation on juvenile salmonids has increased as a result of water development activities which have created ideal habitats for predators and non-native invasive species. Turbulent conditions near dam bypasses, turbine outfalls, water conveyances, and spillways disorient juvenile salmonid migrants and increase their predator avoidance response time, thus improving predator success. Increased exposure to predators has also resulted from reduced water flow through reservoirs; a

condition which has increased juvenile travel time. Other locations in the CV where predation is of concern include flood bypasses, post-release sites for salmonids salvaged at the CVP and SWP Fish Facilities, and the SMSCG. Predation on salmon by striped bass and pikeminnow at salvage release sites in the Delta and lower Sacramento River has been documented (Orsi 1967, Pickard *et al.* 1982); however, accurate predation rates at these sites are difficult to determine. CDFG conducted predation studies from 1987 to 1993 at the SMSCG to determine if the structure attracts and concentrates predators. The dominant predator species at the SMSCG was striped bass, and the remains of juvenile Chinook salmon were identified in their stomach contents (Edwards *et al.* 1996, Tillman *et al.* 1996, NMFS 1997).

Avian predation on fish contributes to the loss of migrating juvenile salmonids by constraining natural and artificial production. Fish-eating birds that occur in the California CV include great blue herons (*Ardea herodias*), gulls (*Larus* spp.), osprey (*Pandion haliaetus*), common mergansers (*Mergus merganser*), American white pelicans (*Pelecanus erythrorhynchos*), double-crested cormorants (*Phalacrocorax* spp.), Caspian terns (*Sterna caspia*), belted kingfishers (*Ceryle alcyon*), black-crowned night herons (*Nycticorax nycticorax*), Forster's terns (*Sterna forsteri*), hooded mergansers (*Lophodytes cucullatus*), and bald eagles (*Haliaeetus leucocephalus*) (Stephenson and Fast 2005). These birds have high metabolic rates and require large quantities of food relative to their body size.

Mammals can also be an important source of predation on salmonids within the California Central Valley. Predators such as river otters (*Lutra canadensis*), raccoons (*Procyon lotor*), striped skunk (*Mephitis mephitis*), and western spotted skunk (*Spilogale gracilis*) are common. Other mammals that take salmonids include: badger (*Taxidea taxus*), bobcat (*Lynx rufus*), coyote (*Canis latrans*), gray fox (*Urocyon cinereoargenteus*), long-tailed weasel (*Mustela frenata*), mink (*Mustela vison*), mountain lion (*Felis concolor*), red fox (*Vulpes vulpes*), and ringtail (*Bassariscus astutus*). These animals, especially river otters, are capable of removing large numbers of salmon and trout from the aquatic habitat (Dolloff 1993). Mammals have the potential to consume large numbers of salmonids, but generally scavenge post-spawned salmon. In the marine environment, pinnipeds, including harbor seals (*Phoca vitulina*), California sea lions (*Zalophus californianus*), and Steller's sea lions (*Eumetopia jubatus*) are the primary marine mammals preying on salmonids (Spence *et al.* 1996). Pacific striped dolphin (*Lagenorhynchus obliquidens*) and killer whale (*Orcinus orca*) can also prey on adult salmonids in the nearshore marine environment, and at times become locally important. Although harbor seal and sea lion predation primarily is confined to the marine and estuarine environments, they are known to travel well into freshwater after migrating fish and have frequently been encountered in the Delta and the lower portions of the Sacramento and San Joaquin rivers. All of these predators are opportunists, searching out locations where juveniles and adults are most vulnerable, such as the large water diversions in the South Delta.

## 9. Environmental Variation

Natural changes in the freshwater and marine environments play a major role in salmonid abundance. Recent evidence suggests that marine survival among salmonids fluctuates in response to 20- to 30-year cycles of climatic conditions and ocean productivity (Hare *et al.* 1999, Mantua and Hare 2002). This phenomenon has been referred to as the Pacific Decadal

Oscillation. In addition, large-scale climatic regime shifts, such as the El Niño condition, appear to change productivity levels over large expanses of the Pacific Ocean. A further confounding effect is the fluctuation between drought and wet conditions in the basins of the American west. During the first part of the 1990s, much of the Pacific Coast was subject to a series of very dry years, which reduced inflows to watersheds up and down the west coast. A three year period of reduced precipitation from 2007 to 2009 is thought to have been a contributing factor to reduced salmonid populations in the CV.

"El Niño" is an environmental condition often cited as a cause for the decline of West Coast salmonids (NMFS 1996b). El Niño is an unusual warming of the Pacific Ocean off South America and is caused by atmospheric changes in the tropical Pacific Ocean (Southern Oscillation-ENSO) resulting in reductions or reversals of the normal trade wind circulation patterns. The El Niño ocean conditions are characterized by anomalous warm sea surface temperatures and changes to coastal currents and upwelling patterns. Principal ecosystem alterations include decreased primary and secondary productivity in affected regions and changes in prey and predator species distributions. Cold-water species are displaced towards higher latitudes or move into deeper, cooler water, and their habitat niches occupied by species tolerant of warmer water that move upwards from the lower latitudes with the warm water tongue.

A key factor affecting many West Coast stocks has been a general 30-year decline in ocean productivity. The mechanism whereby stocks are affected is not well understood, partially because the pattern of response to these changing ocean conditions has differed among stocks, presumably due to differences in their ocean timing and distribution. It is presumed that survival in the ocean is driven largely by events occurring between ocean entry and recruitment to a sub-adult life stage.

## 10. Ecosystem Restoration

### a. *California Bay-Delta Authority (CBDA)*

Two programs included under CBDA; the Ecosystem Restoration Program (ERP) and the Environmental Water Account (EWA), were created to improve conditions for fish, including listed salmonids, in the Central Valley (CALFED 2000). Restoration actions implemented by the ERP include the installation of fish screens, modification of barriers to improve fish passage, habitat acquisition, and instream habitat restoration. The majority of these actions address key factors affecting listed salmonids and emphasis has been placed in tributary drainages with high potential for steelhead and spring-run Chinook salmon production. Additional ongoing actions include new efforts to enhance fisheries monitoring and directly support salmonid production through hatchery releases. Recent habitat restoration initiatives sponsored and funded primarily by the CBDA-ERP Program have resulted in plans to restore ecological function to 9,543 acres of shallow-water tidal and marsh habitats within the Delta. Restoration of these areas primarily involves flooding lands previously used for agriculture, thereby creating additional rearing habitat for juvenile salmonids. Similar habitat restoration is imminent adjacent to Suisun Marsh (*i.e.*, at the confluence of Montezuma Slough and the Sacramento River) as part of the Montezuma Wetlands project, which is intended to provide for commercial disposal of material dredged from San Francisco Bay in conjunction with tidal wetland restoration.

A sub-program of the ERP called the Environmental Water Program (EWP) has been established to support ERP projects through enhancement of instream flows that are biologically and ecologically significant in anadromous reaches of priority streams controlled by dams. This program is in the development stage and the benefits to listed salmonids are not yet clear. Clear Creek is one of five priority watersheds in the CV that has been targeted for action during Phase I of the EWP.

The EWA is designed to provide water at critical times to meet ESA requirements and incidental take limits without water supply impacts to other users, particularly South of Delta water users. In early 2001, the EWA released 290 thousand acre feet of water from San Luis Reservoir at key times to offset reductions in South Delta pumping implemented to protect winter-run Chinook salmon delta smelt (*Hypomesus transpacificus*), and Sacramento splittail (*Pogonichthys macrolepidotus*). However, the benefit derived by this action to winter-run Chinook salmon in terms of number of fish saved was very small. The anticipated benefits to other Delta fisheries from the use of the EWA water are much higher than those benefits ascribed to listed salmonids by the EWA release. Under the long term operations of the CVP and SWP, EWA assets have declined to 48 thousand acre feet after carriage water costs. The RPA actions developed within the 2009 OCAP BiOp are designed to minimize or remove the adverse impacts associated with many of the OCAP project related stressors. Within the Delta, stressors such as the Delta Cross Channel (DCC) gates and export operations have been modified to reduce the hydraulic changes created by the project operations. Earlier closures of the DCC gates prevent early emigrating listed salmonids from entering the Delta interior through the open DCC gates. Management of the Old and Middle river flows prevents an excessive amount of negative flow towards the export facilities from occurring in the channels of Old and Middle river. When flows are negative, water moves in the opposite direction than would occur naturally, drawing fish into the south Delta and towards the export facilities or delaying their migration through the system.

b. *Central Valley Project Improvement Act*

The CVPIA, implemented in 1992, requires that fish and wildlife get equal consideration with other demands for water allocations derived from the CVP. From this act arose several programs that have benefited listed salmonids: the Anadromous Fish Restoration Program (AFRP), the Anadromous Fish Screen Program (AFSP), and the Water Acquisition Program (WAP). The AFRP is engaged in monitoring, education, and restoration projects geared toward recovery of all anadromous fish species residing in the CV. Restoration projects funded through the AFRP include fish passage, fish screening, riparian easement and land acquisition, development of watershed planning groups, instream and riparian habitat improvement, and gravel replenishment. The AFSP combines Federal funding with State and private funds to prioritize and construct fish screens on major water diversions mainly in the upper Sacramento River. The goal of the WAP is to acquire water supplies to meet the habitat restoration and enhancement goals of the CVPIA and to improve DOI's ability to meet regulatory water quality requirements. Water has been used successfully to improve fish habitat for spring-run Chinook salmon and steelhead by maintaining or increasing instream flows in Butte and Mill creeks and the San Joaquin River at critical times.

c. *Iron Mountain Mine Remediation*

Environmental Protection Agency's Iron Mountain Mine remediation involves the removal of toxic metals in acidic mine drainage from the Spring Creek Watershed with a state-of-the-art lime neutralization plant. In addition, dredging of the contaminated sediment within the pool behind Keswick Dam has removed significant amounts of toxic metals that may become mobilized during high flows. Contaminant loading into the Sacramento River from Iron Mountain Mine has shown measurable reductions since the early 1990s (see Reclamation 2004 Appendix J). Decreasing the heavy metal contaminants that enter the Sacramento River should increase the survival of salmonid eggs and juveniles. However, during periods of heavy rainfall upstream of the Iron Mountain Mine, Reclamation substantially increases Sacramento River flows in order to dilute heavy metal contaminants being spilled from the Spring Creek debris dam. This rapid change in flows can cause juvenile salmonids to become stranded or isolated in side channels downstream of Keswick Dam.

d. *State Water Project Delta Pumping Plant Fish Protection Agreement (Four-Pumps Agreement)*

The Four Pumps Agreement Program has approved about \$49 million for projects that benefit salmon and steelhead production in the Sacramento-San Joaquin basins and Delta since the agreement inception in 1986. Four Pumps projects that benefit spring-run Chinook salmon and steelhead include water exchange programs on Mill and Deer creeks; enhanced law enforcement efforts from San Francisco Bay upstream to the Sacramento and San Joaquin rivers and their tributaries; design and construction of fish screens and ladders on Butte Creek; and screening of diversions in Suisun Marsh and San Joaquin tributaries. Predator habitat isolation and removal, and spawning habitat enhancement projects on the San Joaquin tributaries benefit steelhead (see Reclamation 2004 Chapter 15).

11. Invasive Species

As currently seen in the San Francisco estuary, invasive species can alter the natural food webs that existed prior to their introduction. Perhaps the most significant example is illustrated by the Asiatic freshwater clams *Corbicula fluminea* and *Potamocorbula amurensis*. The arrival of these clams in the estuary disrupted the normal benthic community structure and depressed phytoplankton levels in the estuary due to the highly efficient filter feeding of the introduced clams (Cohen and Moyle 2004). The decline in the levels of phytoplankton reduces the population levels of zooplankton that feed upon them, and hence reduces the forage base available to salmonids transiting the Delta and San Francisco estuary which feed either upon the zooplankton directly or their mature forms. This lack of forage base can adversely impact the health and physiological condition of these salmonids as they emigrate through the Delta region to the Pacific Ocean.

Attempts to control the NIS also can adversely impact the health and well-being of salmonids within the affected water systems. For example, the control programs for the invasive water hyacinth (*Eichhornia crassipes*) and Brazilian waterweed (*Egeria densa*) plants in the Delta must balance the toxicity of the herbicides applied to control the plants to the probability of exposure to

listed salmonids during herbicide application. In addition, the control of the nuisance plants have certain physical parameters that must be accounted for in the treatment protocols, particularly the decrease in DO resulting from the decomposing vegetable matter left by plants that have died.

## 12. Summary

For Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, and CV steelhead, the construction of high dams for hydropower, flood control, and water supply resulted in the loss of vast amounts of upstream habitat (*i.e.*, approximately 80 percent, or a minimum linear estimate of over 1,000 stream miles), and often resulted in precipitous declines in affected salmonid populations. For example, the completion of Friant Dam in 1947 has been linked with the extirpation of spring-run Chinook salmon in the San Joaquin River upstream of the Merced River within just a few years. The reduced populations that remain downstream of CV dams are forced to spawn in lower elevation tailwater habitats of the mainstem rivers and tributaries that were previously not used for this purpose. This habitat is entirely dependent on managing reservoir releases to maintain cool water temperatures suitable for spawning, and/or rearing of salmonids. This requirement has been difficult to achieve in all water year types and for all life stages of affected salmonid species. Steelhead, in particular, seem to require the qualities of small tributary habitat similar to what they historically used for spawning; habitat that is largely unavailable to them under the current water management scenario. All salmonid species considered in this consultation have been adversely affected by the production of hatchery fish associated with the mitigation for the habitat lost to dam construction (*e.g.*, from genetic impacts, increased competition, exposure to novel diseases, *etc.*).

Land-use activities such as road construction, urban development, logging, mining, agriculture, and recreation are pervasive and have significantly altered fish habitat quantity and quality for Chinook salmon and steelhead through alteration of streambank and channel morphology; alteration of ambient water temperatures; degradation of water quality; elimination of spawning and rearing habitat; fragmentation of available habitats; elimination of downstream recruitment of LWM; and removal of riparian vegetation resulting in increased streambank erosion. Human-induced habitat changes, such as: alteration of natural flow regimes; installation of bank revetment; and building structures such as dams, bridges, water diversions, piers, and wharves, often provide conditions that both disorient juvenile salmonids and attract predators. Harvest activities, ocean productivity, and drought conditions provide added stressors to listed salmonid populations. In contrast, various ecosystem restoration activities have contributed to improved conditions for listed salmonids (*e.g.*, various fish screens). However, some important restoration activities (*e.g.*, Battle Creek Restoration Project) have not yet been completed and benefits to listed salmonids from the EWA have been less than anticipated.

Similar to the listed salmonids, the Southern DPS of North American green sturgeon have been negatively impacted by hydroelectric and water storage operations in the CV which ultimately affect the hydrology and accessibility of CV rivers and streams to anadromous fish. Anthropogenic manipulations of the aquatic habitat, such as dredging, bank stabilization, and waste water discharges have also degraded the quality of the CV's waterways for green sturgeon.

Studies focused on the life history of green sturgeon are currently being implemented by

researchers at academic institutions such as University of California, Davis. Future plans include radio-telemetry studies to track the movements of green sturgeon within the Delta and Sacramento River systems. Additional studies concerning the basic biology and physiology of green sturgeon are also being conducted to better understand the fish's niche in the aquatic system.

#### **IV. ENVIRONMENTAL BASELINE**

The environmental baseline is an analysis of the effects of past and ongoing human and natural factors leading to the current status of the species within the action area. The environmental baseline “includes the past and present impacts of all Federal, State, or private actions and other human activities in the action area (i.e., 1848 meters upstream and 1848 meters downstream of the Ord Ferry Bridge), the anticipated impacts of all proposed Federal projects in the action area that have already undergone formal or early section 7 consultation, and the impact of State or private actions which are contemporaneous with the consultation in process” (50 CFR § 402.02).

##### **A. Status of the Listed Species and Critical Habitat within the Action Area**

The action area, which is designated critical habitat for Sacramento River winter-run Chinook salmon, functions as a migratory corridor for adult Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, California CV steelhead, North American green sturgeon, and provides juvenile rearing habitat for juvenile salmonids and spawning habitat for green sturgeon. Habitat within the action area is particularly important because it is used by a large number of listed anadromous fish during both upstream and downstream migrations. The southernmost confirmed green sturgeon spawning site documented by the United States Bureau of Reclamation's 2010 Upper Sacramento River Green Sturgeon Spawning Habitat and Larval Migration Survey is located 24.5 river kilometers downstream of the RBDD located well upstream of the Ord Ferry Bridge site.

The Project area lies in the Butte Basin Ecological Management Zone. More specifically, the Project area is between the Big Chico Creek Ecological Management Unit and the Butte Creek Ecological Management Unit. The goals of these units are to restore, conserve, and preserve watersheds on a more local level. This includes providing sufficient flows, creating spawning habitat, and improving and maintaining the existing riparian corridor. Implementation of this Project does not threaten or deviate from any of the goals established by the ecological management units.

In terms of further evidence relating specifically to green sturgeon spawning habitat, contour data gathered in September 2010 on the west side of the project (piers 2 and 3) indicate shallow depths of four feet or less due to sediment deposition. Current science indicates that Green sturgeon spawn in deep pools or “holes” in large, turbulent, freshwater river mainstems (Moyle *et al.*, 1992). Thus, it appears unlikely that spawning occurs on the western side of Ord Ferry Bridge both because the water is relatively shallow and the sedimentary substrate is unlikely to support spawning for green sturgeon.

Existing contour data on the eastern side of the Project is less definitive. Available data for the east side of the bridge generally indicates a constant gently slope to the thalweg as it is on the inside of the bend in the river. The maximum depth of water based on 2-year mean water surface data is 14 feet near pier 4 of Ord Ferry bridge. Initial geotechnical data indicates that the material on the river bottom is made up of sands, gravels, and cobbles. Specific spawning habitat preferences are unclear for green sturgeon, but eggs likely are broadcast over large cobble substrates, but range from clean sand to bedrock substrates as well (Moyle *et al.*, 1995). While suitable substrate may be present on the east side of the project limits, it appears that the deep pools or “holes” used by green sturgeon for spawning habitat are absent in the project area.

Based on comparisons of juvenile salmonid outmigration timing at the GCID RST, located 20 miles upstream of the action area, and the Knights Landing RST, located approximately 90 miles downstream, winter-run Chinook salmon are expected to be within the action area between September and March, with the peak of the migration occurring from mid-October to early November. Juvenile spring-run Chinook salmon are expected to be within the action area from November through May, with the peak coinciding with the first rain-related tributary and river flow increases between November and January. Juvenile steelhead outmigration will coincide with flow increases between November and June, with peak abundance occurring from January through March (CDFG 2002, Snider and Titus 2000).

At the Knights Landing RST, Snider and Titus (2000) observed that juvenile emigration occurred in three phases. Phase one was coincident with the first noticeable increase in Sacramento River flow; phase two was associated with a substantial increase in river flow; and phase three was associated with the large annual release of Coleman National Fish Hatchery fall-run Chinook. Similar patterns are expected to occur within the action area because the factors that affect river flow, such as the amount of tributary inflow, are essentially the same as at Knights Landing.

The migration timing of listed salmon and steelhead adults in the action area can be approximated by assessing studies that examine run timing in the Sacramento River (e.g., Hallock *et al.* 1957; Van Woert 1958; Vogel and Marine 1991). These studies show that adult winter-run Chinook salmon may be present in the action area from December through June, with the peak of the run passing between February and March. Adult spring-run Chinook salmon may be present in the action area from March through July with the peak expected to pass the action area between April and June. Adult steelhead may be present in the action area from September through June, with peaks in January and February, and again in May.

The relative abundance of winter-run Chinook salmon, spring-run Chinook salmon, and steelhead that migrate through the action area differs between species. The entire winter-run Chinook salmon population passes through the action area during adult upstream migration and juvenile outmigration. Approximately one-third of the spring-run Chinook salmon population passes through the action area, including the Mill, Deer, Antelope, Clear, and Big Chico creek sub-populations. The proportion of steelhead that migrate through the action area is unknown. However, because of the relatively large number of streams upstream of the action area that provide adequate summer rearing conditions for juvenile steelhead, it is probably high.

The Sacramento River, within the action area, is characterized as a valley floor reach with functioning alluvial processes, a low flow side channel, a mid-channel island, a dense corridor of riparian vegetation on the west river bank, and a narrow band of riparian vegetation on the east bank. With the exception of an adjacent vegetated slough to the northwest of the project area, aquatic habitat types include deep runs, riffles, and a small scour pool in the side channel. The primary deep water adult salmonid and sturgeon holding habitat is located at the upstream and downstream margins of the action area. Riparian vegetation adjacent to the river, including shaded riverine aquatic (SRA) habitat, is an important habitat component for winter- and spring-run Chinook salmon, and steelhead because it provides cover, shelter, shade, and contributes to food production (Platts 1991). Side channels, dense riparian habitat, and functioning lateral channel migration processes, create diverse and extensive juvenile rearing conditions and refugia habitat throughout the action area.

Sacramento River flows through the action area primarily are influenced by regulated releases from Shasta Reservoir, although several large tributaries, including Battle, Cottonwood, Stony, Mill, and Deer creeks contribute measurable flows during the winter. River flows typically peak during winter storms and are lowest following the irrigation season in late fall and early winter (DWR 1998). From July, 2001 to July, 2002, the lowest flow recorded at the Ord Ferry gauging station was 4,209 cfs in November, and the highest flow was 86,747 in January 2002.

There is no salmonid spawning habitat within the action area. Winter-run Chinook salmon spawning habitat is located nearly one hundred miles upstream, and spring-run Chinook salmon and steelhead spawning tributaries are located approximately fifty miles upstream of the action area. Because of the upstream location of spawning habitat and the lack of deep holding pools within the action area, adult salmonid residence time in the action area is probably brief.

## **B. Factors Affecting Species and Critical Habitat within the Action Area**

The factors affecting the species and critical habitat within the action area include river flow, water temperature, riparian habitat conditions, and geomorphological processes. Two variables appear to trigger downstream migration of juvenile salmonids through the action area: increases in river flow, and the mass migration of Coleman National Fish Hatchery fall-run Chinook (Snider and Titus 2000). Water temperatures may also influence migration patterns. Although irrigation releases from Shasta Dam increase Sacramento River flows throughout the summer, water temperatures are warm in the action area, and juveniles outmigrate with flow increases that correspond with cooling air and water temperatures in the fall.

Riparian conditions affect juveniles by providing overhead shaded cover, in channel large woody cover, and contributing to aquatic food production. Adult salmonids and sturgeon also benefit from the refugia created by overhead and in-channel cover, especially in areas that correspond with deep water.

The hydrologic and geologic processes in the action area have created habitat complexity by creating a secondary channel, a mid-channel island, and an oxbow that is partially connected to the Sacramento River. The vegetated back water habitats and shallow, gravelly margins created by these processes contribute to extensive juvenile rearing habitat and provide juveniles refuge from deep water predators.

### **C. Likelihood of Species Survival and Recovery in the Action Area**

Although the action area is small relative to all of the migration and rearing habitat available to the species, the quality and complexity of riparian and in-water habitat make it an important node of habitat in the Sacramento River for the survival and recovery of Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon and CV steelhead. One factor that contributes to the importance of this habitat to winter- and spring-run Chinook salmon is that all of the winter-run Chinook salmon population and possibly up to half of the spring-run Chinook salmon population must pass through the action area during their upstream and downstream migrations. Considering the quality of habitat conditions within the action area, it appears that winter- and spring-run Chinook salmon and steelhead will continue to utilize the action area as a migratory corridor, and for juvenile rearing, as long as existing habitat components and processes remain intact.

### **V. EFFECTS OF THE ACTION**

Pursuant to Section 7(a)(2) of the ESA (16 U.S.C. §1536), Federal agencies are directed to ensure that their activities are not likely to jeopardize the continued existence of any listed species or result in the destruction or adverse modification of critical habitat. This BO assesses the effects of the Ord Ferry Road Bridge Seismic Retrofit Project on endangered Sacramento River winter-run Chinook salmon, threatened CV spring-run Chinook salmon, threatened California CV steelhead, threatened North American green sturgeon, and their respective designated critical habitats. The Project is likely to adversely affect listed species and critical habitat through changes in water quality and loss of SRA habitat from construction activities, pile driving, cofferdam installation, and emergency fish salvage. The Project includes integrated design features to avoid and minimize many potential impacts. In the *Description of the Proposed Action* section of this BO, NMFS provided an overview of the action. In the *Status of the Species* and *Environmental Baseline* sections of this biological opinion, NMFS provided an overview of the threatened and endangered species and critical habitat that are likely to be adversely affected by the activity under consultation.

Regulations that implement section 7(b)(2) of the ESA require BOs to evaluate the direct and indirect effects of Federal actions and actions that are interrelated with or interdependent to the Federal action to determine if it would be reasonable to expect them to appreciably reduce listed species' likelihood of surviving and recovering in the wild by reducing their reproduction, numbers, or distribution (16 U.S.C. §1536; 50 CFR 402.02). Section 7 of the ESA and its implementing regulations also require biological opinions to determine if Federal actions would destroy or adversely modify the conservation value of critical habitat (16 U.S.C. §1536).

NMFS generally approaches “jeopardy” analyses in a series of steps. First, we evaluate the available evidence to identify the direct and indirect physical, chemical, and biotic effects of proposed actions on individual members of listed species or aspects of the species’ environment (these effects include direct, physical harm or injury to individual members of a species; modifications to something in the species’ environment - such as reducing a species’ prey base, enhancing populations of predators, altering its spawning substrate, altering its ambient temperature regimes; or adding something novel to a species’ environment - such as introducing exotic competitors or a sound). Once we have identified the effects of an action, we evaluate the available evidence to identify a species’ probable response (including behavioral responses) to those effects to determine if those effects could reasonably be expected to reduce a species’ reproduction, numbers, or distribution (for example, by changing birth, death, immigration, or emigration rates; increasing the age at which individuals reach sexual maturity; decreasing the age at which individuals stop reproducing; among others). We then use the evidence available to determine if these reductions, if there are any, could reasonably be expected to appreciably reduce a species’ likelihood of surviving and recovering in the wild.

To evaluate the effects of the Project, NMFS examined proposed construction activities and conservation measures, and identified likely impacts to listed anadromous salmonids within the action area based on the best available information.

#### **A. In-water Construction Window**

The in-water work window of June 1 through October 15 is designed to allow a reasonable construction period while avoiding or minimizing impacts to peak migrations of listed anadromous fish. Because of the abundance of adult and juvenile run timing data collected at upstream, downstream, and tributary monitoring sites, it is possible to estimate the relative proportion of each run that will be affected by in-water work activities. This run timing information indicates that the proposed in-water work window will overlap with portions of both adult and juvenile populations of winter-run Chinook salmon, spring-run Chinook salmon, steelhead, and sturgeon.

The initial portions of the juvenile winter-run Chinook salmon migration that pass through the action area in September and early October will be exposed to the effects of in-water work, but the peak of the migration is not expected until after in-water work is complete. With the peak migration of juvenile spring-run Chinook salmon and juvenile steelhead occurring from November through January and from January through March, respectively, only the latter portions of these runs will be affected by in-water work conducted in May and early June.

An overlap between the in-water work window and adult run timing also exists. The latter portion of the winter-run Chinook salmon run in late May and June and peak of the spring-run Chinook salmon run in late May will overlap with the proposed in-water work period. The early portion of the steelhead run in September and early October and the latter portion of the run in late May and early June will overlap with in-water work, but the two peaks of the run in fall and winter will not be affected.

## B. Water Quality

In-river construction and demolition work (e.g., pile driving and removal) are expected to increase suspended sediment and elevate turbidity in the Sacramento River above natural levels. Turbidity increases will be limited to 10 to 20 percent above natural levels. Other activities that may introduce sediment to the river and increase turbidity include the use of access roads and near-river staging areas by construction equipment. The placement of cofferdams will prevent the placement of wet cement in the waterway; however, the installation and removal of these structures may create additional sedimentation. Measures will be included during construction to monitor and reduce these impacts to less than significant. NMFS expects that adherence to the SWPPP will sufficiently minimize the risk of introducing petroleum products or pollutants other than sediment to the waterway because the prevention and contingency measures will require frequent equipment checks to prevent leaks, will keep stockpiled materials away from the water, and will require that absorbent booms are kept onsite to prevent petroleum products from entering the river in the event of a spill or leak.

Research has shown that suspended sediment and turbidity levels moderately elevated above natural background values can result in non-lethal detrimental effects to salmonids. Suspended sediment affects salmonids by decreasing reproductive success, reducing feeding success and growth, causing avoidance of rearing habitats, and disrupting migration cues (Bash *et al.* 2001). Sigler *et al.* (1984) in Bjornn and Reiser (1991), found that turbidities between 25 and 50 NTUs reduced growth of juvenile coho salmon and steelhead. Macdonald *et al.* (1991) found that the ability of salmon to find and capture food is impaired at turbidities from 25 to 70 NTUs. Bisson and Bilby (1982) reported that juvenile coho salmon avoid turbidities exceeding 70 NTUs. Increased sediment delivery can also fill interstitial substrate spaces and reduce cover for juvenile fish (Platts and Megahan 1975) and abundance and availability of aquatic invertebrates for food (Bjornn and Reiser 1991). Turbidity should affect Chinook salmon, CV steelhead, and green sturgeon in much the same way that it affects other salmonids, because of similar physiological and life history requirements between species.

Newcombe and Jensen (1996) believe that impacts on fish populations exposed to episodes of high suspended sediment may vary depending on the circumstance of the event. They also believe that fish may be less susceptible to direct and indirect effects of localized suspended sediment and turbidity increases because they are free to move elsewhere in the system and avoid sediment related effects. They emphasize that the severity of effects on salmonids depends not only on sediment concentration, but also on duration of exposure and the sensitivity of the affected life stage.

Suspended sediment from construction activities would increase turbidity at the project site and could continue downstream. While some suspended sediment may derive from erosion along access routes and other disturbed ground, the majority is expected from in-water work activities such as steel pile and cofferdam installation and removal. The nature of the activities would confine sediment and turbidity increases to the location of the disturbance activity and downstream for several hundred feet. Because of the localized nature of sediment and turbidity changes, only portions of the action area are expected to be impacted by any increase, while the remainder of the action area will be unaffected (i.e., sediment generated during coffer dam removal along the right

bank of the Sacramento River is not expected to increase turbidity along the left bank), thus limiting exposure to the fish that are in the pathway of the turbidity event and not affecting fish or the suitability of habitat that are not within the turbidity plume. Although Chinook salmon, steelhead, and green sturgeon are highly migratory and capable of moving freely throughout the action area, a sudden localized increase in turbidity may injure some juvenile salmonids by temporarily disrupting normal behaviors that are essential to growth and survival such as feeding, sheltering, and migrating. Injury is caused when disrupting these behaviors increases the likelihood that individual fish will face increased competition for food and space, and experience reduced growth rates or possibly weight loss. Project-related turbidity increases may also affect the sheltering abilities of some juvenile salmon, steelhead, and sturgeon and may decrease their likelihood of survival by increasing their susceptibility to predation.

Despite the use of the June 1 through October 15 work window, some migrating juvenile and adult winter- and spring-run Chinook salmon, CV steelhead, and green sturgeon may potentially be present within the action area during construction and injured by a project-related sediment increase. Fish migrating during the in-water work window may face localized exposure to increased suspended sediment and turbidity during the installation and removal of steel piles and cofferdams at two bridge columns per year for three consecutive years. There will not be any effects to redds, eggs, or newly emerged fry because the action area does not contain any spawning or early rearing habitat.

Adherence to the preventative and contingency measures of the SWPPP, including proposed BMPs such as use of silt fences, straw bales and straw wattles, and cease and desist orders will minimize the amount of project-related sediment to a level that meets the Regional Board turbidity objectives included in the project description. Regional Board objectives may not fully alleviate risks to salmonids and sturgeon because although they limit the concentration of suspended sediments relative to background levels, they do not explicitly consider the duration of exposure or the particular life stage of the affected species.

However, because of the localized nature of project-related suspended sediment and turbidity increases, the availability of habitat within the action area that will remain unimpaired when sediment plumes occur, the highly migratory behavior of anadromous fish within the action area, and the avoidance of peak migration periods through the implementation of in-water construction windows, the injury and death that will occur to salmon, steelhead, and sturgeon from changes in feeding behavior, distribution and predation, are not expected to result in changes to listed anadromous populations.

### **C. Shaded Riverine Aquatic Habitat**

Approximately one-half acre of riparian vegetation will be removed to improve access to the construction site. Construction related impacts to riparian vegetation and SRA habitat will be minimized by limiting riparian vegetation removal to construction access sites and by replacing lost vegetation onsite at a 3:1 ratio. The project will not result in a permanent loss of river channel habitat as the new footings will be below the existing riverbed. Access to the trestle will require temporary disturbance to some riparian habitat on the east side of the river. There are measures included to minimize and compensate the impacts.

The reduction of riparian habitat represents approximately one percent of the total amount of riparian habitat within the action area. The effect of this loss will be a reduction in the quality of habitat, including designated critical habitat for winter-run Chinook salmon, until vegetation is fully re-established. Willows should vegetate the site within five years, but larger components of riparian vegetation could require between five and ten years to revegetate. Most of the existing habitat features should be replaced in ten years. Despite the small amount of riparian vegetation that will be impacted relative to the action area, the food production and shelter provided by this habitat will be lost for up to ten years and could injure juveniles by reducing the growth rates of juveniles that utilize this habitat or expend energy to relocate and find other feeding and shelter habitats. However, the amount of injury should be small, because of the low percentage of the action area that will be impacted.

#### **D. Pile Driving**

Steel piles will be driven into the riverbed to retrofit six bridge columns and to support the temporary trestle. Steel piles for the column retrofit will be driven at the time each column is being retrofitted, and placed on an as needed basis to reach two in-water columns per constructed season for a period of three construction seasons.

Pile driving consists of driving steel pile columns and sheets into the riverbed with a mechanical hammer. The force of the hammer hitting a pile forms a sound wave that travels down the pile and causes the pile to resonate radially and longitudinally. Acoustic energy is formed as the walls of the steel pile expand and contract, forming a compression wave that moves through the pile. The outward movement of the pipe pile wall sends a pressure wave propagating outward from the pile and through the riverbed and water column in all directions.

There will be three phases of pile driving for the Ord Ferry Road Bridge Retrofit. Phase 1 will consist of the trestle construction utilizing timber or steel piling. Phase 2 will consist of cofferdam construction (vibrating sheet piles). Phase 3 will consist of the footing and hinge retrofit with additional pipe piling driven for designated piers and hinges. The contractor will work 8 hours per day so a 12-hour break between periods of pile driving activities will occur each day. The estimates of pile driving days and hours are only for pile driving within the waterways (21 days or 27 hours during season 1 and 32 days or 39 hours during season 2). Driving the temporary piles for the trestle construction will consist of 10 total minutes of driving per pile. Driving the permanent piles will consist of 20 total minutes of driving per pile.

The effect pile driving has on fish depends upon the pressure, measured in dB, of a sound or compression wave. Rassmusen (1967) found that immediate mortality of juvenile salmonids may occur at sound pressure levels exceeding 208 dB. Sustained sound pressures (four hours) in excess of 187 dB damaged the hair cells in the inner ear of cichlids (Hastings *et al.* 1996).

Feist *et al.* (1992) found that abundance of juvenile salmon near pile driving rigs in Puget Sound was two-fold greater on non-pile driving days as on pile-driving days, indicating that juveniles were startled by the activity and that pile driving caused a temporary avoidance of habitat at the project site. Although the pile-driving created sound that could be detected at least 1850 m away

from the source at a level within the range of salmonid hearing, salmon at this range did not always exhibit a reaction to the sound (Feist *et al.* 1992). McKinley and Patrick (1986) found that salmon smolts exposed to pulsed sound (similar to pile driving) demonstrated a startle or avoidance response, and Anderson (1990) observed a startle response in salmon smolts at the beginning of a pile driving episode but found that after a few poundings fish were no longer startled.

The effect of pile driving on free swimming fish depends on the duration, frequency (Hz), and pressure (dB) of the compression wave. Rassmusen (1967) found that immediate mortality of juvenile salmonids may occur at sound pressure levels exceeding 208 dB. Due to their size, adult salmon and steelhead can tolerate higher pressure levels and immediate mortality rates for adults are expected to be less than those experienced by juveniles (Hubbs and Rechnitzer 1952). As sound pressure levels are not expected to exceed 187 dB, no immediate mortality of juvenile or adult fish is expected.

The startling of juvenile salmonids and sturgeon causes injury by temporarily disrupting normal behaviors that are essential to growth and survival such as feeding, sheltering, and migrating. Injury is caused when disrupting these behaviors increases the likelihood that individual fish will face increased competition for food and space, and experience reduced growth rates or possibly weight loss. Disruption of these behaviors may also result in the death of some individuals to increased predation if fish are disoriented or concentrated in areas with high predator densities. Disruption of these behaviors will occur between June 1 and October 15 of each construction year, during daylight operation hours of the hydraulic hammer. Because of this nocturnal migratory behavior, daily migration delays are expected only to impact the portion of each ESU that migrates during daylight hours. On similar bridge projects, such as the replacement of the I-5 bridge over the Sacramento River near Anderson, lapses in pile driving activity are common throughout the day because construction crews suspend hammer work for equipment maintenance, to shift from one pile to another, and to take breaks (D. Whitley, Caltrans, pers. comm., 2002). These construction lapses, including daily breaks and nighttime non-working periods will allow fish to migrate through the action area and minimize the extent of injury that occurs to populations.

Adult spring-run Chinook salmon, steelhead, and sturgeon that are migrating upstream in May and June may be startled by pile driving and may experience daily migration delays of up to eight hours by holding downstream of the bridge until the pile driving stops. These migration delays are not expected to injure adults because adult fish commonly hold in deep pools while migrating upstream, and because they do not begin spawning until September, at least three months after any migration delay might occur.

NMFS anticipates that pile driving will be detectable to salmonids and sturgeon up to 1848 meters from the source, and that the sounds generated will harass juvenile salmon, steelhead, and sturgeon by causing injury from temporary disruption of normal behaviors such as feeding, sheltering, and migrating that may contribute to reduced or negative growth. Disruption of these behaviors may also lead to increased predation if fish become disoriented or concentrated in areas with high predator densities. These effects should be small because pile driving will occur during the day, enabling unhindered fish passage at night during peak migration times. The June 1 through October 15 work window will further minimize the extent of the impacts on listed anadromous fish by avoiding the peaks of adult and juvenile migration periods.

## **E. Cofferdams and Bridge Columns**

Fish within the work area could be impacted during the placement of the cofferdams by being trapped within. The Project proponent will have an approved biological monitor on the Project who will prepare and implement a fish salvage plan. The cofferdams will not prevent movement upstream or downstream by migrating fish since there is ample space remaining in the open channel after cofferdam installation. Use of dewatered cofferdams will isolate the piling from the water which will attenuate the sound from pile driving activities by providing an air space between the exposed pile and water column.

Two cofferdams will be constructed each year for three years. Cofferdams will be constructed around existing bridge columns and retrofit construction will occur once the cofferdam is closed and dewatered. The cofferdam installation process, using sheet pile driving, will probably startle juvenile salmonids or sturgeon and cause harassment that is similar to pile driving. It is also possible that some fish will be entrained when the coffer is closed. Closure of cofferdams after August 1 may entrap juvenile winter- and spring-run Chinook salmon, steelhead, and sturgeon. Fish salvage will be conducted in accordance with a fish salvage plan approved by NMFS. The fish salvage will occur following the closure of each cofferdam and is expected to reduce the mortality associated with draining the enclosed area. Any juvenile fish recovered from a cofferdam would be relocated downstream, and any adult salmonids or sturgeon would be relocated upstream of the bridge. A mortality rate of less than 10 percent (as indicated by other fish salvage efforts) is expected from capturing and handling. Juvenile fish may also be injured during the salvage efforts through scale loss, and fin damage.

The footprint of the retrofitted bridge columns will be approximately three feet wider than the existing columns resulting in a small, permanent loss of riverine habitat. This loss is expected to total 0.36 acres of riverbed. Because the amount of habitat loss, including loss of designated critical habitat for winter-run and spring-run Chinook salmon, steelhead, and sturgeon will be small relative to the action area, and there is extensive juvenile rearing habitat throughout the action area that is higher in quality than the habitat found near the bridge columns, the loss of habitat is not expected to cause a reduction in the number of juvenile fish that migrate and rear within the action area. Additionally, to minimize the permanent loss of 0.36 acres riverine habitat Caltrans will purchase a 2.16 acre parcel of riverside land with stipulations that the parcel never be protected with revetment so that natural riverine processes, including recruitment of LWM, will occur. There will be no permanent impacts to adult salmonid and sturgeon passage because the change in the footprint area at the existing column locations will not alter the deepwater adult holding habitats located upstream and downstream of the Ord Ferry Bridge.

## **F. Debris Deflectors**

Debris deflectors turn at the same velocity as the river. During the summer months, they turn approximately two feet per second. Debris deflectors will not be placed in low flow areas. Two deflectors will be placed on piers 3 and 4 with the deepest river depth of approximately 14 feet.

Periodic manual removal of debris lodged on bridge piers may cause indirect water quality effects to fish species since sediment trapped in snags may be released when debris is removed. LWM automatically deflected from the bridge piers will not collect sediment that could be discharged later if removed manually from piers. By the debris being removed automatically, it lowers maintenance costs and minimizes the large scale operation required to use boats, barges, and equipment to remove the debris dam.

LWM helps stabilize shorelines and provides vital habitat for salmonids, sturgeon, and other aquatic species. Preserving and increasing the amounts of LWM along shorelines is important for keeping our aquatic areas healthy and improving the survival of anadromous fish species. LWM provides refuge for juvenile and adult listed fish at a wide range of river flows, including flood events. It creates pools for juvenile fish and hydraulic complexity and roughness along the river bank too.

## **VI. CUMULATIVE EFFECTS**

Cumulative effects include the effects of future State, tribal, local or private actions that are reasonably certain to occur in the action area considered in this biological opinion. Future Federal actions that are unrelated to the proposed action are not considered in this section because they require separate consultation pursuant to section 7 of the ESA.

Ongoing agricultural activities likely will continue to affect stormwater runoff patterns and water quality in the action area, and thus result in cumulative effects to listed Chinook salmon, steelhead, and sturgeon. It is possible that agriculture could expand further onto the floodplain of the river corridor. However, due to the existing function of fluvial processes along this reach of the Sacramento River, this type of expansion may be unlikely to occur. Extensive urban development is not expected to occur in the near future in the action area.

## **VII. INTEGRATION AND SYNTHESIS**

### **A. Impacts of the Proposed Action on Sacramento River Winter-run Chinook Salmon, Central Valley Spring-run Chinook Salmon, Central Valley Steelhead, North American green sturgeon, and their Designated Critical Habitat**

NMFS finds that the effects of the Project on Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, California CV steelhead, North American green sturgeon, and their designated critical habitat will include a temporary increase in suspended sediment and turbidity, a short-term reduction of SRA habitat, harassment, injury, and possible predation-related mortality of individuals from pile driving, and harassment, injury and potential mortality of individuals entrained or salvaged from behind cofferdams. With the exception of loss of SRA habitat, the June 1 to October 15 in water work window will minimize project-related effects by avoiding the peak migration periods of adult and juvenile salmonid and sturgeon migrations.

The most likely effects to listed salmonids and sturgeon resulting from the proposed action are harassment of juvenile winter- and spring-run Chinook salmon, CV steelhead, and green sturgeon resulting from the noise of pile driving, and entrainment of juveniles into cofferdams. Pile driving is expected to result in temporary disruptions in the feeding, sheltering, and migratory behavior of adult juvenile salmon and steelhead. This disruption may injure or kill juveniles by causing reduced growth and increased susceptibility to predation. Adults should not be injured because the disruptions should only include temporary migration delays that should not prevent successful spawning. Pile driving is also not expected to prevent salmonids and sturgeon from passing upstream or downstream because pile driving will not be continuous through the day, and will not occur at night, when the majority of fish migrate. Pile driving effects will be minimized by avoiding the peak migration periods of listed anadromous salmonids. Death as a result of entrainment is expected to be minimized by salvaging and relocating fish away from the project site. A low mortality rate of juveniles (<10 percent) is expected to result from fish salvage.

Turbidity changes that are within the Regional Board standards may result in sudden localized turbidity increases that could injure juvenile salmonids and sturgeon by temporarily impairing their migration, rearing, feeding, or sheltering behavior. Project-related turbidity increases may also contribute to the susceptibility of juvenile salmonids and sturgeon to increased predation. Turbidity related injury and predation will be minimized by implementing the avoidance and contingency measures of the SWPPP, and by scheduling in-water work to avoid peak migration periods of listed anadromous salmonids and sturgeon.

The temporary loss of less than one-half acre of riparian vegetation will result in a small reduction of nearshore cover and food production until the vegetation in the disturbed areas is re-established (five to ten years). Revegetating the project area at a 3:1 ratio will minimize the effect of this habitat loss. Because of the diverse habitat conditions in the action area, and other forms of cover and food production available to salmon and steelhead within the action area, the loss of less than one-half acre of vegetation is not expected to significantly impair the essential behavioral patterns of listed anadromous fish and will, therefore, not result in a reduction in numbers. There will be a permanent loss of 0.36 riverine habitat from the increased size of the bridge columns. To compensate for the loss of critical habitat, Caltrans will purchase a 2.16 acre parcel of riverside land with stipulations that the parcel never be protected with revetment so that natural riverine processes, including recruitment of LWM will occur.

## **B. Impacts of the Proposed Action on ESU and DPS Survival and Recovery**

The adverse effects to listed species within the action area are not expected to affect the overall survival and recovery of the ESUs and DPSs. This is largely due to the fact that although construction may cause adverse effects to some listed salmonids, the impacts will avoid the largest proportions of listed anadromous fish that migrate through the action area by limiting in-water work to months that do not coincide with peak migration periods. Additionally, most of the effects are not lethal. Construction-related harassment will be temporary and will not impede adult fish from reaching upstream spawning and holding habitat, or juvenile fish from migrating downstream. The project will compensate for temporary and permanent losses of critical habitat by planting riparian vegetation at the project site and at a nearby riverside mitigation site at a 6:1

ratio, which includes the 2.16 acres that will not be protected with revetment and allowed to develop with natural riverine processes.

## **VIII. CONCLUSION**

After reviewing the best available scientific and commercial information, the current status of Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, CV steelhead, North American green sturgeon, and their designated critical habitats, the environmental baseline for the action area, the effects of the proposed action, and the cumulative effects, it is NMFS' BO that the Ord Ferry Bridge Retrofit Project, as proposed, is not likely to jeopardize the continued existence of the Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, CV steelhead, North American green sturgeon, and is not likely to destroy or adversely modify their designated critical habitats.

## **IX. INCIDENTAL TAKE STATEMENT**

Section 9 of the ESA and Federal regulation pursuant to section 4(d) of the ESA prohibit the take of endangered and threatened species, respectively, without special exemption. Take is defined as to harass, harm, pursue, hunt, shoot, wound, kill, trap, capture or collect, or to attempt to engage in any such conduct. Harm is further defined by NMFS as an act which kills or injures fish or wildlife. Such an act may include significant habitat modification or degradation where it actually kills or injures fish or wildlife by significantly impairing essential behavioral patterns, including breeding, spawning, rearing, migrating, feeding or sheltering. Incidental take is defined as take that is incidental to, and not the purpose of, the carrying out of an otherwise lawful activity. Under the terms of section 7(b)(4) and section 7(o)(2), taking that is incidental to and not the purpose of the agency action is not considered to be prohibited taking under the ESA provided that such taking is in compliance with the terms and conditions of this Incidental Take Statement.

The measures described below are non-discretionary, and must be undertaken by Caltrans so that they become binding conditions of any contracts or permits, as appropriate, for the exemption in section 7(o)(2) to apply. Caltrans has a continuing duty to regulate the activity covered by this incidental take statement. If Caltrans (1) fails to assume and implement the terms and conditions or (2) fails to require the applicant and its contractor(s) to adhere to the terms and conditions of the incidental take statement through enforceable terms that are added to the permit or grant document, the protective coverage of section 7(o)(2) may lapse. In order to monitor the impact of incidental take, Caltrans or the applicant must report the progress of the action and its impact on the species to NMFS as specified in the incidental take statement (50 CFR §402.14(i)(3)).

While some measures described below are expected and intended to avoid, minimize, or monitor the take of North American green sturgeon, the prohibitions against taking of endangered species in section 9 of the ESA do not automatically apply to threatened species such as the recently listed southern DPS of North American green sturgeon. However, on June 2, 2010, a final rule pursuant to ESA section 4(d) was published (75 FR 30714) which defines and dictates the prohibitions against taking this threatened DPS. Therefore, NMFS advises Caltrans to implement the

following reasonable and prudent measures for North American green sturgeon. Because the final 4(d) rule has been adopted, these measures, with their implementing terms and conditions, will be nondiscretionary for North American green sturgeon.

## **A. Amount or Extent of Take**

NMFS anticipates incidental take of Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, California CV steelhead, and the Southern DPS of North American green sturgeon from impacts directly related to pile driving activities and impairment of essential behavior patterns as a result of these activities. The incidental take is expected to be in the form of harm, harassment, or mortality of Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, California CV steelhead, and the Southern DPS of North American green sturgeon resulting from the installation and removal of temporary and permanent piles.

Incidental take is expected to occur for any in-water work window seasons, from June 1 to October 15, when individuals of Sacramento River winter-run Chinook salmon, Central Valley spring-run Chinook salmon, California Central Valley steelhead, and Southern DPS of North American green sturgeon could potentially be in the action area. Take is expected on migrating adults, and migrating, rearing and smolting juveniles.

### **1. Pile Driving**

The analysis of the effects of the Project anticipates the installation and subsequent removal of up to 294 temporary, 12 to 16-inch diameter round steel pipe piles and 72 permanent 14-inch round steel pipe piles during the in-water work window between June 1 and October 15, during daylight hours, for two seasons.

Pile driving with an impact hammer is expected to result in incidental take in the form of injury and mortality to salmonids and green sturgeon through exposure to temporary high SPLs (> 206 dB peak SPL or 187 dB SEL) within the water column during the installation of the temporary trestles and bridge pier retrofit activities. The number of salmonids and green sturgeon that may be incidentally taken during activities is expected to be small. NMFS will use the area of sound pressure wave impacts extending into the water column from each pile, and the time period for pile driving as a surrogate for number of fish. For salmonids and southern DPS green sturgeon, those fish located within the 172 m diameter from the pile during attenuated pile driving of the 14-inch diameter temporary steel pipe piles, within the 172 m diameter from the pile during pile driving of the 18-inch temporary H-Beam star piles (5 dB effective attenuation over 14-inch unattenuated steel shell pile), and 172 m diameter from the pile during pile driving of the 14-inch permanent steel pipe piles may be injured or killed. Beyond these distances, extending out to the 1716 m, 1716 m and 796 m diameters (respectively) corresponding with SPLs > 150 dB RMS, of the above events fish may exhibit behavioral responses such as agitation or rapid bursts in swimming speeds. If Caltrans' monitoring indicates that sound pressure levels greater than 206 dB peak (re: 1  $\mu$ Pa), or 187 dB SEL (re: 1  $\mu$ Pa<sup>2</sup>sec), or 150 dB RMS (re: 1  $\mu$ Pa) extend beyond these distances the amount of incidental take may be exceeded.

The analysis of the effects of the proposed project anticipates that the turbidity levels produced by installation and removal of piles will not exceed those permitted under the project SWPPP and that

if turbidity levels approach or exceed the acceptable criteria established by the Regional Board, construction activities will be halted until turbidity levels return to within acceptable levels.

If these ecological surrogates are not met and maintained, the proposed project will be considered to have exceeded anticipated take levels, thus requiring Caltrans to coordinate with NMFS within 24 hours on ways to reduce the amount of take down to anticipated levels.

Anticipated incidental take will be exceeded if the criteria described above are not met, the Project is not implemented as described in the Biological Assessment (BA) prepared for this project, all conservation measures are not implemented as described in the BA (including successful completion of monitoring and reporting criteria), or the project is not implemented in compliance with the terms and conditions of this incidental take statement. If take is exceeded formal consultation must be reinitiated (50 C.F.R. § 402.16(a)).

## **B. Effect of Take**

NMFS has determined that the aforementioned level of take resulting from the Ord Ferry Seismic Retrofit project is not likely to jeopardize Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, California CV steelhead, and Southern DPS of North American green sturgeon, and is not likely to destroy or adversely modify designated critical habitat.

## **C. Reasonable and Prudent Measures**

NMFS has determined that the following reasonable and prudent measures (RPMs) are necessary and appropriate to minimize the incidental take of listed Sacramento River winter-run Chinook salmon, CV spring-run Chinook salmon, California CV steelhead, and Southern DPS of North American green sturgeon resulting from the Project. These reasonable and prudent measures also would minimize adverse effects on designated critical habitat.

- (1) Measures shall be taken to minimize incidental take of listed anadromous fish by restricting the in-water work to avoid vulnerable life stages.
- (2) Measures shall be taken to minimize incidental take of listed anadromous fish during the closure of coffer dams.
- (3) Measures shall be taken to validate that erosion, sediment, and turbidity controls and contingency measures are effective.
- (4) Measures shall be taken to minimize the effect of temporary habitat loss of riverine and riparian habitat.
- (5) Measures shall be taken to maintain fish passage for salmonids and sturgeon through the project site.
- (6) Caltrans shall provide a report of project activities to NMFS by December 31 of each construction year.
- (7) Caltrans shall report any incidence of take to NMFS.
- (8) Measures shall be taken to minimize the amount and duration of pile driving and its potential impacts on listed salmonids and green sturgeon, and to monitor the range and magnitude of compression shock waves generated by pile driving operations.

## D. Terms and Conditions

In order to be exempt from the prohibitions of section 9 of the ESA, Caltrans must comply with the following terms and conditions, which implement the reasonable and prudent measures described above and outline required reporting and monitoring requirements. These terms and conditions are non-discretionary and must be incorporated as binding conditions of any contracts or permits between Caltrans and their contractors:

- (1) Measures shall be taken to minimize incidental take of listed anadromous fish by restricting the in-water work to avoid vulnerable life stages.

Conditions: Any construction work occurring below the Ordinary High Water Mark (OHWM) will occur from June 1 to October 15 of each construction year. This is a time when listed species are least likely to be impacted.

- (2) Measures shall be taken to minimize incidental take of listed anadromous fish during the closure of the coffer dams.

Conditions: Installation of cofferdams around the steel shell piles will be in a specific manner in order to minimize take. Specifically, installation of the upstream sheet piling first, the two sheets paralleling the river flow next, and the downstream sheet piling last. The vibratory hammer will be used to drive sheet piling for the cofferdams. Cofferdams shall be installed prior to September 1 of each construction year. Cofferdam removal can take place at any time between July 15 and October 15, or the cofferdams can stay in place if the contractor can ensure its stability. Caltrans will have a fish biologist prepare a fish salvage plan to recover any individual salmonids entrapped in the cofferdams. In addition, Caltrans will submit the plan to NMFS prior to project initiation.

- (3) Measures shall be taken to validate that erosion, sediment, and turbidity controls and contingency measures are effective.

Conditions: Caltrans shall ensure that proper sediment control and retention structures are effective and in place throughout the rainy season. Also, Caltrans shall obtain all appropriate permits through the appropriate Regional Board and have on file a SWPPP.

- (4) Measures shall be taken to minimize the effect of temporary habitat loss of riverine and riparian habitat.

Conditions:

1. Caltrans shall develop a revegetation plan for the project that compensates for the removal of riparian vegetation at the proposed ratio of 3:1. This plan shall include a maintenance schedule for assuring successful revegetation.
  - a. For areas that cannot be restored onsite, Caltrans shall purchase riparian credits at a NMFS approved anadromous fish conservation bank at a 6:1 ratio for

riparian habitat affected by the action to offset temporal impacts incurred from project activities.

- b. Caltrans shall monitor and maintain all riparian plantings for five years, and provide irrigation, fertilization and replacement plantings as necessary to ensure full and rapid recovery of disturbed riparian habitat features.
- c. Caltrans shall provide NMFS a post-construction field review and yearly field reviews for five years of the proposed project site, to assure conservation measures were adequately implemented and whether additional plantings are needed to establish adequate riparian vegetation. The first review should occur the year following construction completion. The field review shall include the following elements:
  - i. Seasonal surveys to determine adequate cover and plant survival throughout the year is being met.
  - ii. A survival ratio to ensure planting of new vegetation is implemented during the first five years when necessary.
  - iii. Photo point monitoring shots at the established repair site to be used as a tool to determine success and survival rates. The photos shall be taken annually on the same date, as much as practicable.

- (5) Measures shall be taken to maintain fish passage for salmonids and sturgeon through the project site.

Conditions: Caltrans shall perform the westerly temporary trestle construction work and easterly temporary trestle construction work at different times in order to provide ample passage for listed fish to move up and down the river channel. In addition, Caltrans shall establish non-work periods of at least eight hours at night to allow for quiet migration conditions for listed salmonids and green sturgeon. Absence of in-water work during the night time will allow for unimpeded movement through the action area by listed salmonids and green sturgeon.

- (6) Caltrans shall provide a report of project activities to NMFS by December 31 of each construction year.

Conditions: This report shall include a summary description of in-water constraint activities, avoidance and minimization measures taken, and any observed take incidents.

- (7) Caltrans shall report any incidence of take to NMFS.

Conditions: If a listed species is observed injured or killed by project activities, Caltrans shall contact NMFS within 48 hours at 650 Capitol Mall, Suite 5-100, Sacramento, CA 95814. Notification shall include species identification, the number of fish, and a description of the action that resulted in take. If possible, dead individuals shall be collected, placed in an airtight bag, and refrigerated with the aforementioned information until further direction is received from NMFS.

- (8) Measures shall be taken to minimize the amount and duration of pile driving and its potential impacts on listed salmonids and green sturgeon, and to monitor the range and magnitude of compression shock waves generated by pile driving operations.

Conditions:

- a. All in-water pile driving work for temporary trestle piles from June 1 to July 15 will require attenuation. All in-water pile driving work for temporary trestle piles from July 15 to October 15 will not require attenuation. Real-time monitoring shall be conducted to ensure that underwater sound levels analyzed in this biological opinion do not exceed the established distances described for pile driving construction. These distances are:
  - i. Attenuated 14-inch temporary steel pipe piles, 206 dB peak SPL at 2m (4 m diameter), 187 dB accumulated SEL at 86 m (172 m diameter), and 150 dB RMS at 858 m (1716 m diameter );
  - ii. 18-inch temporary H-Beam star piles (5 dB effective attenuation over 14” unattenuated steel shell pile), 206 dB peak SPL at 2 m (4 m diameter), 187 dB accumulated SEL at 86 m (172 m diameter), and 150 dB RMS at 858 m (1716 m diameter );
  - iii. Attenuated 14-inch permanent steel pipe piles, 206 dB peak SPL at 1 m (2 m diameter), 187 dB accumulated SEL at 86 m (172 m diameter), and 150 dB RMS at 398 m (796 m diameter).
- b. Caltrans shall monitor underwater sound during all impact hammer pile driving activities. If underwater sound exceeds the established thresholds at the distances provided above from the piles being driven, then NMFS must be contacted within 24 hours before continuing to drive additional piles.
- c. Caltrans shall submit to NMFS daily hydroacoustic monitoring reports (by COB of the day following the pile driving activities) that provide real-time data regarding the distance (actual or estimated using propagation models) to the thresholds (150 dB RMS, 187 dB accumulated SEL, and 206 dB peak SPL) used in this biological opinion to determine adverse effects to listed species. Specifically, the reports shall:
  - i. Describe the locations of hydroacoustic monitoring stations that were used to document the extent of the underwater sound footprint during pile-driving activities, including the number, location, distances, and depths of hydrophones and associated monitoring equipment;
  - ii. Include the total number of pile strikes per pile, the interval between strikes, the peak SPL and SEL per strike, and accumulated SEL per day for each hydroacoustic monitor deployed.

- iii. Include a monitoring and reporting program that will incorporate provisions to provide daily and monthly summaries of the hydroacoustic monitoring results (real-time data) to NMFS during the pile-driving season.
- d. Pile driving shall occur only during daylight hours from one hour after sunrise to one hour before sunset. This is to ensure that pile driving does not occur at dawn or dusk, during peak salmonid migration and feeding times. In addition, potential impacts incurred by juvenile salmonids and green sturgeon during this time will be at a minimum due to their behavioral similarities.
- e. Caltrans shall submit to NMFS a final hydroacoustic monitoring summary due 30 days following pile driving events for each temporary structure required for bridge construction. The reports must provide a review of the daily monitoring data and process, as well as any problems that were encountered.

Additionally, Caltrans shall maintain, monitor, and adaptively manage all conservation measures throughout the life of the project to ensure their effectiveness. For example, assurances shall be taken to ensure the success of revegetation efforts. Caltrans, for the purposes of agency review and approval, shall provide the finalized project plans to NMFS at least 14 days prior to implementation, which will include the following:

- (1) Confirmation of in-water work window from June 1 to October 15;
- (2) Use details for any chemically-treated substances that will be used during the in-stream construction window;
- (3) Compliance to SWPPP and other Regional Board requirements;
- (4) Compliance with all pile driving requirements; and
- (5) Notification strategy for informing NMFS upon initiation and conclusion of in-water work.

Caltrans shall provide a project summary and compliance report to NMFS within 60 days of completion of construction. This report shall describe construction dates, implementation of proposed project conservation measures, and the terms and conditions of the final biological opinion; observed or other known effects on Sacramento River winter-run Chinook salmon, Central Valley spring-run Chinook salmon, California Central Valley steelhead or Southern DPS of North American green sturgeon, if any; and any occurrences of incidental take.

Updates and reports required by these terms and conditions shall be submitted by December 31 of each year during the construction period to:

Supervisor  
Central Valley Office  
National Marine Fisheries Service  
650 Capitol Mall, Suite 5-100  
Sacramento, CA 95814-4607  
FAX: (916) 930-3629  
Phone: (916) 930-3600

## **X. CONSERVATION RECOMMENDATIONS**

Section 7(a)(1) of the ESA directs Federal agencies to utilize their authorities to further the purposes of the ESA by carrying out conservation programs for the benefit of endangered and threatened species. Conservation recommendations are discretionary agency activities to minimize or avoid adverse effects of a proposed action on listed species or critical habitat, to help implement recovery plans, or to develop information. NMFS proposes the following conservation recommendations that would avoid or reduce adverse impacts to listed anadromous fish species:

- (1) Caltrans should support and promote aquatic and riparian habitat restoration within the California's CV, and implement practices that avoid or minimize negative impacts to salmon, steelhead, and sturgeon on all of their project sites within critical habitat.
- (2) Caltrans should provide fiscal and staffing support to anadromous salmonid and sturgeon monitoring programs throughout the Delta to improve the understanding of migration and habitat utilization by salmonids and sturgeon in this region.

In order for NMFS to be kept informed of actions minimizing or avoiding adverse effects or benefitting listed species or their habitats, NMFS requests notification of the implementation of any conservation recommendations.

## **XI. REINITIATION NOTICE**

This concludes formal consultation on the Ord Ferry Bridge project. As provided in 50 CFR '402.16, reinitiation of formal consultation is required where discretionary Federal agency involvement or control over the action has been retained (or is authorized by law) and if: (1) the amount or extent of incidental take is exceeded, (2) new information reveals effects of the agency action that may affect listed species or critical habitat in a manner or to an extent not considered in this opinion, (3) the agency action is subsequently modified in a manner that causes an effect to the listed species or critical habitat not considered in this opinion, or (4) a new species is listed or critical habitat designated that may be affected by the action. In instances where the amount or extent of incidental take is exceeded, formal consultation shall be reinitiated immediately.

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**Magnuson-Stevens Fishery Conservation and Management Act**

**ESSENTIAL FISH HABITAT CONSERVATION RECOMMENDATIONS**

**I. IDENTIFICATION OF ESSENTIAL FISH HABITAT**

The Magnuson-Stevens Fishery Conservation and Management Act (MSA), as amended (U.S.C. 180 *et seq.*), requires that Essential Fish Habitat (EFH) be identified and described in Federal fishery management plans (FMPs). Federal action agencies must consult with NOAA's National Marine Fisheries Service (NMFS) on any activity which they fund, permit, or carry out that may adversely affect EFH. NMFS is required to provide EFH conservation and enhancement recommendations to the Federal action agencies.

EFH is defined as those waters and substrates necessary to fish for spawning, breeding, feeding, or growth to maturity. For the purposes of interpreting the definition of EFH, "waters" includes aquatic areas and their associated physical, chemical, and biological properties that are used by fish, and may include areas historically used by fish where appropriate; "substrate" includes sediment, hard bottom, structures underlying the waters, and associated biological communities; "necessary" means habitat required to support a sustainable fishery and a healthy ecosystem; and, "spawning, breeding, feeding, or growth to maturity" covers all habitat types used by a species throughout its life cycle. The proposed project site is within the region identified as EFH for Pacific salmon in Amendment 14 of the Pacific Salmon FMPs.

The Pacific Fishery Management Council (PFMC) has identified and described EFH, Adverse Impacts and Recommended Conservation Measures for salmon in Amendment 14 to the Pacific Coast Salmon FMP (PFMC 1999). Freshwater EFH for Pacific salmon in the California Central Valley includes waters currently or historically accessible to salmon within the Central Valley ecosystem as described in Myers *et al.* (1998), and includes the San Joaquin Delta (Delta) hydrologic unit (*i.e.*, number 18040003). Sacramento River winter-run Chinook salmon (*Oncorhynchus tshawytscha*), Central Valley (CV) spring-run Chinook salmon (*O. tshawytscha*), and CV fall-/late fall-run Chinook salmon (*O. tshawytscha*) are species managed under the Salmon Plan that occur in the San Joaquin Delta hydrologic unit. The enclosed biological opinion (Enclosure 1) thoroughly addresses the species of Chinook salmon listed both under the Endangered Species Act (ESA) and the MSA which potentially will be affected by the proposed action. This includes the CV spring-run Chinook salmon. Therefore, this EFH consultation will concentrate primarily on the CV fall/late fall-run Chinook salmon which is covered under the MSA, although not listed under the ESA.

Factors limiting Chinook salmon populations in the Sacramento River include altered natural flows by diverting water at nearby dams and land use activities (such as agricultural practices, grazing, and forestry).

## **A. Life History and Habitat Requirements**

### **1. Pacific Salmon**

General life history information for CV fall-run Chinook salmon is summarized below. Further detailed information on the other CV Chinook salmon evolutionarily significant units (ESUs) are available in the enclosed biological opinion, the NMFS status review of Chinook salmon from Washington, Idaho, Oregon, and California (Myers *et al.* 1998), and the NMFS proposed rule for listing several ESUs of Chinook salmon (63 FR 11482).

Adult CV fall-run Chinook salmon enter the Sacramento and San Joaquin rivers from July through December and spawn from October through December while adult CV late fall-run Chinook salmon enter the Sacramento and San Joaquin rivers from October to April and spawn from January to April (U.S. Fish and Wildlife Service [USFWS] 1998). Chinook salmon spawning generally occurs in clean loose gravel in swift, relatively shallow riffles or along the edges of fast runs (NMFS 1997).

Egg incubation occurs from October through March (Reynolds *et al.* 1993). Shortly after emergence from their gravel nests, most fry disperse downstream towards the Delta and into the San Francisco Bay and its estuarine waters (Kjelson *et al.* 1982). The remaining fry hide in the gravel or station in calm, shallow waters with bank cover such as tree roots, logs, and submerged or overhead vegetation. These juveniles feed and grow from January through mid-May, and emigrate to the Delta and estuary from mid-March through mid-June (Lister and Genoe 1970). As they grow, the juveniles associate with coarser substrates along the stream margin or farther from shore (Healey 1991). Along the emigration route, submerged and overhead cover in the form of rocks, aquatic and riparian vegetation, logs, and undercut banks provide habitat for food organisms, shade, and protect juveniles and smolts from predation. These smolts generally spend a very short time in the Delta and estuary before entry into the ocean. Whether entering the Delta or estuary as fry or larger juveniles, CV Chinook salmon depend on passage through the Delta for access to the ocean.

## **II. PROPOSED ACTION**

Caltrans, in cooperation with Butte County, proposes to seismically retrofit the existing reinforced concrete box girder, nine-span Ord Ferry Bridge that spans the Sacramento River at Ord Ferry Road in Butte and Glenn counties, California. The purpose of the Bridge Retrofit Project is to improve user safety. The two-lane bridge is 1,308 feet long and 32.5 feet wide and provides a vital east-west transportation link from Butte County to Glenn County.

## **III. EFFECTS OF THE PROPOSED ACTION**

The effects of the proposed action is described in detail on salmonid habitat (*i.e.*, California CV steelhead and CV spring-run Chinook salmon) are described at length in *Effects of the Action* of the preceding biological opinion, and generally are expected to apply to Pacific salmon EFH.

Effects to EFH stemming from construction activities that may contribute sediment and increase turbidity will be avoided or minimized by meeting Regional Water Quality Board objectives, Caltrans water pollution specifications, implementing applicable BMPs, staging equipment outside of the riparian corridor, limiting the amount of riparian vegetation removal, and replacing (if any) lost riparian vegetation at the project site.

EFH will be adversely affected by the disturbance of up to 0.36 acres of riparian vegetation as a result of construction activities. The majority of these impacts are expected to be temporary, as all disturbed areas outside the actual footprint of the new bridge would be restored to preconstruction conditions and any areas of disturbed vegetation would be replanted with native riparian vegetation. Additionally, all disturbed riparian areas will have the vegetation cut at ground level to encourage re-sprouting.

These effects to EFH may result in a temporary redistribution of some individuals, primarily migrating and rearing juvenile salmonids, but, due to the temporary nature of these disturbances, the adverse effects that are anticipated to result from the proposed project are not of the type, duration, or magnitude that would be expected to adversely modify EFH to the extent that it could lead to an appreciable reduction in the function and conservation role of the affected habitat. NMFS expects that nearly all of the adverse effects to EFH from this project will be of a short term nature and will not affect future generations of Pacific salmon beyond the construction period of the project.

#### **IV. CONCLUSION**

Based on the best available information, and upon review of the effects of the Ord Ferry Bridge project, NMFS believes that the construction and operation of the project features will have temporary adverse effects on EFH of Pacific salmon protected under MSA.

#### **V. EFH CONSERVATION RECOMMENDATIONS**

Considering that the habitat requirements of fall-run within the action area are similar to the Federally listed species addressed in the preceding biological opinion, NMFS recommends that Terms and Conditions 1-4, as well as the Conservation Recommendations in the preceding biological opinion prepared for the Sacramento River winter-run Chinook salmon, Central Valley spring-run Chinook salmon, and California Central Valley steelhead ESUs be adopted as EFH Conservation Recommendations.

Those terms and conditions which require the submittal of reports and status updates can be disregarded for the purposes of this EFH consultation as there is no need to duplicate those submittals.

#### **VI. STATUTORY REQUIREMENTS**

Section 305 (b) 4(B) of the MSA requires that the Federal lead agency provide NMFS with a detailed written response within 30 days, and 10 days in advance of any action, to the EFH conservation recommendations, including a description of measures adopted by the lead agency

for avoiding, minimizing, or mitigating the impact of the project on EFH (50 CFR '600.920[j]). In the case of a response that is inconsistent with our recommendations, the lead agency must explain its reasons for not following the recommendations, including the scientific justification for any disagreement with NMFS over the anticipated effects of the proposed action and the measures needed to avoid, minimize, or mitigate such effects.

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